Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 WWW.LTGOV.ALASKA.GOV



530 West 7th Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 LT.GOVERNOR@ALASKA.GOV

OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO:

Micaela Fowler

Department of Commerce, Community & Economic Development

FROM:

Scott Meriwether, Office of the Lieutenant Governor

465.4081

DATE:

October 16, 2017

RE:

Filed Permanent Regulations: Regulatory Commission of Alaska

Regulatory Commission of Alaska regulations re: annual operations report requirements for regulated utilities and pipeline carriers (3 AAC 47.060; 3 AAC 52.390; 3 AAC 53.290)

Attorney General File:

JU2016200189

Regulation Filed:

10/14/2017

Effective Date:

11/13/2017

Print:

224, January 2018

cc with enclosures:

Linda Miller, Department of Law

Judy Herndon, LexisNexis

ORDER CERTIFYING THE CHANGES TO REGULATIONS OF THE REGULATORY COMMISSION OF ALASKA

The attached 8 pages of regulations, dealing with annual ongoing reporting obligations (3 AAC 47, 3 AAC 52, and 3 AAC 53), are certified to be a correct copy of the regulation changes that the Regulatory Commission of Alaska adopted at its May 17, 2017, meeting, under the authority of AS 42.05.151 and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

On the record, in considering public comments, the Regulatory Commission of Alaska paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor, as provided in AS 44.62.180.

Date: June 28, 2017
Anchorage, Alaska

Robert M. Pickett, Chairman

FILING CERTIFICATION

I, Byron Mallott, Lieutenant Governor for the State of Alaska, certify that on Oelsler 14, 2017 at 6 p.m., I filed the attached regulations

according to the provisions of AS 44.62.040 - 44.62.120.

Register: November 13, 2017
Register: 224, January 2018

Register 224, January 201† COMMERCE, COMMUNITY, AND EC. DEV.

The introductory language of 3 AAC 47.060 is amended to read:

3 AAC 47.060. Annual reporting requirements. On or before April 30 of each year [WITHIN 30 DAYS AFTER THE FILING WITH THE COMMISSION OF THE ANNUAL REPORT REQUIRED BY AS 42.05.451(b) AND AS 42.06.430(7)], a regulated utility or pipeline carrier shall file with the commission, in accordance with 3 AAC 48.095, on a form provided by the commission, a report containing

(Eff. 10/21/92, Register 124; readopt 12/1/95, Register 136; am 11/6/2016, Register 220; am 1/ / 13 / 20 17, Register 224)

Authority:

AS 42.05.141

AS 42.05.254

AS 42.06.286

AS 42.05.151

AS 42.06.140

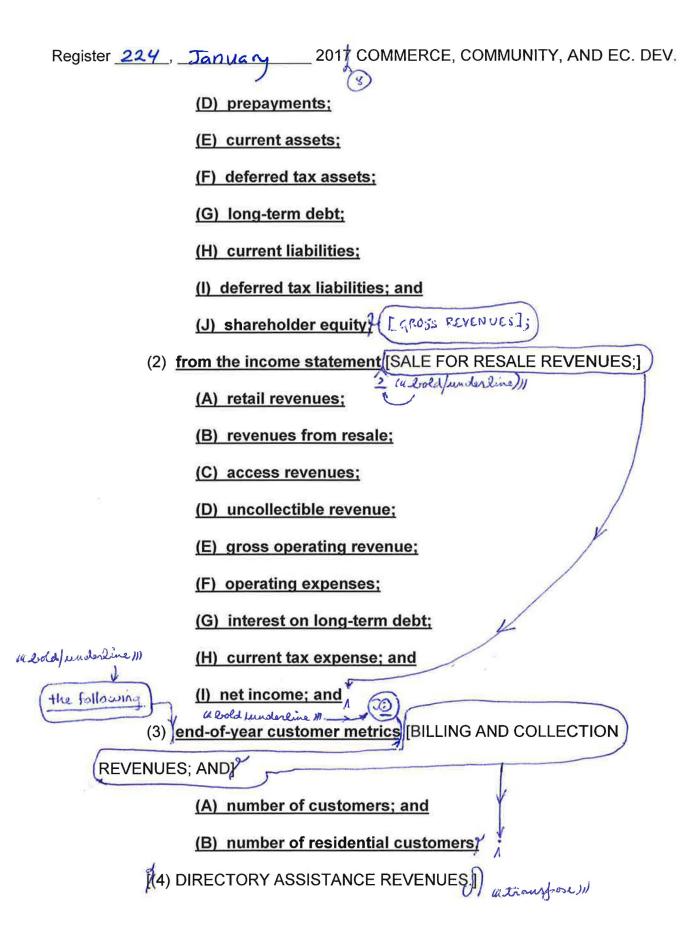
3 AAC 52.390(m) is amended to read:

