# Public School Fund Advisory Board Meeting of the Board

## **Location of Meeting:**

Goldbelt Building
First Floor Conference Room
801 W. 10th Street
Juneau, Alaska

Friday March 29, 2019 4:45 P.M.

#### **Public School Fund Advisory Board**

Location of Meeting
State Board of Education Conference Room

Goldbelt Building

First Floor Conference Room

801 W. 10<sup>th</sup> Street

Juneau, Alaska

Friday, March 29, 2019 4:45 P.M.

#### Agenda

- I. Call to Order
- II. Roll Call
- III. Public Meeting Notice
- IV. Approval of Agenda
- V. Approval of March 19, 2018 Minutes
- VI. Public Participation, Communications, Appearances
- VII. Report on the Public School Trust Fund Department of Revenue staff Pam Leary, Treasury Director, Zachary Hanna, Deputy CIO and Private Equity Investment Officer, Greg Samorajski, Deputy Commissioner
  - A. Presentation of Audited Financial Statements for the Fiscal Year Ended June 30,
     2018 SECTION II
  - B. Presentation of Interim Financial Statements for the Month Ended
     December 31, 2018 SECTION III
  - C. Performance Measurement for the Quarter Ended December 31, 2018 SECTION IV
- VIII. Adjournment

#### Public School Trust Fund Advisory Board March 19, 2018, Meeting

Goldbelt Building
First Floor Conference Room
801 W. 10<sup>th</sup> Street
Juneau AK 99801

#### I. Call to Order

The meeting was called to order at 3:15 p.m.

#### II. Roll Call

Sana Efird, Deputy Commissioner, Department of Education & Early Development

Barbara Thompson, State Board of Education & Early Development

James Fields, State Board of Education & Early Development

Sandra Kowalski, State Board of Education & Early Development

Heidi Teshner, Administrative Services Director, Department of Education & Early Development

Scott Jones, State Comptroller, Department of Revenue

Zach Hanna, Deputy CIO, Department of Revenue

Kelli Barkov, Accountant IV, Department of Revenue

Melissa McCormick, Executive Secretary, Department of Education & Early Development Mike Barnhill, Deputy Commissioner, Department of Revenue (Arrived 3:35)

### III. Public Meeting Notice

Sana Efird, Department of Education & Early Development, reported that public notice for the meeting had been given.

#### IV. Approval of Agenda

James Fields moved to approve the agenda. Barbara Thompson seconded the motion. Motion approved by consent.

#### V. Approval of Minutes

James Fields moved to approve the minutes of the March 27, 2017 meeting. Barbara Thompson seconded the motion. Motion approved by consent.

#### VI. Public Participation, Communication, Appearances

There was no public present or participating.

#### VII. Report on the Public School Trust Fund – Department of Revenue staff

Scott Jones reported on the fund's financial statements and the unmodified opinion given during its FY17 audit. Mr. Jones also reported on the funds financial statements through December 31, 2017, the first six months of this fiscal year, as well as the current asset allocation of the fund. As of December 31, 2017, the fund ended with \$671 million in assets, with \$39.8

million in income, of which \$9 million was transferred from the principal to the income account for spending.

Mr. Fields asked to clarify the target asset allocation. Mr. Jones explained that as markets move the values of various asset classes fluctuate around their strategic targets. Periodically investment staff rebalance the holdings back to targets (policy).

Prior to the Investment results, Mrs. Thompson asked for Department of Revenue staff to speak on behalf of the bill. Mr. Hanna suggested that Deputy Commissioner Barnhill would be the best person to provide any detail. However, could provide insight on the impact of the asset allocation and spending profile of the fund if the bill did pass. Moving to the POMV model would re-focus the asset allocation on total return, instead of capital appreciation and income. The POMV construct would allow investment staff to make higher returns in the long term by exposing it to the risk it can afford based on the long-term time horizon of the fund. Currently, in the income component of the fund is a 3.2% return, the POMV model would reach for 4.75% (50% increase for spending over time).

Mr. Fields asked about other funds or trust that the Department of Revenue manages that make these kinds of returns using this model. Mr. Hanna explained that the sub-account of the Constitutional Budget Reserve was formerly invested in a similar way and the ARMB funds continue to be invested with a similar long-term horizon in mind.

