Kevin Meyer Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 WWW,LTGOV.ALASKA.GOV



530 West 7th Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 LT.GOVERNOR@ALASKA.GOV

OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO:	Debbie Morgan Department of Commerce Community and Economic Development
FROM:	April Simpson, Office of the Lieutenant Governor Jerfow 465.4081
DATE:	November 8, 2019
RE:	Filed Permanent Regulations: Board of Examiners in Optometry
	Board of Examiners in Optometry Regulation re: Therapeutic Procedures (12 AAC 48.035)

Attorney General File:	2018200947
Regulation Filed:	11/8/2019
Effective Date:	12/8/2019
Print:	232, January 2020

cc with enclosures:

Harry Hale, Department of Law Judy Herndon, LexisNexis

2

ORDER CERTIFYING THE CHANGES TO **REGULATIONS OF THE BOARD OF EXAMINERS IN OPTOMETRY**

The attached five pages of regulations, dealing with therapeutic procedures, are hereby certified to be a correct copy of the regulation changes the Board of Examiners in Optometry adopted at its August 5, 2019 teleconference meeting, under the authority of AS 08.72.050, AS 08.72.278, and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

On the record, in considering public comments, the Board of Examiners in Optometry paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor, as provided in AS 44.62.180.

 $\frac{g/s/2019}{\text{Anchorage, Alaska}}$ DATE:

300

Damien Delzer, Board Chair Board of Examiners in Optometry

FILING CERTIFICATION April Simpson for I, Kevin Meyer, Lieutenant Governor for the State of Alaska, certify that on November gth. ,2019 at 9:53 \land .m., I filed the attached regulations according to the provisions of AS 44.62.040 - 44.62.120.

for Kevin Meyer, Lieutenant Governor

Effective: <u>Recember 8, 2019</u>. Register: <u>232, January 2020</u>.

FOR DELEGATION OF THE LIEUTENANT GOVERNOR'S AUTHORITY

I, KEVIN MEYER, LIEUTENANT GOVERNOR OF THE STATE OF ALASKA, designate the following state employees to perform the Administrative Procedures Act filing functions of the Office of the Lieutenant Governor:

> Josh Applebee, Chief of Staff Kady Levale, Notary Administrator April Simpson, Regulations and Initiatives Specialist

> > IN TESTIMONY WHEREOF, I have signed and affixed the Seal of the State of Alaska, in Juneau, on December 11th, 2018.



K-Man

KEVIN MEYER LIEUTENANT GOVERNOR

Chapter 48. Board of Examiners in Optometry.

12 AAC 48 is amended by adding a new section to Article 1 to read:

12 AAC 48.040. Expanded therapeutic procedures. (a) A licensee may not perform ophthalmic surgery as defined in AS 08.72.278(c), unless the procedure is an expanded therapeutic procedure as defined under this section and the licensee is authorized by the board to perform the procedure

(b) The board may authorize licensees qualified by education and training to perform an

expanded therapeutic procedure or procedures in the practice of optometry. A licensee requesting

A to perform an expanded therapeutic procedure in the practice of optometry shall have

satisfactorily completed a course in the expanded therapeutic procedure provided by an

institution accredited by the Council for Higher Education Accreditation and approved by the

board, and shall further satisfy the requirements of this section.

(c) The board may authorize a licensee to perform an expanded therapeutic procedure if licensee the applicant provides:

(1) proof of a current license in good standing to practice optometry in this state;

and

that the licensee sucessfully completed

(2) evidence satisfactory to the board of successful completion of a course of

instruction in an expanded therapeutic procedure approved by the board.

(d) To be approved by the board, a course in an expanded therapeutic procedure shall include:

(1) didactic classroom instruction inst

(A) laser physics, hazards, and safety;

(B) biophysics of lasers;

- (C) laser application on clinical optometry;
- (D) laser tissue interactions;
- (E) laser indications, contraindication, and potential complications;
- (F) gonioscopy;
- (G) laser therapy for open angle glaucoma;
- (H) laser therapy for angle closure glaucoma;
- (I) laser posterior capsulotomy;
 - OF the and the
- (J) common complications lids, lashes, facrimal system;
- (K) local complications;
- (L) medicolegal aspects of anterior segment procedures;
- (M) peripheral iridotomy;
- (N) laser trabeculoplasty;
- (O) minor surgical procedures;
 (P) overview of surgical instruments, asepsis, and Occupational Safety and

-lincorporating

- Health Administration regulations;
 - (Q) surgical anatomy of the eyelids;
 - (R) emergency surgical procedures;
 - (S) chalazion management;
 - (T) epiluminescence microscopy;
 - (U) local anesthesia techniques and complications;
 - (V) anaphylaxis and other office emergencies;
 - (W) radiofrequency surgery; and
 - (X) post-operative wound care;
 - (2) clinical or laboratory experience

(A) video demonstration;

(B) in vitro observation or participation; and

(C) in vivo observation;

(3) passage of a formal clinical or laboratory practical examination; and

(4) passage of a written test administered by the educational institution providing

the course, that utilizes the National Board of Examiners in Optometry format.