- (m) On or before <u>April 30</u> [MARCH 31] of each year, an interexchange carrier <u>not eligible to register under 3 AAC 52.358</u> shall file, in accordance with 3 AAC 48.095, a financial report of the carrier's intrastate interexchange operations in the state for the previous calendar year. Non-interexchange operations must be excluded from the financial report. The financial report must include <u>the following</u> detailed information [REGARDING]
 - (1) the beginning and end-of-year balances of GROSS REVENUES;

(A) gross plant in service;

- (B) net plant in service;
- (C) inventory;

1



Register 224, January 2017 COMMERCE, COMMUNITY, AND EC. DEV.

3 AAC 52.390 is amended by adding a new subsection to read:

- (p) On or before July 1 each year, to satisfy the annual operations reporting obligation under AS 42.05.451(b),
- (1) a publicly held intrastate interexchange carrier, including a subsidiary of a publicly held corporation shall file in accordance with 3 AAC 48.095 its Securities and Exchange Commission Form 10-K Annual Report as of the end of the preceding fiscal year;
- (2) a privately held intrastate interexchange carrier shall file in accordance with 3 AAC 48.095 a full and complete annual report of the company's financial condition and operations on a stand-alone basis, if available, or on a consolidated basis at the parent company level as of the end of the preceding fiscal year.

(A) a carrier whose financial statements are audited in the ordinary course of business must provide a copy of its audited financial statement, accompanied by a copy of a management letter issued by the independent certified public accountant that performed the company's financial audit. The carrier must make its audit and related work papers and financial information available upon request by the commission:

(B) a carrier whose financial statements are reviewed in the ordinary course of business must provide a copy of its financial statement which has been subject to review by an independent certified public accountant, accompanied by an officer certification that the carrier was not audited in the ordinary course of business for the preceding fiscal year and that the reported

2011 COMMERCE, COMMUNITY, AND EC. DEV. data is accurate. The carrier must make the review and related work papers and financial information available upon request by the commission; otherwise Financial statements a carrier must provide a copy of its financial statement not audited Leperdently containing a comparative balance sheet, income statement, and statement of cash flows, accompanied by an officer certification that the carrier was not of business the audited nor had its financial statements reviewed by an independent certified public accountant in the ordinary course of business for the preceding fiscal year. and that the reported data is accurate. The carrier must make its underlying records and other financial information available upon request by the commission. (Eff. 3/16/91, Register 117; am 7/8/93, Register 127; am 9/1/2002, Register 163; am 5/18/2003, Register 166; am 8/27/2004, Register 171; am 9/16/2005, Register 175; am 10/6/2013, Register 208; am 8/1/2015, Register am 10/27/2017, Register 224;) 215; am 11/6/2016, Register 220; am 🔣 / / / / / / Register 224) AS 42.05.151 AS 42.05.800 Authority: AS 42.05.141

