Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 WWW.LTGOV.ALASKA.GOV



530 West 7<sup>th</sup> Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 LT.GOVERNOR@ALASKA.GOV

### OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

## **MEMORANDUM**

TO:	Minta Montalbo
	Department of Administration
FROM:	Scott Meriwether, Office of the Lieutenant Governor 465.4081
DATE:	June 18, 2018
RE:	Filed Permanent Regulations: Oil and Gas Conservation Commission
	Alaska Oil and Gas Conservation Commission: Surface Casing and Permafrost (20 AAC 25.030)

Attorney General File:	JU2017200738
Regulation Filed:	6/18/2018
Effective Date:	7/18/2018
Print:	227, October 2018

cc with enclosures:

Linda Miller, Department of Law Judy Herndon, LexisNexis

### ORDER CERTIFYING THE CHANGES TO REGULATIONS OF THE ALASKA OIL AND GAS CONSERATION COMMISSION

The attached 1 page of regulations is certified to be a correct copy of the regulation change that the Alaska Oil and Gas Conservation Commission adopted at its March 7, 2018 meeting, under the authority of AS 31.05 and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

On the record, in considering public comments, the Alaska Oil and Gas Conservation Commission paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor as provided in AS 44.62.180.

Date: March 7, 2018

Hollis S. French, Chair, AOGCC

## FILING CERTIFICATION

I, Byron Mallott, Lieutenant Governor for the State of Alaska, certify that on , 2018 at <u>937 ft</u>.m., I filed the attached regulations according to the provisions of AS 44.62.040 - 44.62.120.

Lieutenaht Gov

Effective:

Register:

227, October 2018

20 AAC 25.030(c)(3) is amended to read:

(c)(3) surface casing must be set below the base of all strata known or reasonably expected to serve as a source of drinking water for human consumption, below the base of permafrost, and at a depth sufficient to provide a competent anchor for BOPE. (Eff. 4/13/80, Register 74; am 4/2/86, Register 97; am 11/7/99, Register 152; Eff. 7/18/20, Register 227)

Authority: AS 31.05.030

# **MEMORANDUM**

To: The Honorable Byron Mallott Lieutenant Governor

# State of Alaska Department of Law

Date: June 14, 2018

File No.: JU2017200738

Tel. No.: 465-3600

From: Susan R. Pollard SPH Chief Assistant Attorney General and Regulations Attorney Legislation and Regulations Section

Re: Alaska Oil and Gas Conservation Commission: 20 AAC 25.030: Surface Casing and Permafrost

We have reviewed the attached Alaska Oil and Gas Conservation Commission regulations against the statutory standards of the Administrative Procedure Act. Based upon our review, we find no legal problems. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The regulations were adopted by the commission after the close of the public comment period. The regulations concern requiring that surface casing be cemented below the base of permafrost.

The November 7, 2017 public notice and the March 7, 2018 certification of adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

We have made a minor technical correction to conform the regulations in accordance with AS 44.62.125 as shown on the attached copy of the regulations.

SRP/jkc

cc:

Honorable Hollis French, Commissioner Department of Administration (AOGCC)

Minta Montalbo, Office of the Commissioner Department of Administration

Jody Colombie, Special Assistant Department of Administration (AOGCC)

Thomas Ballantine, Sr. Assistant Attorney General Natural Resources Section

#### NOTICE OF PROPOSED CHANGES ON CASING AND CEMENTING REGULATION IN THE REGULATIONS OF ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission proposes to adopt the following change to 20 AAC 25.030 of the Alaska Administrative Code, dealing with Casing and Cementing:

(1) 20 AAC 25.030(c)(3) is proposed to be changed to add the requirement that surface casing must be set below the base of permafrost.

You may comment on the proposed regulation change, including the potential costs to private persons of complying with the proposed change, by submitting written comments to Jody J. Colombie at 333 West 7<sup>th</sup> Avenue, Anchorage, Alaska 99501. Additionally, the Alaska Oil and Gas Conservation Commission will accept comments by facsimile at (907) 276-7542 and by electronic mail at jody.colombie@alaska.gov. The comments must be received not later than 5:00 p.m. on December 20, 2017.