Zach Hanna reported on the fund's investment results during the fiscal year. He describes the periodic table of investments, and how the fund stacks up over a 10 period to the returns of individual asset classes. In 2017 the fund had a 13.79% return, and a 6.23% return over a 10-year period. The fund's asset allocation has moderate risk and the principle fund is invested in cash, bonds, domestic and international equities, real estate investment trusts (REITs) and high yield. The current goal is to grow the principal account over time, at inflation +30 basis points and maximizing current income. He explains that over the last five years, investment staff has been working to diversity the fund. Two years ago, REITs were added, last year high yield bonds were added, and international equities have included emerging markets as 25% of its portfolio. If the POMV model is passed we could expect the asset allocation to change from 40% bonds to about 30% bonds, relying more heavily on equities to provide a larger return in the long term.

Deputy Commissioner Barnhill then explained HB213 and its progress in the legislature. Mr. Barnhill begins the discussion with background on the bill. Department of Revenue has been attempting to introduce a bill like this going back to 2002 to enhance the needs of the Department of Education. The current trust structure only permits cash, including dividends and interest, to be spent. Principal must be maintained indefinitely including capital gains and losses. With the current structure there is no inflation proofing mechanism. Mr. Barnhill said that in rough terms the retention of capital gains and losses could be considered inflation proofing but in reality, it more than inflation proofs the fund over time. The balance of the trust is \$670 million the principle deposits are \$310 million, and the inflation adjusted value of those deposits is \$513 million, so the spread between the what's in the Principal account and the

inflation adjusted value is well over \$100 million. The Department of Revenue has wanted to adjust this to reflect a modern endowment trust structure.

The bill, if passed, would move the trust into a modern trust structure that is described as a full endowment. It would eliminate the need to have separate principal and income accounts, and spending would be a percent of the market value of the fund, (POMV) model. The bill has a 4.75% distribution clause based on a 5-year trailing market value. The House minority discussed concerns on protecting the principal of the fund, either at the nominal value or inflation adjusted value but, in the end, did not make an amendment to the bill to address this specifically.

Mr. Barnhill suggest that if the fund had used this model since its inception in 1978, with a 70% equity - 30% fixed income split the balance would be upwards of 1.1 billion as opposed to 670mm current fund balance and that would have been with a 4.75% distribution each and every year since 1978. So, we would have distributed twice what we have and would have twice what we have as a balance. The bill passed the House and will be presented to the Senate in the upcoming weeks.

Deputy Commissioner Efird, clarified that this fund is used to supply a funding source for the foundation formula and that a change in statute to an endowment structure would not mean more money for the school districts, but instead potential increases coming from the trust would supplant the General Fund as a funding source.

Mrs. Teshner asked for any insight on the Senate majority passing the bill. Mr. Barnhill suggested that he was optimistic and believes there is room for common ground.

#### VIII. Adjournment

The meeting was adjourned at 4:00 p.m.

# STATE OF ALASKA DEPARTMENT OF REVENUE - TREASURY DIVISION INVESTED ASSETS UNDER THE INVESTMENT AUTHORITY OF THE COMMISSIONER OF REVENUE

# COMBINED SCHEDULE OF INVESTED ASSETS June 30, 2018

(Expressed in thousands)