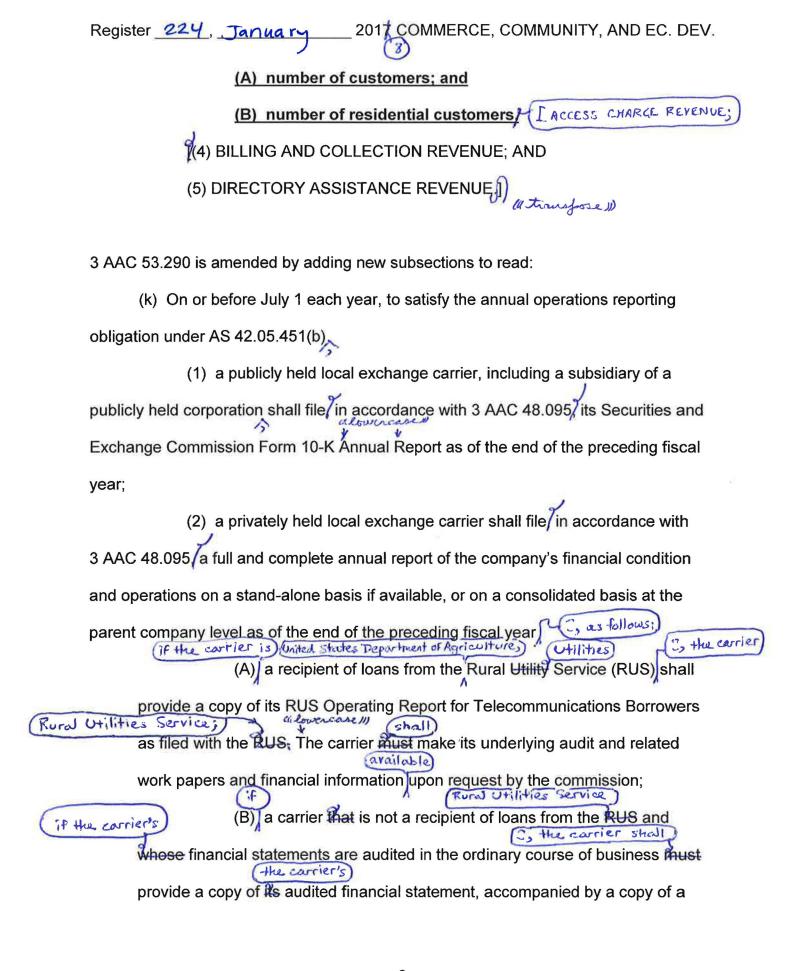
AS 42.05.145

AS 42.05.291

3 AAC 53.290(i) is amended to read:

- (i) On or before <u>April 30</u> [MARCH 31] of each year, in accordance with 3 AAC 48.095, a local exchange carrier shall file a financial report of the carrier's operations in the state for the previous calendar year. The carrier's out-of-state operations must be excluded from the financial report. The carrier's financial report must include the following detailed information regarding its local exchange operations:
 - (1) the beginning and end-of-year balances of GROSS REVENUE;]

201 COMMERCE, COMMUNITY, AND EC. DEV. Register 224, January (A) gross plant in service; (B) net plant in service; (C) inventory; (D) prepayments; (E) current assets; (F) deferred tax assets; (G) long-term debt; (H) current liabilities; (I) deferred tax liabilities; and (J) shareholder equity ([GROSS REVENUE]; (2) from the income statement [SALE FOR RESALE REVENUE;] (a bold / underline 111-(A) retail revenues: (B) revenues from resale; (C) access revenues; (D) billing and collection revenues; (E) directory revenues; (F) uncollectible revenue; (G) gross operating revenue; (H) operating expenses; (I) interest on long-term debt; (J) current tax expense; and (K) net income; and the following (3) end-of-year customer metrics (ACCESS CHARGE REVENUE;)



Register 224, January 2017 COMMERCE, COMMUNITY, AND EC. DEV.

management letter issued by the independent certified public accountant that (lewer case (shall) performed the company's financial audit. The carrier must make its audit and related work papers and financial information available upon request by the

commission; of loans from the Rural Utilities Service and if the carrier's Financia statements are not audited but are independently reviewed in the ordinary course of business the carrier shall

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reviewed in the ordinary course

of business, the carrier

shall

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the corrier's if the carrier is not a recipient (C) a carrier must provide a copy of its financial statement which has been subject to review by an independent certified public accountant, accompanied by an officer certification that the carrier was not audited in the ordinary course of business for the preceding fiscal year and that the reported (chall) data is accurate. The carrier must make the review and related work papers and financial information available upon request by the commission; otherwise-

> (D) a carrier must provide a copy of its financial statement containing a comparative balance sheet, income statement, and statement of cash flows, accompanied by an officer certification that the carrier was not by or audited nor had its financial statements reviewed by an independent certified public accountant in the ordinary course of business for the preceding fiscal year? ed lower case 10 (shall) and that the reported data is accurate. The carrier must make its underlying records and other financial information available upon request by the commission:

(3) a local exchange carrier designated as an eligible telecommunications carrier under 3 AAC 53.410 that has filed an annual report of the company's financial (fulfills) conditions and operations under 3 AAC 53.460 will have fulfilled the requirement of this subsection by filing a certification to this fact.

