Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 WWW.LTGOV.ALASKA.GOV



530 West 7th Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 LT.GOVERNOR@ALASKA.GOV

OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO:

Rebecca Weimer

Department of Labor and Workforce Development

FROM:

Scott Meriwether, Office of the Lieutenant Governor

465.4081

DATE:

July 13, 2018

RE:

Filed Permanent Regulations: Department of Labor and Workforce Development

Department of Labor and Workforce Development Regulation re: 8 AAC 05.040 (apprenticeship) 8 AAC 05.315 (studio teachers minor employment), 8 AAC 15.100 (overtime), 8 AAC 15.190 (nurse overtime investigation), 8 AAC 30.025 (apprentice), 8 AAC 30.090 (investigations) (8 AAC 05.040; 8 AAC 05.315; 8 AAC 15.100; 8 AAC

15.190; 8 AAC 30.025; 8 AAC 30.090)

Attorney General File:

2018200112

Regulation Filed:

7/13/2018

Effective Date:

8/12/2018

Print:

227, October 2018

cc with enclosures:

Linda Miller, Department of Law

Judy Herndon, LexisNexis

ORDER ADOPTING CHANGES TO REGULATIONS OF THE DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT

The attached 7 pages of regulations, dealing with employment of minors in entertainment, overtime rates, and AS 18.40 and AS 36 violation investigation and resolution in 8 AAC 05.315(f), 8 AAC 15.100(e)(4)(B), 8 AAC 15.160(d), 8 AAC 15.190, and 8 AAC 30.090, are adopted and certified to be a correct copy of the regulation changes that the Department of Labor and Workforce Development adopts under the authority of AS 18.20.400, AS 18.20.430, AS 23.05.010, AS 23.05.060, AS 23.10.050, AS 23.10.060, AS 23.10.065, AS 23.10.085, AS 23.10.095, AS 23.10.325, AS 23.10.330, AS 23.10.360, AS 36.05.010, AS 36.05.030, AS 36.10.075, AS 36.10.120, and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

Although no public comments were received, the Department of Labor and Workforce Development paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes adopted under this order take effect on the 30th day after they have been filed by the lieutenant governor, as provided in AS 44.62.180.

Date:

Heidi Drygas, Commissioner

Department of Labor and Workforce Development

FILING CERTIFICATION

I,	Byron Mallott,	Lieutenant	Governor	for the	State of	Alaska,	certify	that on
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, 2018, at \(\frac{\infty}{\infty} \), I filed the attached regulations according to the

provisions of AS 44.62.040 - 44.62.120.

Lieutenant Governor

Effective:

August 12,2018.

Register:

277, October 2013.

8 AAC 05.040(b)(4) is amended to read:

Authority:

AS 23.10.332

AS 23.10.350

AS 23.10.360

Editor's note: Information on apprentices registered by the Office of Apprenticeship as specified in 8 AAC 05.040 is available from the United States Department of Labor, Office of Apprenticeship, 605 West 4th Avenue, Room G-30, Anchorage, Alaska 99501 [BUREAU OF APPRENTICESHIP AND TRAINING AS SPECIFIED IN 8 AAC 05.040 IS AVAILABLE FROM THE UNITED STATES DEPARTMENT OF LABOR, BUREAU OF APPRENTICESHIP AND TRAINING, ROOM 629, FEDERAL BUILDING, 1220 S.W. THIRD AVENUE, PORTLAND, OREGON 97204].

8 AAC 05.115(2) is amended to read:

(2) 17 years [OLD] of age and is enrolled in or has successfully completed a health care career program approved by the commissioner that is offered by a training facility other than a school. (Eff. 7/30/99, Register 151; am 3/2/2008, Register 185; am 8 / 12 /2013, Register 227)

Authority:

AS 23.10.350

AS 23.10.360

8 AAC 05.315(f) is amended to read:

- (f) A studio teacher is not required if the employment of a minor in the entertainment industry does not conflict with the schooling of the minor, the employment occurs in or near the minor's home, school, or from a fixed location used by the employer in the employer's regular course of business, and the employment does not pose recognized serious hazards to the minor, such as employment in:
 - (1) dinner shows;
 - (2) cultural dance exhibitions; [AND]
 - (3) theatrical productions; and [.]