(e) A course of instruction may be considered for approval by the board if the course;

(1) meets the requirements of (d) of this section;

(2) is provided by an accredited optometry school under (b) of this section;

(3) is at least 32 clock hours in length;

(4) is completed after graduation from optometry school; and

(5) is completed after January 1, 2016. The board may consider a course of instruction For approad if the course SatisFies (f) Courses satisfying the requirements of (e)(1) through (e)(4) of this section, but was

completed before January 1, 2016, may be approved by the board if the licensee

(1) has been practicing in a state that allows expanded therapeutic procedures

immediately preceding the date of request for authorization of expanded therapeutic procedures;

(2) has continuously practiced in that state from the time of completion of the

approved course; and

(3) provides an affidavit verifying a minimum of 1,040 hours of active clinical

practice in optometry for each year since the date of completion of the approved course.

(g) An optometrist licensed and authorized by the board to perform an expanded

therapeutic procedure in the practice of optometry shall be limited within the scope of the

board's authorization

licensee's education, training and experience as found acceptable by the board under (b) of this

must

section. Any license issued to the licensee shall expressly identify the approved expanded therapeutic procedure or procedures the licensee thay perform. (i) Publicler (ii) Procedure or procedures the licensee thay perform. (ii) Procedure or procedure of this section (iii) Procedure of the porpose of this section (iv) Procedure or procedure of this section, a licensee may not perform (iv) Procedures, YAG laser capsulotomy, laser peripheral iridotomy, and laser trabeculoplasty. (iv) Notwithstanding any other provision of this section, a licensee may not perform

ophthalmic surgery for the following procedures, but may provide preoperative and

postoperative care For

(1) retina laser procedures;

(2) laser-assisted in situ keratomileusis (LASIK) and photorefractive keratectomy

(PRK);

(3) surgery related to removal of the eye from a living human being;

(4) surgery requiring full thickness incision or excision of the cornea or sclera other than paracentesis in an emergency situation requiring immediate reduction of the intraocular pressure;

(5) penetrating keratoplasty, or lamellar keratoplasty;

(6) non-laser surgery requiring incision of the iris and ciliary body, including iris diathermy or cryotherapy;

(7) non-laser surgery requiring incision of the vitreous;

(8) surgery requiring incision of the retina;

(9) surgical extraction of the crystalline lens;

(10) surgical implantation of intraocular lens implants;

(11) incisional or excisional surgery of the extraocular muscles;

Register 232, JANUAR 2019 PROFESSIONAL REGULATIONS

(12) non-laser surgery of the eyelid for eyelid malignancies or for incisional

cosmetic or mechanical repair of blepharochalasis, ptosis, and tarsorrhaphy;

(13) surgery of the bony orbit, including orbital implants;

(14) incisional or excisional non-laser surgery of the lacrimal system other than

lacrimal probing or related procedures;

(15) surgery requiring full thickness conjunctivoplasty with graft or flap;

(16) any non-laser surgical procedure that does not provide for the correction and

relief of ocular or ocular adnexa abnormalities; and

(17) injection into the posterior chamber of the eye to treat any macular or retinal

disease.

(A licensee treating a) (i).((i) a patient with an eyelid or adnexal lesion found to be malignant shall be referred by

Patient the treating licenses to a practitioner trained and qualified to treat those lesions.

(k) An injection into the posterior segment or chamber, or retinal tissue to treat any

macular or retinal disease is prohibited under this chapter.

(A licensee who performs) (k)

() Performing an expanded therapeutic procedure without board authorization may be subject to

grounds for imposition of disciplinary sanctions under AS 08.72.240. (Eff. 12 / 8 /2019.

Register 232)

Authority:

AS 08.72.273 AS 08.72.050 ^ AS 08.72.278

>> (((Publisher: move (h) from page 4 to (L).)))