Register 224, January 201 COMMERCE, COMMUNITY, AND EC. DEV.

(/) an incumbent local exchange carrier with a certificated interexchange carrier affiliate under 3 AAC 52.360 shall file with its annual report, in accordance with 3 AAC 48.095, a certificate of compliance with the cost allocation principles prescribed by 47 C.F.R. 64.901 as adopted by the commission and in a form substantially identical to the certification required by 47 C.F.R. 64.905 as published in the Federal Register on Eebruary 6, 2002. (Eff. 6/21/98, Register 146; am 11/11/2001, Register 160; am 4/24/2004, Register 170; am 9/16/2005, Register 175; am 7/31/2011, Register 199; am 12017, Register 224;

11/6/2016, Register 220; am <u>II / I3 /2017</u>, Register 224)

Authority: AS 42.05.141 AS 42.05.221 AS 42.05.711

AS 42.05.151 AS 42.05.241 AS 42.05.990

MEMORANDUM

State of Alaska

Department of Law

To: Hon. Byron Mallott Lieutenant Governor

Date: October 13, 2017

File No.:

JU2016200189

Tel. No.:

465-3600

From: Steven C. Weaver

Sr. Assistant Attorney General and Assistant Regulations Attorney Legislation and Regulations Section

Re: Regulatory Commission of Alaska regulations re: annual operations report requirements for regulated utilities and pipeline carriers (3 AAC

47.060; 3 AAC 52.390; 3 AAC

53.290)

We have reviewed the attached regulations from the Regulatory Commission of Alaska against the statutory standards of the Administrative Procedure Act. I have reviewed this project under a specific delegation dated October 13, 2017 from the Regulations Attorney. These regulations update annual operations report requirements for regulated utilities and pipeline carriers.

We find no legal problems. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The January 21, 2016 public notice, the February 15, 2017 public notice, and the June 28, 2017 certification of adoption order all state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

Hon. Byron Mallott, Lieutenant Governor

October 13, 2017 Our file: JU2016200189 Page 2

We have made some technical corrections to the regulations in accordance with AS 44.62.125, as shown on the attached copy.

SCW

cc w/enc: (via email)

Stephen McAlpine, Chair Regulatory Commission of Alaska

Micaela Fowler, Regulations Contact Department of Commerce, Community, and Economic Development

J.P. Wood, Chief Administrative Law Judge and Regulations Specialist Regulatory Commission of Alaska Department of Commerce, Community, and Economic Development

James L. Walker, Hearing Examiner Regulatory Commission of Alaska Department of Commerce, Community, and Economic Development

David H. Parrish Regulatory Commission of Alaska Department of Commerce, Community, and Economic Development

Megyn A. Greider, Assistant Attorney General Commercial and Fair Business Section

MEMORANDUM

State of Alaska

Department of Law

To: Hon. Byron Mallott Lieutenant Governor

DATE: October 13, 2017

FILE NO.:

JU2016200189

TELEPHONE NO.:

(907) 465-3600

FROM: Susan R. Pollard

Chief Assistant Attorney General and Regulations Attorney
Legislation/Regulations Section

SUBJECT:

Specific delegation of authority regarding regulations review on Regulatory Commission of Alaska regulations re: annual operations report requirements for regulated utilities and pipeline carriers (3 AAC 47.060; 3 AAC

52.390; 3 AAC 53.290)

By this memorandum, I am delegating my authority as Regulations Attorney under AS 44.62 to Assistant Attorney General Steven C. Weaver for the above-referenced regulations project. Under this delegation of authority, Steven Weaver has my full authority under AS 44.62 to conduct the legal review under AS 44.62 and take necessary actions on this regulations project.

If you have questions, please let me know.