								INTERNATIONAL		POWER COST	RETIRE	E HEALTH			_
	G	GENERAL	CONSTITUTIONAL	PUBLIC SO	CHOOL	INVESTMENT	<b>GENERAL</b>	<b>AIRPORTS</b>	INTERNATIONAL	<b>EQUALIZATION</b>	INSURA	NCE FUND	MINE	TOTAL INVEST	TED ASSETS
	F	FUND and	BUDGET RESERVE FUND	TRUST I	FUND	LOSS TRUST	<b>OBLIGATION</b>	CONSTRUCTION	<b>AIRPORTS</b>	<b>ENDOWMENT</b>	MAJOR	LONG-TERM	RECLAMATION		_
	(	GeFONSI	MAIN	PRINCIPAL	INCOME	FUND	BOND FUND	FUND	FUND	FUND	MEDICAL	CARE	FUND	6/30/2018	6/30/2017
INVESTMENTS (at Fair Value) (Notes 4 and 5)															
Short-term Fixed Income Pool	\$	1,245,546	1,585,938	998	425	2,588	135,482	43,210	88,957	45	17,420	8,926	1	3,129,536	5,372,967
Short-term Liquidity Fixed Income Pool		-	-	-	-	-	-	-	-	-	-	-	-	-	355,543
Non-interest Bearing Deposits		3,694	-	-	-	-	-	-	-	-	-	-	-	3,694	10,839
Intermediate-term Fixed Income Pool		1,451,095	-	-	-	-	-	-	-	-	-	-	-	1,451,095	1,267,493
Broad Market Fixed Income Pool		159,959	569,237	260,466	-	-	-	-	25,205	300,857	-	263,509	323	1,579,556	2,081,538
High Yield Fixed Income Pool		91,695	75,790	27,107	-	-	-	-	3,434	44,739	-	20,798	47	263,610	-
Domestic Equity Pool		227,574	73,701	214,607	-	-	-	-	3,174	420,801	-	123,381	444	1,063,682	943,008
International Equity Pools		140,351	27,859	119,523	-	-	-	-	1,182	248,729	-	67,784	262	605,690	708,635
Real Estate Investment Trust Pool		34,880	24,858	28,188	-	-	-	-	1,126	58,207	-	21,627	61	168,947	104,011
Tobacco Revenue Fixed Income		13,548							<u>-</u>	<u>-</u>		<u>-</u>		13,548	14,219
Total Investments		3,368,342	2,357,383	650,889	425	2,588	135,482	43,210	123,078	1,073,378	17,420	506,025	1,138	8,279,358	10,858,253
Receivables (Payables)															
Income Receivable (Payable)		1,933	2,747	(1,023)	1,033	5	240	76	150	-	31	14	-	5,206	5,691
Total Receivables (Payables)		1,933	2,747	(1,023)	1,033	5	240	76	150	-	31	14	-	5,206	5,691
Net Invested Assets	\$ <u></u>	3,370,275	2,360,130	649,866	1,458	2,593	135,722	43,286	123,228	1,073,378	17,451	506,039	1,138	8,284,564	10,863,944

See accompanying notes to combined schedules

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### STATE OF ALASKA DEPARTMENT OF REVENUE - TREASURY DIVISION INVESTED ASSETS UNDER THE INVESTMENT AUTHORITY OF THE COMMISSIONER OF REVENUE

## COMBINED SCHEDULE OF INVESTMENT INCOME

For the year ended June 30, 2018 (Expressed in thousands)

		CONSTITUTIONAL					INTERNATIONAL POWER C				RETIRI	E HEALTH			_
	(	GENERAL BUDGET RESERVE PUBLIC S		LIC SCHOOL INVESTMENT		GENERAL AIRPORTS		INTERNATIONAL	<b>EQUALIZATION</b>	INSURANCE FUND		MINE	TOTAL INCOME (LOSS)		
	F	UND and	FUND	TRUST FUND		LOSS TRUST	OBLIGATION	CONSTRUCTION	AIRPORTS	<b>ENDOWMENT</b>	MAJOR	LONG-TERM	RECLAMATION	YEAR ENDED	YEAR ENDED
	•	GeFONSI	MAIN	PRINCIPAL	INCOME	FUND	BOND FUND	FUND	FUND	FUND	MEDICAL	CARE	FUND	6/30/2018	6/30/2017
Investment Income (Loss)															
Short-term Fixed Income Pool	\$	21,380	28,835	9	159	39	2,310	1,015	667	2	256	64	-	54,736	53,075
Short-term Liquidity Fixed Income Pool		3,971	-	-	-	-	-	-	-	-	-	-	-	3,971	2,035
Short-term Treasury Fixed Income Pool		468	-	-	-	-	-	-	-	-	-	-	-	468	296
Intermediate-term Fixed Income Pool		3,302	-	-	-	-	-	-	-	-	-	-	-	3,302	646
Broad Market Fixed Income Pool		(990)	(410)	(1,239)	-	-	-	115	-	(1,505)	-	(1,317)	(2)	(5,348)	(4,365)
High Yield Fixed Income Pool		(1,306)	(440)	(282)	-	-	-	(23)	-	(473)	-	(212)	-	(2,736)	-
Domestic Equity Pool		17,576	11,573	28,457	-	-	-	333	-	55,658	-	16,112	58	129,767	186,760
International Equity Pool		1,021	7,293	9,818	-	-	-	170	-	19,952	-	5,555	21	43,830	119,361
Real Estate Investment Trust Pool		1,933	341	1,329	-	-	-	63	-	2,968	-	1,040	3	7,677	4,011
Tobacco Revenue Fixed Income		217						-						217	124
<b>Total Investment Income</b>		47,572	47,192	38,092	159	39	2,310	1,673	667	76,602	256	21,242	80	235,884	361,943
Transfer from (to) Other Funds	_	-		(17,795)	17,795		<u> </u>								-
Net Investment Income	\$	47,572	47,192	20,297	17,954	39	2,310	1,673	667	76,602	256	21,242	80	235,884	361,943