(4) television, film, and photography productions where the total time of minor's employment is less than 24 hours. (Eff. 7/2/95, Register 135; am 7/30/99, Register 151; am 3/2/2008, Register 185; am 8/12/2018, Register 224)

Authority:

AS 23.10.330

AS 23.10.360

8 AAC 15.100(e)(4)(B) is amended to read:

(B) the employer must pay one-half of the straight time rate established under (A) of this paragraph [(1) OF THIS SUBSECTION] for each overtime hour worked in the week to bring the employee's wages up to one and one-half times the regular rate for hours worked over eight hours in a day and over 40 straight time hours in a week; this calculation must be performed separately each week. (Eff. 12/9/78, Register 68; am 9/28/85, Register 95; am 4/29/99, Register 150, am 3/2/2008, Register 185; am

Authority: AS 2

AS 23.05.060

AS 23.10.085

AS 23.10.095

AS 23.10.060

8 AAC 15 is amended by adding a new section to read:

8 AAC 15.190. Nurse overtime investigations, conferences and persuasion. (a) The labor standards and safety division will investigate potential violations of AS 18.20.400 - 18.20.499 on its own motion, or on the complaint of any person.

(b) A complaint alleging a violation of AS 18.20.400 - 18.20.499 must be filed with the division within 30 days after the date of the alleged violation. The division shall provide a copy of the complaint to the health care facility named in the filing within three business days after receiving the complaint. Mailing to the last known address or the address on file with the health facilities licensing and certification unit in the division of health care services, Department of Health and Social Services, shall be considered valid service for the purposes of this section.

- (c) If, after an investigation, the division finds that a health care facility has knowingly violated an overtime provision of AS 18.20.400 18.20.499, the division shall issue a decision containing the division's investigative findings and assessing the appropriate civil penalty under AS 18.20.430(c).
- (d) A health care facility may request a hearing on the division's decision. Any request for a hearing must be in writing and postmarked within 15 days of the division's decision. The request must set forth the findings which are in dispute and the reasons therefor. A hearing requested under this section shall be conducted by the provisions of AS 44.64.010 44.64.200.

 (Eff. 3 /12 /2018, Register 223)

Authority: AS 18.20.430

8 AAC 30.025(g) is amended to read:

(g) An apprentice shall receive one hundred 100 percent of the prevailing fringe benefit rate established in the applicable Laborers' and Mechanics' Minimum Rates of Pay, unless a bona fide fringe benefit plan [ANOTHER RATE] is specified in the applicable Standards of Apprenticeship approved by the United States Department of Labor, Office of Apprenticeship. [APPRENTICE TRAINING AGREEMENT APPROVED BY THE UNITED STATES DEPARTMENT OF LABOR, BUREAU OF APPRENTICESHIP AND TRAINING].

(Eff. 1/2/91, Register 116; am 3/2/2008, Register 185; am 3/1/2018, Register 227)

Authority: AS 23.05.060 AS 36.05.030 AS 36.05.070

8 AAC 30.086(a)(2) is amended to read:

(2) a program approved by the <u>United States Department of Labor, Office of</u>

Apprenticeship [FEDERAL BUREAU OF APPRENTICESHIP AND TRAINING].

8 AAC 30.086(b)(2) is amended to read:

(2) a program approved under the Workforce Innovation and Opportunity Act
(WIOA) 2014, Pub. L. No. 113-128)

[29 U.S.C. 1501 - 1781 (JOB TRAINING PARTNERSHIP ACT)]. (Eff. 9/27/87, Register 103;
am 3/12/206, Register 214)

Authority: AS 36.10.140

8 AAC 30.090 is repealed and readopted to read:

- **8 AAC 30.090. Investigations, conference, and persuasion.** (a) The division will investigate potential violations of AS 36 (Public Contracts), on its own motion or on the complaint of any person.
- (b) If, after preliminary investigation, the division finds that probable cause exists to the division believe that a violation of AS 36.05 or AS 36.10 has occurred, will provide the respondent believed to have violated AS 36.05 or AS 36.10 with a copy of the complaint or description of the alleged violation by personal service or certified mail to the last known address of the respondent and to the respondent's registered agent, if any. If respondent is a subcontractor, the

division will also provide the prime contractor with a copy of the complaint or description of the alleged violation by personal service or certified mail to the prime contractor's registered agent.

- (c) The division will attempt to eliminate the alleged violation through conference and persuasion by providing the respondent and prime contractor an opportunity for an informal conference to discuss the matter and attempt to eliminate the alleged violations.
- (d) If an alleged violation is not rectified by the informal conference, or if the respondent or prime contractor fails to attend the conference without good cause, the division will notify the respondent and the prime contractor in writing of the failure of the informal conference. The division will include in its notification a summary of the division's investigative findings.

a letter postmarked within 30 days of the date of the division's letter giving notification of the failure of the informal conference conducted under (d) of this section. The letter requesting a hearing must set forth any investigative findings which are in dispute and the reasons therefor, including any affirmative defenses. Upon receipt of a request for a hearing, the division will refer the case for hearing to determine the facts in dispute. Hearings under this section shall be conducted in accordance with 8 AAC 30.100.