MEMORANDUM

To: The Honorable Kevin Meyer Lieutenant Governor

From: Susan R. Pollard Chief Assistant Attorney General and Regulations Attorney Legislation and Regulations Section

State of Alaska Department of Law

Date: October 31, 2019

File No.: 2018200947

Tel. No.: 465-3600

Re: Board of Examiners in Optometry Regulation re: 12 AAC 48.035: Therapeutic Procedures

The Department of Law has reviewed the attached regulations of the Board of Examiners in Optometry against the statutory standards of the Administrative Procedure Act. Based upon our review, we find no legal problems. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations. The regulations were adopted by the Board of Examiners in Optometry after the close of the public comment period. The regulations concern implementation of statutory changes allowing optometrists with certain education and training to perform ophthalmic surgery as allowed under regulations by the board. The board has adopted 12 AAC 48.040 that sets out how a licensee under AS 08.72 (practice of optometry) may be authorized by the board to perform an identified "expanded therapeutic procedure;" requirements include the requirement that the licensee be in good standing and present evidence satisfactory to the board of successful completion of training in an expanded therapeutic procedure.

The June 13, 2019, public notice and the August 5, 2019, certification of adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

We have made some technical corrections to conform the regulations in accordance with AS 44.62.125. The corrections are shown on the attached copy of the regulations.

SRP:sjw

Sara Chambers, Division Director cc: Division of Corporations, Business & Professional Licensing Department of Commerce, Community, and Economic Development Debbie Morgan, Executive Secretary Department of Commerce, Community, and Economic Development Amy Demboski, Assistant Commissioner Department of Commerce, Community, and Economic Development Glenn Hoskinson, Special Assistant to Commissioner Department of Commerce, Community, and Economic Development Sher Zinn, Regulations Specialist Department of Commerce, Community, and Economic Development Damien Delzer, Chair Board of Examiners in Optometry (via email through Sher Zinn) Joan Wilson, Assistant Attorney General

Department of Law

NOTICE OF PROPOSED CHANGES RELATING TO REGULATIONS OF THE BOARD OF EXAMINERS IN OPTOMETRY

BRIEF DESCRIPTION: The Board of Examiners in Optometry proposes to adopt changes to the regulations regarding establishment of requirements for the use of therapeutic procedures, to implement the statutory amendments made in AS 08.72.278 by Chapter 17 SLA 2017 (HB 103).

The Board of Examiners in Optometry (Board) proposes to adopt regulation changes in Title 12, Chapter 48 of the Alaska Administrative Code including the following:

12 AAC 48.040. Expanded therapeutic procedures, is a proposed new section establishing requirements for the use of therapeutic procedures.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Sher Zinn, Regulations Specialist, Division of Corporations, Business and Professional Licensing, P.O. Box 110806, Juneau, AK 99811-0806. Additionally, the Board will accept comments by facsimile at (907) 465-2974 and by electronic mail at <u>RegulationsAndPublicComment@alaska.gov</u>. Comments may also be submitted through the Alaska Online Public Notice System by accessing this notice on the system at <u>http://notice.alaska.gov/194456</u>, and using the comment link. **The comments must be received not later than 4:30 p.m. on July 16, 2019.** Comments received after this deadline will not be considered by the Board.

You may submit written questions relevant to the proposed action to Sher Zinn, Regulations Specialist, Division of Corporations, Business and Professional Licensing, P.O. Box 110806, Juneau, AK 99811-0806 or by e-mail at <u>RegulationsAndPublicComment@alaska.gov</u>. The questions must be received at least 10 days before the end of the public comment period. The Board will aggregate its response to substantially similar questions and make the questions and responses available on the Alaska Online Public Notice System and on the Board's website at <u>https://www.commerce.alaska.gov/web/cbpl/ProfessionalLicensing/BoardofOptometry.aspx</u>. The Board may, but is not required to, answer written questions received after the 10-day cut-off date and before the end of the comment period.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Sher Zinn at (907) 465-1049 or <u>RegulationsAndPublicComment@alaska.gov</u>, no later than July 9, 2019, to ensure that any necessary accommodation can be provided.

A copy of the proposed regulation changes is available on the Alaska Online Public Notice System and by contacting Sher Zinn at (907) 465-1049 or <u>RegulationsAndPublicComment@alaska.gov</u>, or go to <u>https://www.commerce.alaska.gov/web/portals/5/pub/OPT-0619.pdf</u>.

After the public comment period ends, the Board will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. You should comment during the time allowed if your interests could be affected. Written comments and questions received are public records and are subject to public inspection.