# STATE OF ALASKA DEPARTMENT OF REVENUE TREASURY DIVISION PUBLIC SCHOOLS TRUST FUND

#### SCHEDULE OF INVESTED ASSETS

#### December 31, 2018

		PRINCIPAL ASSETS		INCOME ASSETS	TOTAL ASSETS		
Investments (at fair value)	_		_				
Cash and cash equivalents							
Short-term Fixed Income Pool	\$	493,195.54	\$	4,836,427.21	\$	5,329,622.75	
Marketable debt securities							
Broad Market Fixed Income Pool		198,764,699.12		-		198,764,699.12	
Broad Domestic Equity							
Domestic Equity Pool		238,191,454.37		-		238,191,454.37	
Global Equity Ex-U.S.							
International Equity Pool		145,916,582.60		-		145,916,582.60	
Real Assets							
Real Estate Investment Trust Pool (Internally Managed)		29,506,751.25		-		29,506,751.25	
	_	612,872,682.88	_	4,836,427.21		617,709,110.09	
Receivables and payables							
Income receivable		763.85		10,284.83		11,048.68	
Income distributable from (to) income assets	_	-	_	-	_		
Total receivables and payables	_	763.85	_	10,284.83	_	11,048.68	
Total invested assets	\$_	612,873,446.73	\$_	4,846,712.04	\$	617,720,158.77	

# STATE OF ALASKA DEPARTMENT OF REVENUE TREASURY DIVISION PUBLIC SCHOOLS TRUST FUND

## SCHEDULE OF INVESTMENT INCOME AND CHANGES IN INVESTED ASSETS

#### For The Period Ended December 31, 2018

		PRINCIPAL ASSETS				INCON	SETS	TOTAL ASSETS				
		CURRENT		YEAR TO		CURRENT		YEAR TO		CURRENT		YEAR TO
		MONTH		DATE	_	MONTH		DATE	_	MONTH		DATE
Investment Income												
Interest	\$	513,450.59	\$	4,195,255.65	\$	1,676.88	\$	1,600.86	\$	515,127.47	\$	4,196,856.51
Dividends		438,768.93		5,418,102.68		8,607.95		37,586.30		447,376.88		5,455,688.98
Net appreciation (depreciation)		(30,967,483.87)		(44,786,623.59)	_	-		-	_	(30,967,483.87)		(44,786,623.59)
Total income (loss)		(30,015,264.35)		(35,173,265.26)		10,284.83		39,187.16		(30,004,979.52)		(35,134,078.10)
Transfer of earnings (to) from	_			(7,816,461.63)	_			7,816,461.63	_		_	-
Net investment income (loss)		(30,015,264.35)		(42,989,726.89)		10,284.83		7,855,648.79		(30,004,979.52)		(35,134,078.10)
Total invested assets, beginning of period		642,436,285.89		649,866,396.21		5,392,755.07		1,457,877.24		647,829,040.96		651,324,273.45
Contributions (withdrawals)	_	452,425.19	_	5,996,777.41	_	(556,327.86)	_	(4,466,813.99)	_	(103,902.67)	_	1,529,963.42
Total invested assets, end of period	\$_	612,873,446.73	\$_	612,873,446.73	\$_	4,846,712.04	\$	4,846,712.04	\$_	617,720,158.77	\$_	617,720,158.77

## STATE OF ALASKA DEPARTMENT OF REVENUE - TREASURY DIVISION FUND ASSETS UNDER THE INVESTMENT AUTHORITY OF THE COMMISSIONER OF REVENUE