A hearing on the proposed change will be held on January 4, 2018 at 333 West 7<sup>th</sup> Avenue, Anchorage, Alaska 99501. The hearing will be held at 10:00 a.m. and might be extended to accommodate those present before 10:15 a.m. who did not have an opportunity to comment. Oral or written comments may be submitted at the hearing.

You may submit written questions relevant to the proposed action to Jody J. Colombie, jody.colombie@alaska.gov and 333 West 7<sup>th</sup> Avenue, Anchorage, Alaska 99501. The questions must be received at least 10 days before the end of the public comment period. If deemed relevant to the proposed change, the Alaska Oil and Gas Conservation Commission will address the questions at the hearing. If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Jody J. Colombie at jody.colombie@alaska.gov, (907) 793-1221 not later than December 29, 2017, to ensure that any necessary accommodation can be provided.

A copy of the proposed regulation changes is available on the Alaska Online Public Notice System and by contacting Jody J. Colombie at jody.colombie@alaska.gov, (907) 793-1221.

After the public comment period ends, the Alaska Oil and Gas Conservation Commission will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulation may be different from that of the proposed regulation. You should comment during the time allowed if your interests could be affected.

Statutory authority: AS 31.05.030

Statutes being implemented, interpreted, or made specific: AS 31.05.030

Fiscal information: The proposed regulation change is not expected to require an increased appropriation.

Date: November 6, 2017

Hollis S. French, Chair, Commission, AOGCC

### ADDITIONAL REGULATION NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Alaska Oil and Gas Conservation Commission
- 2. General subject of regulation: Casing and Cementing
- 3. Citation of regulation: 20 AAC 25.030(c)(3)
- 4. Department of Law file number:
- 5. Reason for the proposed action:
  - () Compliance with federal law or action (identify):
  - () Compliance with new or changed state statute
  - () Compliance with federal or state court decision (identify):\_\_\_\_\_
  - () Development of program standards
  - (X) Other (identify): Address and correct a recently discovered vulnerability of wells where the casing shoe has been set in permafrost.
- 6. Appropriation/Allocation: 2010/21
- 7. Estimated annual cost to comply with the proposed action to:

A private person: <u>Zero</u> Another state agency: <u>Zero</u> A municipality: <u>Zero</u>

8.

Cost of implementation to the state agency and available funding (in thousands of dollars):

	Initial Year	Subsequent
	FY19	Years
Operating Cost	\$0	\$0
Capital Cost	\$0	\$ <u>0</u>
8		
1002 Federal receipts	\$0	\$0
1003 General fund match	\$0	\$0
1004 General fund	\$0	\$0
1005 General fund/		
program	\$0	\$0
Other (identify)	\$0	\$0

- 9. The name of the contact person for the regulation:
  - Name: Jody J. Colombie Title: AOGCC Special Assistant Address: 333 West 7<sup>th</sup> Avenue, Anchorage, Alaska 99501 Telephone: (907) 793-1221 E-mail address: jody.colombie@alaska.gov
- 10. The origin of the proposed action:
  - <u>X</u> Staff of state agency
  - \_\_\_\_\_ Federal government
  - General public
  - Petition for regulation change
  - Other (identify):\_

11. Date: November 6, 2017

J Calomil Prepared by od Name: Jody J. Colombie

Title: AOGCC Special Assistant Telephone: (907 793-1221

### AFFIDAVIT OF NOTICE OF PROPOSED REGULATION AND FURNISHING OF ADDITIONAL INFORMATION

I, Jody J. Colombie, Special Assistant, of the Alaska Oil and Gas Conservation Commission, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to 20 AAC 25-280(f) has been given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulation;
- (5) furnished electronically to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Division of Legal and Research Services:
- (7) posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulation, to the Legislative Affairs Agency, the chair of the Resources Committee of the Alaska Senate and House of Representatives, the Administrative Regulation Review Committee, and the legislative council.