SCW

cc w/enc:

Scott C. Meriwether, AAC Coordinator Office of the Lieutenant Governor

Steven C. Weaver Sr. Assistant Attorney General and Assistant Regulations Attorney Legislation/Regulations Section

NOTICE OF PROPOSED CHANGES IN ANNUAL REPORTING REQUIREMENTS REGULATIONS OF THE REGULATORY COMMISSION OF ALASKA

The REGULATORY COMMISSION of ALASKA (Commission) proposes, in Docket R-15-005, to adopt regulations in Title 3 of the Alaska Administrative Code dealing with the annual operations reporting requirements of regulated utilities and pipeline carriers. Specifically, the Commission is considering revisions to the annual regulatory cost charge (RCC) reporting requirements. Also, the Commission is considering revisions to reporting requirements of public utilities that provide intrastate interexchange and local exchange telecommunications service.

For regulated utilities and pipeline carriers, the Commission is considering changing 3 AAC 47.060, by specifying an April 30 due date for the filing of the annual RCC report.

For intrastate interexchange carriers (IXCs), the Commission is considering:

- (1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission Chairman; and
- (2) requiring that verified financial statements be filed to satisfy the IXCs' AS 42.05.451(b) annual operations reporting requirements.

For local exchange carriers (LECs), the Commission is considering:

- (1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission Chairman;
- (2) requiring that verified financial statements be filed to satisfy the LECs' AS 42.05.451(b) annual operations reporting requirements; and
- (3) requiring incumbent LECs with certificated IXC affiliates to annually file a certificate of compliance with cost allocation principles prescribed by 47 C.F.R. 64.901.

You may comment on the proposed regulations changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to the Regulatory Commission of Alaska at 701 West 8th Avenue, Suite 300,

Anchorage, Alaska 99501. Additionally, the Regulatory Commission of Alaska will accept comments via its website at:

https://rca.alaska.gov/RCAWeb/WhatsNew/PublicNoticesComments.aspx.

Comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Initial comments must be received no later than 5:00 p.m., on March 16, 2017, and should reference Docket R-15-005.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Joyce McGowan at (907) 276-6222, toll-free at 1-800-390-2782, TTY (907) 276-4533, via electronic mail to rca.mail@alaska.gov no later than March 9, 2017, to ensure that any necessary accommodations can be provided.

Since this is a regulation proceeding, commenters are not required to serve their comments on the other entities set out on the service list of this notice. Interested persons may request from the Commission copies of the comments filed in this proceeding. For a copy of the proposed regulation changes and related material, contact the Commission's Records & Filings Section at the above address or at (907) 276-6222 or go to: http://rca.alaska.gov/RCAWeb/home.aspx. Those seeking to obtain the materials at the website may select "All Open Rule-making Dockets" under *Top Searches*, and choose Matter Number "R-15-005."

After the public comment period ends, the Regulatory Commission of Alaska will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 42.05.141; AS 42.05.151

Statutes Being Implemented, Interpreted, or Made Specific: AS 42.05.141; AS 42.05.145; AS 42.05.151; AS 42.05.254; AS 42.05.291; AS 42.05.451; AS 42.05.800; AS 42.06.140; AS 42.06.286

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATED at Anchorage, Alaska, this 14th day of February, 2017.

REGULATORY COMMISSION OF ALASKA

Robert M. Pickett Chairman

NOTICE OF PROPOSED CHANGES IN THE ANNUAL OPERATIONS REPORTING REQUIREMENTS REGULATIONS OF THE REGULATORY COMMISSION OF ALASKA

The REGULATORY COMMISSION of ALASKA (Commission) proposes, in Docket R-15-005, to adopt regulations in Title 3 of the Alaska Administrative Code dealing with the annual operations reporting requirements of regulated utilities. Specifically, the Commission is considering revisions to reporting requirements of public utilities that provide intrastate interexchange and local exchange telecommunications service. Annual operations reporting requirement revisions for electric, natural gas, and water/wastewater utilities will be issued for public comment at a future date.

For intrastate interexchange carriers (IXCs), the Commission is considering:

- (1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission Chairman; and
- (2) requiring that verified financial statements be filed to satisfy the IXCs' AS 42.05.451(b) annual operations reporting requirements.