# Public School Trust Fund Asset Allocation Policy with Actual Investment Holdings December 31, 2018

	Asset A	llocation	Market Values	Current Allocation
PSTF - PRINCIPAL (AY08) Cash and cash equivalents	Policy	Range		
Short-term Fixed Income Pool	0.00%	0% - 5%	493,196	0.08%
Broad Market Fixed Income Pool	32.00%	27%-37%	198,764,699	32.43%
Domestic Equity Pool	40.00%	35%-45%	238,191,454	38.86%
International Equity Pool	24.00%	19%-29%	145,916,583	23.81%
REITs	4.00%	0%-9%	29,506,751	4.81%
Total invested assets	100.00%		612,872,683	100.00%
Income Receivable Total PSTF - Principal Invested Assets At Fair Value			764 612,873,447	
PSTF - INCOME (AY09)  Cash and cash equivalents  Short-term fixed income pool	Policy 100.00%	Range 100.00%	4 926 427	100.00%
·	100.00%	100.00%	4,836,427	100.00%
Income Receivable			10,285	
Total PSTF - Income Invested Assets At Fair Value			4,846,712	
TOTAL PUBLIC SCHOOL TRUST FUND			617,720,159	



## **Public School Trust Fund**

**2018 Investment Results** 

## **Investment Returns Over the Last Eleven Years**

Periodic Table of Investment Returns for Calendar Years 11 Years Ended December 31, 2018

2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Fixed Income:	Equity: Intl.	Equity: U.S.	Fixed Income:	Equity: Intl.	Equity: U.S.	Equity: U.S.	Equity: U.S.	Equity: U.S.	Equity: Intl.	Fixed Income:
U.S. Bonds	Emerging	Small Cap	U.S. Bonds	Emerging	Small Cap	Large Cap.	Large Cap.	Small Cap	Emerging	U.S. Bonds
	Markets			Markets					Markets	
5.2%	79.0%	26.9%	7.8%	18.6%	38.8%	13.2%	0.9%	21.3%	37.8%	0.0%
Public Schools	Equity: Intl.	Equity: Intl.	Public Schools	Equity: Intl.	Equity: U.S.		Public Schools	Equity: U.S.	Equity: Intl.	Equity: U.S.
Trust	Developed	Emerging	Trust	Developed	Large Cap.	Trust	Trust	Large Cap.	Developed	Large Cap.
	Markets	Markets		Markets					Markets	
(16.3%)	31.8%	19.2%	4.8%	17.3%	33.1%	6.1%	0.8%	12.1%	25.0%	(4.8%)
Equity: U.S.	Equity: U.S.	Equity: U.S.	Equity: U.S.	Equity: U.S.	Equity: Intl.	Fixed Income:	Fixed Income:	Equity: Intl.	Equity: U.S.	Public Schools
Small Cap	Large Cap.	Large Cap.	Large Cap.	Large Cap.	Developed	U.S. Bonds	U.S. Bonds	Emerging	Large Cap.	Trust
Sinair Cup	Large Cap.	Large Cup.	Large Cap.	Large Cup.	Markets	C.B. Bollas	C.B. Bonds	Markets	Luige Cup.	Trust
					1,1411100			11111100		
(33.8%)	28.4%	16.1%	1.5%	16.4%	22.8%	6.0%	0.5%	11.6%	21.7%	(5.7%)
Equity: U.S.	Equity: U.S.	Public Schools	Equity: U.S.	Equity: U.S.	Public Schools	Equity: U.S.	Equity: Intl.	Public Schools	Equity: U.S.	Equity: U.S.
Large Cap.	Small Cap	Trust	Small Cap	Small Cap	Trust	Small Cap	Developed	Trust	Small Cap	Small Cap
							Markets			
(37.6%)	27.2%	12.3%	(4.2%)	16.3%	10.6%	4.9%	(0.8%)	6.1%	14.6%	(11.0%)
Equity: Intl.	Public Schools	Equity: Intl.	Equity: Intl.	Public Schools	Fixed Income:	Equity: Intl.	Equity: U.S.	Fixed Income:	Public Schools	Equity: Intl.
Developed	Trust	Developed	Developed	Trust	U.S. Bonds	Emerging	Small Cap	U.S. Bonds	Trust	Developed
Markets		Markets	Markets			Markets				Markets
(42.40/)	17.6%	7.8%	(12.10/)	10.70/	(2.00/)	(1.00/)	(4.40/)	2.6%	12.00/	(12.90/)
(43.4%)			(12.1%)	10.7%	(2.0%)	(1.8%)	(4.4%)		13.8%	(13.8%)
Equity: Intl.	Fixed Income:	Fixed Income:	Equity: Intl.	Fixed Income:	Equity: Intl.	Equity: Intl.	Equity: Intl.	Equity: Intl.	Fixed Income:	Equity: Intl.
Emerging Markets	U.S. Bonds	U.S. Bonds	Emerging Markets	U.S. Bonds	Emerging  Markets	Developed Markets	Emerging Markets	Developed Markets	U.S. Bonds	Emerging Markets
Markets			Markets		Markets	iviarkets	warkers	warkets		Markets
(53.2%)	5.9%	6.5%	(18.2%)	4.2%	(2.3%)	(4.9%)	(14.6%)	1.0%	3.5%	(14.2%)