(f) If no timely request for hearing is received, the division's investigative findings shall be final. (Eff. 12/4/76, Register 60; am 7/30/82, Register 83; am 1/2/91, Register 116; am 8/9/2001, Register 159; am 3/2/2008, Register 185; am 3/12/2018, Register 227)

Authority: AS 23.05.060 AS 36.10.075 AS 36.10.120

AS 36.05.030

8 AAC 30.900(2) is amended to read:

(2) "crafts" and "occupations" mean the occupations identified in the *Standard Occupational Classification Manual* (2018 edition) [(1980 EDITION)];

...

(Eff. 7/8/73, Register 47; am 12/4/76, Register 60; am 7/30/82, Register 83; am 9/27/87, Register

103; am 1/2/91, Register 116; am 8/9/2001, Register 159; am 3 /12 /2018, Register 227)

Authority: AS 23.05.060 AS 36.10.075 AS 36.95.010

AS 36.05.030 AS 36.10.140

MEMORANDUM

State of Alaska Department of Law

To: The Honorable Byron Mallott

Lieutenant Governor

Date: July 12, 2018

File No.: 2018200112

Tel. No.: 465-3600

From: Susan R. Pollard

Chief Assistant Attorney General and Regulations Attorney
Legislation and Regulations Section

Re: Department of Labor and Workforce Development Regulation re: 8 AAC 05.040 (apprenticeship) 8 AAC 05.315 (studio teachers minor employment), 8 AAC 15.100 (overtime), 8 AAC 15.190 (nurse overtime investigation), 8 AAC

30.025 (apprentice), 8 AAC 30.090

(investigations)

The Department of Law has reviewed the attached regulations of the Department of Labor and Workforce Development against the statutory standards of the Administrative Procedure Act. Based upon our review, we find no legal problems. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations. The regulations were adopted by the Department of Labor and Workforce Development after the close of the public comment period. The regulations concern studio teacher requirements for minors, reorganization of provisions related to violations of wage and resident hire laws and establish a process for investigation of violations of nurse overtime payment.

The March 13, 2018 public notice and the April 24, 2018 adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

We have made some technical corrections to conform the regulations in accordance with AS 44.62.125. The corrections are shown on the attached copy of the regulations.

SRP

The Honorable Byron Mallott, Lieutenant Governor Our file: 2018200112

July 12, 2018 Page 2 of 2

cc: (via email)

Honorable Heidi Drygas, Commissioner Department of Labor and Workforce Development

Becky Weimer, Regulations Contact Department of Labor and Workforce Development

Rachel Witty, Assistant Attorney General Labor and State Affairs Section Department of Law

NOTICE OF PROPOSED CHANGES TO EMPLOYMENT OF MINORS IN ENTERTAINMENT, OVERTIME RATES, AND AS 18.20 AND AS 36 VIOLATION INVESTIGATION AND RESOLUTION IN THE REGULATIONS OF THE DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT

BRIEF DESCRIPTION

The Department of Labor and Workforce Development, Division of Labor Standards and Safety, Wage and Hour Administration proposes to change regulations on the following:

- 1. when a studio teacher is required for minors working in entertainment,
- 2. to correct an error in the regulation on overtime rates for exempt employees paid on a daily rate,
- 3. to adopt a process for the department to investigate violations of the laws on mandatory nurse overtime,
- 4. to reorganize and improve the process for investigating violations of the prevailing wage and resident hire laws.

The Department of Labor and Workforce Development proposes to amend regulations in Title 8 of the Alaska Administrative Code, dealing with employment of minors in entertainment, overtime rates, and AS 18.40 and AS 36 violation investigation and resolution, including the following:

- (1) 8 AAC 05.040(b)(4) will be amended to update the name of the United States Department of Labor, Office of Apprenticeship.
 - (2) 8 AAC 05.115(2) is amended to remove "old" from years of age.
- (3) 8 AAC 05.315(f) will be amended to include productions of less than 24 hours total employment time in the list of examples of situations where a studio teacher is not required for minors employed in entertainment.
- (4) 8 AAC 15.100(e)(4)(B) will be amended to correct an internal reference in the instructions for calculating the overtime rate of an employee paid on a daily rate. This is not a substantive change.
- (5) 8 AAC 15.190 will be adopted as a new section. This new section establishes an investigation, conference, and hearing process for violations of the mandatory nurse overtime provisions of AS 18.20.400 18.20.499.
- (6) 8 AAC 30.025(g) will be amended to include a bona fide fringe benefit plan as specified in the Standards of Apprenticeship approved by the United States Department of Labor, Office of Apprenticeship.
- (7) 8 AAC 30.086(a)(2) and (b)(2) will be amended to update the name of the United States Department of Labor, Office of Apprenticeship.