Statutory Authority: AS 08.72.050; AS 08.72.278

Statutes Being Implemented, Interpreted, or Made Specific: AS 08.72.050; AS 08.72.278

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATE: 6/13/19

her Benn

Sher Zinn, Regulations Specialist Division of Corporations, Business and

Professional Licensing

For each occupation regulated under the Division of Corporations, Business and Professional Licensing, the Division keeps a list of individuals or organizations who are interested in the regulations of that occupation. The Division automatically sends a Notice of Proposed Regulations to the parties on the appropriate list each time there is a proposed change in an occupation's regulations in Title 12 of the Alaska Administrative Code. If you would like your address added to or removed from such a list, send your request to the Division at the address above, giving your name, either your e-mail address or mailing address (as you prefer for receiving notices), and the occupational area in which you are interested.

ADDITIONAL REGULATION NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Board of Examiners in Optometry Department of Commerce, Community, and Economic Development, Division of Corporations, Business and Professional Licensing.
- 2. General subject of regulation: Establishment of requirements for use of therapeutic procedures.
- 3. Citation of regulation: 12 AAC 48.040
- 4. Department of Law file number: #2018200947
- 5. Reason for the proposed action: Compliance with new statutes Chapter 17 SLA 2017 (HB 103).
- 6. Appropriation/Allocation: Corporations, Business and Professional Licensing #2360
- 7. Estimated annual cost to comply with the proposed action to: A private person: None known. Another state agency: None known. A municipality: None known,
- 8. Cost of implementation to the state agency and available funding (in thousands of dollars): No costs are expected in FY 2020 or in subsequent years.
- 9. The name of the contact person for the regulation: Emily Mesch, Licensing Examiner Board of Examiners in Optometry Division of Corporations, Business and Professional Licensing Telephone: (907) 465-2541 E-mail: emily.mesch@alaska.gov
- 10. The origin of the proposed action: Board of Examiners in Optometry.

11. Date: 6/13/19

Prepared by: ______ Sher Zinn enn

Regulations Specialist

STATE OF ALASKA

) ss. FIRST JUDICIAL DISTRICT)

AFFIDAVIT OF NOTICE OF PROPOSED ADOPTION OF REGULATIONS AND FURNISHING OF ADDITIONAL INFORMATION

I, Sher Zinn, Regulations Specialist, of the Department of Commerce, Community, and Economic Development, Division of Corporations, Business and Professional Licensing, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to 12 AAC 48, dealing with therapeutic procedures, has been given by being:

- 1. published in a newspaper or trade publication;
- 2. furnished to every person who has filed a request for notice of proposed action with the state agency;
- 3. furnished to appropriate state officials;
- 4. furnished to interested persons;
- 5. furnished to the Department of Law, along with a copy of the proposed regulation;
- 6. furnished electronically to incumbent State of Alaska legislators;
- 7. posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (2), (4) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date:

Sher Zinn, Regulations Specialist

Subscribed and sworn to before me at	Alaska	on
11		

(date)



Notary Public in and for the State of Alaska My commission expires 🕡 office

STATE OF ALASKA

)) ss.

FIRST JUDICIAL DISTRICT)

AFFIDAVIT OF AGENCY RECORD OF PUBLIC COMMENT

I, Sher Zinn, Regulations Specialist, of the Department of Commerce, Community, and Economic Development, Division of Corporations, Business and Professional Licensing, being sworn, state the following:

In compliance with AS 44.62.215, the Department of Commerce, Community, and Economic Development has kept a record of its use or rejection of factual or other substantive information that was submitted in writing as public comment and that was relevant to the accuracy, coverage, or other aspect of the Board of Examiners in Optometry regulations on dealing with therapeutic procedures.

Date: 8/13/19

Sher Zenn

Sher Zinn, Regulations Specialist

Alasko

Subscribed and sworn to before me at ______

Hugust 13 2019 (date)



Notaty Public in and for the State of Alaska My commission expires: <u>wooffice</u>

on

ANCHORAGE DAILY NEWS

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RECEIVED Juneau JUN 1 8 2019