## **Public School Trust Transition**

- Previously, the Public School Trust could only expend realized dividends and income.
- With HB213, the Trust moved to a percent-of-market-value (POMV) structure with total returns as the long-term goal. This should allow for higher spending over time since it aligns the long time horizon of the Trust with it's ability to bear risk and generate return.
- The legislature can appropriate up to 5% of the trailing 5-year average value of assets.
- Treasury recommends inflation-proofing the fund and annually will provide a spending range that corresponds to an expectation of inflation-proofing the Trust over 20 and 30 year forward periods.
- For fiscal year 2020, the recommended spending range was between 4.8% and 5.0% of the trailing Trust value of \$582.1 million, resulting in a spending level of \$26.4 to \$27.5 million.

## **Asset Allocation and Performance**

### **Public School Trust Fund – Principal Account**

- The asset allocation for the main trust has a high risk tolerance consistent with the goal of providing "increasing returns from capital appreciation and net income over long-term periods to the fund's current beneficiaries."
- The policy asset allocation target is 40% domestic equities, 24% intl. equities, 32% U.S. bonds, and 4% REITs.
- The reductions in high yield and U.S. bond allocations were used to increase global equities by 13%.

				RETURNS						
AY08 - PUBLIC SCHOOL TRUST FUND - PRINCIPAL	Actual	Target		3	1	3	5			
\$612,873,447 as of 12/31/2018	Allocation	Allocation	Bands	Months	Year	Year	Year			
Domestic Equity	38.9%	40.0%	+/-5%							
Broad Market Fixed Income	32.4%	32.0%	+/-5%							
International Equity	23.8%	24.0%	+/-5%							
Internally Managed REITs	4.8%	4.0%	+5%/-4%							
Cash & Cash Equivalents	0.1%	0.0%	+5%							
Total Retur	n			-7.72%	-5.66%	4.42%	4.00%			
Benchmark Retur	n			<b>-7.60</b> %	-5.53%	4.43%	3.92%			

#### **Public School Trust Fund – Income Account**

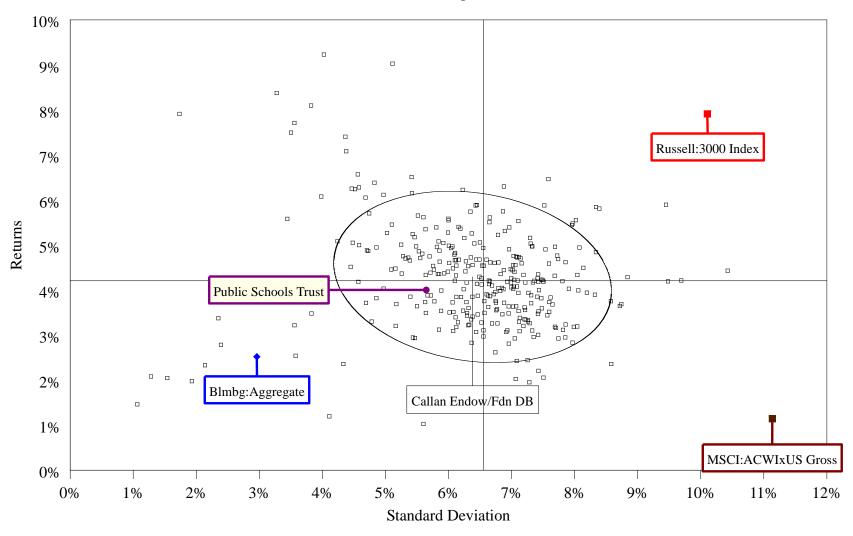
■ The income account asset allocation is 100% cash equivalents.