- (8) 8 AAC 30.090 will be repealed and readopted. The readopted section reorganizes the existing material on violations of AS 36 and add provisions for the division to give notice of investigative findings after the failure of an informal conference, to allow a respondent to request a hearing, and to provide that the division's investigative findings are final if no request for hearing is made.
- (9) 8 AAC 30.900(2) will be amended to update the 2018 edition of the Standard Occupational Classification Manual.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Becky Weimer, Department of Labor and Workforce Development, Labor Standards and Safety, P.O. Box 111149, Juneau, AK 99811-1149. Additionally, you may submit comments by facsimile at (907) 465-6012 and by electronic mail at dol.lss.regulations@alaska.gov. Comments may also be submitted through the Alaska Online Public Notice System by accessing this notice on the system and using the comment link. The comments must be received not later than 3:30 p.m. on April 20, 2018.

You may submit written questions relevant to the proposed action to Becky Weimer by e-mail at dol.lss.regulations@alaska.gov or by mail to the Department of Labor and Workforce Development, Labor Standards and Safety, P.O. Box 111149, Juneau, AK 99811-1149. The questions must be received at least 10 days before the end of the public comment period. The Department will aggregate its response to substantially similar questions and make the questions and responses available on the Alaska Online Public Notice System.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Becky Weimer at (907) 465-6002 not later than April 10, 2018 to ensure that any necessary accommodation can be provided.

A copy of the proposed regulation changes is available on the Alaska Online Public Notice System or by contacting Becky Weimer, Department of Labor and Workforce Development, Labor Standards and Safety, P.O. Box 111149, Juneau, AK 99811-1149 or dol.lss.regulations@alaska.gov or (907) 465-6002.

After the public comment period ends, the Department of Labor and Workforce Development will either adopt these or other provisions dealing with the same subject, without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations. You should comment during the time allowed if your interests could be affected.

Statutory authority: AS 18.20.430; AS 23.05.060; AS 23.10.060; AS 23.10.065; AS 23.10.085; AS 23.10.095; AS 23.10.330; AS 23.10.360; AS 36.05.030; AS 36.10.075; AS 36.10.120

Statutes being implemented, interpreted, or made specific: AS 18.20.400; AS 23.05.010; AS 23.05.060; AS 23.10.050; AS 23.10.065; AS 23.10.325; AS 23.10.330; AS 36.05.010; AS 36.05.030; AS 36.10.075; AS 36.10.120

Fiscal information: The proposed regulation changes are not expected to require an increased appropriation.

Date: March 13, 2018

Heidi Drygas, Commissionel

Department of Labor and Workforce Development

ADDITIONAL REGULATION NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Department of Labor and Workforce Development, Division of Labor Standards and Safety
- 2. General subject of regulation: employment of minors in entertainment, overtime rates, deductions from wages, and AS 18.20 and AS 36 violation investigation and resolution
- 3. Citation of regulation (may be grouped): 8 AAC 05.040(b)(4), 8 AAC 05.115(2), 8 AAC 05.315(f), 8 AAC 15.100(e)(4)(B), 8 AAC 15.190, 8 AAC 30.025(g), 8 AAC 30.086(a)(2) and (b)(2), 8 AAC 30.090, and 8 AAC 30.900(2)
- 4. Department of Law file number, if any: 2018200112
- 5. Reason for the proposed action:

()	Compliance with federal law or action (identify):
(X)	Compliance with new or changed state statute: AS 18.20.430(a) requires the
	department to adopt regulations to implement and enforce AS 18.20.400 -
	18.20.499.
()	Compliance with federal or state court decision (identify):
(X)	Development of program standards
()	Other (identify):

- 6. Appropriation/Allocation: Labor Standards and Safety (113)/Wage and Hour Administration (345)
- 7. Estimated annual cost to comply with the proposed action to:

A private person:

8 AAC 15.160(d) – Entities that employ workers at wages close to the minimum wage in remote areas must either raise their employees' wages or absorb a portion of the cost of providing board and lodging to those employees. It is impossible to estimate these costs with precision, but may vary from \$1 to \$25 per day per employee.