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date: March 7, 2018

olombie, Special Assistant, AOGCC

Subscribed and sworn to before me at Anchorage, Alaska on March 7, 2018.

Notary Public in and for the State of Alaska

#### AFFIDAVIT OF ORAL HEARING

I, Hollis S. French, Chair of the Alaska Oil and Gas Conservation Commission, being sworn, state the following:

On March 7, 2018, at 10:00 a.m., 333 West 7th Avenue, Anchorage, Alaska 99501, I presided over a public hearing held under AS 44.62.210 for the purpose of taking testimony in connection with the adoption of changes to 20 AAC 25.030(c)(3).

Date: March 7, 2018

Hollis S. French, Commissioner, AOGCC

Subscribed and sworn to before me at Anchorage, Alaska on March 7, 2018.

Notary Public in and for the State of Alaska

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# AOGCC AFFIDAVIT OF PUBLICATION

# STATE OF ALASKA

#### THIRD JUDICIAL DISTRICT

#### Lisa Hartlieb

being first duly sworn on oath deposes and says that he/she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

November 07, 2017

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 7th day of November, 2017

Notary Public in and for The State of Alaska. Third Division Anchorage, Alaska MY COMMISSION EXPIRES

Notary Public BRITNEY L. THOMPSON State of Alaska My Commission Expires Feb 23, 2019 NOTICE OF PROPOSED CHANGES ON CASING AND CEMENTING REGULATION IN THE REGULATIONS OF ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission proposes to adopt the following change to 20 AAC 25.030 of the Alaska Administrative Code, dealing with Casing and Cementing:

20 AAC 25.030(c)(3) is proposed to be changed to add the requirement that surface casing must be set below the base of permafrost.

You may comment on the proposed regulation change, including the potential costs to private persons of complying with the proposed change, by submitting written comments to Jody J. Colombie at 333 West 7th Avenue, Anchorage, Alaska 99501. Additionally, the Alaska Oil and Gas Conservation Commission will accept comments by facsimile at (907) 276-7542 and by electronic mail at jody.colombie@alaska.gov. The comments must be received not later than 5:00 p.m. on December 20, 2017.

A hearing on the proposed change will be held on January 4, 2018 at 333 West 7th Avenue, Anchorage, Alaska 99501. The hearing will be held at 10:00 a.m. and might be extended to accommodate those present before 10:15 a.m. who did not have an opportunity to comment. Oral or written comments may be submitted at the hearing.

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A copy of the proposed regulation changes is available on the Alaska Online Public Notice System and by contacting Jody J. Colombie at jody.colombie@alaska.gov, (907) 793-1221.

After the public comment period ends, the Alaska Oil and Gas Conservation Commission will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulation may be different from that of the proposed regulation. You should comment during the time allowed if your interests could be affected.

Statutory authority: AS 31.05.030

Statutes being implemented, interpreted, or made specific: AS 31.05.030



#### AFFIDAVIT OF COMMISSION ACTION

I, Jody J. Colombie, Special Assistant, for the Alaska Oil and Gas Conservation Commission, being duly sworn, state the following:

The attached motion dealing with casing and cementing was passed by the Alaska Oil and Gas Conservation Commission during its March 7, 2018 meeting.

Date: March 7, 2018

**AOGCC** Special Assistant J. Colombie

Subscribed and sworn to before me at Anchorage, Alaska on March 7, 2018.

Notary Public in and for the State of Alaska

## ALASKA OIL AND GAS CONSERVATION COMMISSION HEARING March 7, 2018 Excerpt From Unapproved Minutes

Commissioner Daniel T. Seamount, Jr. moved and Commissioner. Hollis S. French seconded the following motion:

I move to adopt 20 AAC 25.030(c)(3)

The motion carried unanimously.