AY09 - PUBLIC SCHOOL TRUST FUND - INCOME	Actual	Target		3	1	3	5
\$4,846,712 as of 12/31/2018	Allocation	Allocation	Bands	Months	Year	Year	Year
Cash & Cash Equivalents	100.0%	100.0%					
Total Return	l			0.58%	2.05%	1.32%	0.90%
Benchmark Return	1			0.56%	1.71%	0.99%	0.61%

**RETURNS** 

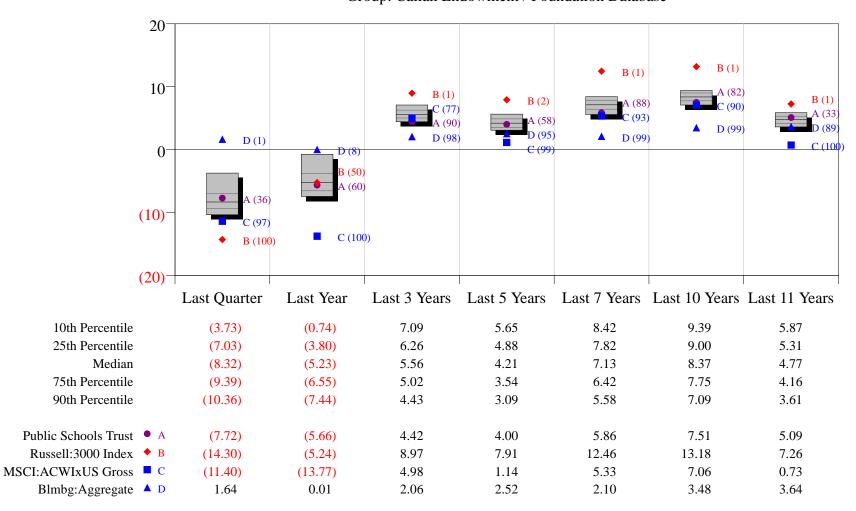
## Returns and Risk – Last 5 Years

Public Schools Trust Return and Risk Compared to Callan's Endowment Universe



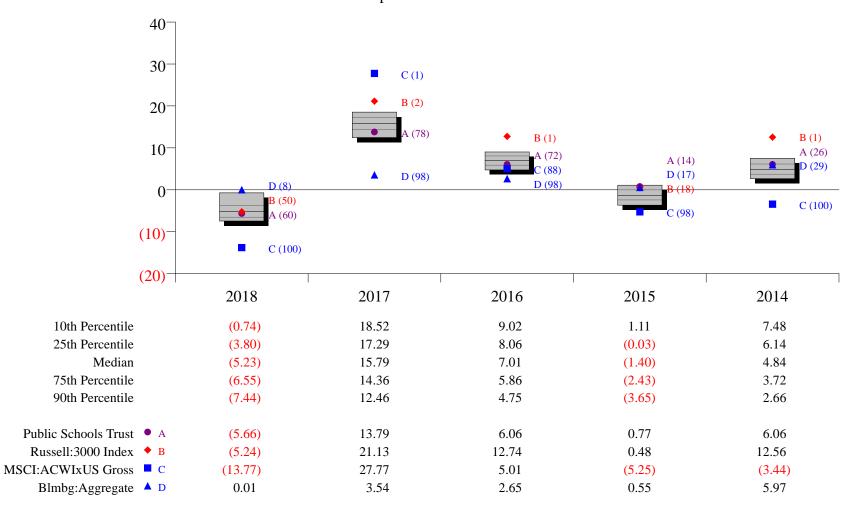
## **Returns - Cumulative**

Cumulative Annualized Returns for Periods Ended December 31, 2018 Group: Callan Endowment / Foundation Database



## Returns – Calendar Year

Calendar Year Returns
5 Years Ended December 31, 2018
Group: Callan Endowment / Foundation Database



## **Cumulative Results – Last 11 Years**