8 AAC 05.315(f), 8 AAC 15.100(e)(4)(B), 8 AAC 15.190, and 8 AAC 30.090 – these regulation changes do not impose costs on private persons.

Another state agency: \$0

A municipality: \$0

8. Cost of implementation to the state agency and available funding (in thousands of dollars):

	Initial Yea	ar Subsequent	
	FY 2019	Years	
Operating Cost	\$0	\$0	
Capital Cost	\$0	\$0	
1002 Federal receipts	\$0	\$0	
1003 General fund match	\$0	\$0	
1004 General fund	\$0	\$0	
1005 General fund/			
program	\$0	\$0	
Other (identify)	\$0	\$0	

9. The name of the contact person for the regulation:

Name: Becky Weimer

Title: Regulations Specialist II

Address: P.O. Box 111149 Juneau, AK 99811-1149

Telephone: (907) 465-6002

E-mail address: Becky.Weimer@alaska.gov

10. The origin of the proposed action:

11.

X	Staff of state agency
	Federal government
	General public
	Petition for regulation change
2 = 2	Other (identify):
Date:	3-13-18 Prepared by: Hockey Weiner
	rate (Amer)

[signature]
Name (printed): Becky Weimer
Title (printed): Regulations Specialist II

Telephone: (907) 465-6002

AFFIDAVIT OF NOTICE OF PROPOSED REGULATION AND FURNISHING OF ADDITIONAL INFORMATION

I, Becky Weimer, Regulations Specialist of the Department of Labor and Workforce Development, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to Title 8 of the Alaska Administrative Code, dealing with employment of minors in entertainment, overtime rates, and AS 18.40 and AS 36 violation investigation and resolution, has been given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulation;
- (5) furnished electronically to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Division of Legal and Research Services;
- (7) posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulation, to the Legislative Affairs Agency, the chair of the Labor and Commerce Committee of the Alaska Senate and House of Representatives, the Administrative Regulation Review Committee, and the legislative council.

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date: 4-23-18

Becky Weimer, Regulations Specialist

Subscribed and sworn to before me at Juneau, Alaska on April

Z2018.

Notary Public in and for the State of Alaska My Commission Expires: with office

OFFICIAL SEAL
Jimmy George
NOTARY PUBLIC
My Commission Expires With Office

AFFIDAVIT OF AGENCY RECORD OF PUBLIC COMMENT

I, Becky Weimer, Regulations Specialist for the Department of Labor and Workforce Development, being duly sworn, state the following:

The Department of Labor and Workforce Development did not receive any factual or other substantive information that was submitted in writing as public comment and that was relevant to the accuracy, coverage, or other aspect of the Department of Labor and Workforce Development regulation on employment of minors in entertainment, overtime rates, and AS 18.40 and AS 36 violation investigation and resolution.

Date: 4-23-18

Becky Weimer, Regulations Specialist

Subscribed and sworn to before me at Juneau, Alaska on April 23 2018.

Notary Public in and for the State of Alaska My Commission Expires: with office

OFFICIAL SEAL
Jimmy George
NOTARY PUBLIC
My Commission Expires With Office

AFFIDAVITOF PUBLICATION

STATE OF ALASKA
THIRD JUDICIAL DISTRICT

Joleesa Stepetin being first duly sworn on oath deposes and says that he/she is a representative of the Anchorage Daily News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

March 20, 2018

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 20th day of March, 2018

Notary Public in and for The State of Alaska. Third Division Anchorage, Alaska

MY COMMISSION EXPIRES

Notary Public
BRITNEY L. THOMPSON
State of Alaska
My Commission Expires Feb 23, 2019

ENTERTAINMENT, OVERTIME RATES, AND AS 18:20 AND AS 36 VIOLATIO
INVESTIGATION AND RESOLUTION IN THE REGULATIONS OF THE
DEPARTMENT OF LABOR AND WORKFORCE DEVELOPMENT

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- (7) 8 AAC 30.086(a)(2) and (b)(2) will be amended to update the name of the United States Department of Labor, Office of Apprenticeship.
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After the public comment period ends, the Department of Labor and Workforce Development will either adopt these or other provisions dealing with the same subject, without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations, You should comment during the time allowed if your interests could be affected.

Statutory authority: AS 18.20.430; AS 23.05.060; AS 23.10.060; AS 23.10.085; AS 23.10.085; AS 23.10.095; AS 23.10.330; AS 23.10.346; AS

2017 JEEP KENEGADE