AFFIDAVIT OF PUBLICATION

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STATE OF ALASKA THIRD JUDICIAL DISTRICT		OF THE B		IERS IN OPTOMETRY
Joleesa Stepetin		regulation chan	miners in Optomet ges in Title 12, ode including the fo	ry (Board) proposes to adopt Chapter 48 of the Alaska illowing:
being first duly sworn on oath deposes and says that he/she is a representative of the Anchorage Daily News, a daily newspaper. That said		12 AAC 48.044 proposed new s therapeutic proc	ection establishing	rapeutic procedures, is a requirements for the use of
newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on		Business and Pr AK 99811-0806 by facsimile at RegulationsAndP also be submit System by ac http://notice.alac The comments on July 16, 20 not be considered	Additionally, the l (907) 465-2974 ublicComment@ala ted through the <i>A</i> acessing this no ska.gov/194456, an must be receive 19. Comments rec ed by the Board.	posed regulation changes, rivate persons of complying mitting written comments to , Division of Corporations, g, P.O. Box 110806, Juneau, Board will accept comments and by electronic mail at iska.gov. Comments may Alaska Online Public Notice trice on the system at id using the comment link. Id not later than 4:30 p.m. eived after this deadline will
June 13, 2019 and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.		action to She Corporations, B 110806, Junea RegulationsAndF must be recein public comm response to su questions and r Notice System https://www.coi pg.geordforto	r Zinn, Regulation usiness and Profe ublicComment@ala ved at least 10 d ubstantially similar esponses available n and on the mmerce alaska.gov.	is relevant to the proposed ons Specialist, Division of pesional Licensing, P.O. Box -0806 or by e-mail at aska.gov. The questions ays before the end of the e Board will aggregate its questions and make the on the Alaska Online Public ne Board's website at Web/cbpl/ProfessionalLicensi ard may, but is not required ived after the 10-day cut-off ment period.
Signed <u>HUMBTACHUM</u> Joleesa Stepetin Subscribed and sworn to before me		accommodation contact She RegulationsAnd	in order to partic r Zinn at PublicComment@ala	ability who needs a special ipate in this process, please (907) 465-1049 or aska.gov, no later than July 9, sary accommodation can be
this <u>13th</u> day of <u>June</u> , <u>2019</u> Notary Public in and for The State of Alaska. Third Division		A copy of the p Alaska Online P at (907) 465-104 or go to https://www.c 0619.pdf.	ublic Notice System 9 or RegulationsAn ommerce.alaska.g stuewtseAu useo Joj lijes of Apeea pelu pelu jedu jexu	to changes is available on the n and by contacting Sher Zinn dPublicComment@alaska.gov 2800+2200 Deb' Alies Selvor 2800+2200 Deb' Alies Selvor 2800+2200 Deb' Alies Selvor
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- Vaa	A L. Novilia	samoH ban	\$750-\$2500.	Apts/Condos For Rent Brshed Apts 6375

STATE OF ALASKA

FIRST JUDICIAL DISTRICT

) ss.

AFFIDAVIT OF BOARD ACTION

I, Emily Mesch, Occupational Licensing Examiner for the Board of Examiners in Optometry, being duly sworn, state the following:

The attached motion dealing with therapeutic procedures was passed by the Board of Examiners in Optometry during its August 5, 2019 meeting.

Date: 08-12-2019 Juneau, Alaska

Emily Mesch, Occupational Licensing Examiner

Subscribed and sworn to before me at Joceno, AK

on 08.12.0019



Notary Public in and for the State of Alaska My commission expires: <u>LOTTH OFFICE</u>

Zinn, Sher K (CED)

From: Sent: To: Subject: Mesch, Emily (CED) Tuesday, August 13, 2019 10:41 AM Zinn, Sher K (CED) Optometry Regulations Approval

Hi Sher,

Please see the below minutes from the August 5th Optometry board meeting, relating to the regulations project

Agenda Item 3 – Regulations Project

Dr. Delzer confirms that everyone has reviewed the public comments, and opens floor for discussion.

Dr. Delzer cites input given by Dr. Karpik that suggested adding the word "known" to regulations, asks if that change would require a separate review. Renee says that only substantial changes require further review, leaves at 12:12pm to determine if the cited addition is considered substantial.

Dr. Cross supports keeping the current wording.

Dr. Steffes supports keeping the current wording.

Dr. Christianson agrees. It is determined not to adopt Dr. Karpik's suggestions.

Mr. Lingle cites several comments from non-optometry medical professionals who oppose the new regulations, asks that those concerns be addressed.

Dr. Delzer cites examples of concerns that are already addressed

Renee returns at 12:17

Dr. Cross states that this regulation follows precedent for all expansion of scope laws.

Renee reports that addition of the word "known" would be considered clarifying what is already there, and not a change in the regulation.

Dr. Steffes re-emphasizes places where the commentary appears to criticize issues addressed elsewhere.

Dr. Steffes makes a motion to move the proposed regulation 12 AAC 48.040 forward after consideration of public comment and expense to the private individual and resident of Alaska. Dr. Christianson seconds.

Board Member	Approve	Deny	Recuse
Dr. Pam Steffes	Х		
Dr. Bradley Cross	Х		
Mr. Eric Lingle	Х		
Dr. Damien Delzer	Х		
Dr. Erik Christianson	X		

The board adopts the regulations with no changes. Dr. Delzer signs certification order.

Kind regards,

Emily Mesch

Occupational Licensing Examiner Division of Corporations, Business and Professional Licensing Ph: (907)465-2541 Fax: (907)465-2974