For local exchange carriers (LECs), the Commission is considering:

- (1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission Chairman;
- (2) requiring that verified financial statements be filed to satisfy the LECs' AS 42.05.451(b) annual operations reporting requirements; and
- (3) requiring incumbent LECs with certificated IXC affiliates to annually file a certificate of compliance with cost allocation principles prescribed by 47 C.F.R. 64.901.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to the Regulatory Commission of Alaska at 701 West 8th Avenue, Suite 300, Anchorage, Alaska 99501. Additionally, the Regulatory Commission of Alaska will accept comments via its website at:

https://rca.alaska.gov/RCAWeb/WhatsNew/PublicNoticesComments.aspx

Comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Initial comments must be received no later than 5:00 p.m., on Friday, February 19, 2016, and should reference Docket R-15-005. Reply comments must be received no later than 5:00 p.m., March 11, 2016 and should also reference Docket R-15-005.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Joyce McGowan at (907) 276-6222, toll-free at 1-800-390-2782,

TTY (907) 276-4533, via electronic mail to rca.mail@alaska.gov no later than Friday, February 12, 2016 to ensure that any necessary accommodations can be provided.

Since this is a regulation proceeding, commenters are not required to serve their comments on the other entities set out on the service list of this notice. Interested persons may request from the Commission copies of the comments filed in this proceeding. For a copy of the proposed regulation changes and related material, contact the Commission's Records & Filings Section at the above address or at (907) 276-6222 or go to: http://rca.alaska.gov/RCAWeb/home.aspx. Those seeking to obtain the materials at the website may select "All Open Rule-making Dockets" under *Top Searches*, and choose Matter Number "R-15-005."

After the public comment period ends, the Regulatory Commission of Alaska will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 42.05.141; AS 42.05.151

Statutes Being Implemented, Interpreted, or Made Specific: AS 42.05.141; AS 42.05.145; AS 42.05.151; AS 42.05.291; AS 42.05.451; AS 42.05.711; AS 42.05.800; AS 42.05.990.

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATED at Anchorage, Alaska, this 20th day of January, 2016.

Y COMMISSION OF ALASKA

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ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(g))

1.	Adopting agency: Regul	atory Commis	sion of Alaska			
2.	General subject of regulation: annual ongoing reporting obligations					
3.	Citation of regulation (may be grouped): 3 AAC 47.060, 3 AAC 52.390, 3 AA					
	53.290					
4.	Department of Law file number, if any: JU2016200189					
5.	Reason for the proposed action:					
٥.	() Compliance with federal					
	() Compliance with no		l state statute			
	() Compliance with co	_				
	() Development of pro		ds			
	, ,	(X) Other (please list): updating regulatory cost charge annual reporting				
		requirements for regulated utilities and pipeline carriers, and updating annual				
	operations reporting requirements for telecommunications carriers					
6.	Appropriation/Allocation:					
7.	Cost of implementation to the state agency and available funding (in thousands of					
	dollars):					
	,					
		Initial Year	Subsequent			
		FY <u>17</u>	Years			
	Operating Cost	\$0	\$0			
	Capital Cost	\$0	\$0			
	1000 70 1 - 1	Φ 0	Φ			
	1002 Federal receipts	\$	\$0			
	1003 General fund match	\$0	\$0			
	1004 General fund	\$ 0	\$ 0			

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\$ 0

\$___0__

\$__0__

\$___0

1005 General fund/

1037 General fund/ mental health

program

Other

8	The name of the contact person for the regulations: Name: James L. Walker Title: Administrative Law Judge Address: 701 W. Eighth Avenue, Suite 300 Anchorage, Alaska 99501
	Telephone:907-263-2138 E-mail addressjim.walker@alaska.gov
9.	The origin of the proposed action: X Staff of state agency Federal government General public Petition for regulation change Other (identify)
10.	Date: Fobrusy 9, 2017 Prepared by: Signature [signature] Name: James L. Walker Title: Administrative Law Judge Telephone: 907-263-2138

ADDITIONAL REGULATION NOTICE INFORMATION (AS 44.62.190(g))

1.	Adopting agency: Regulatory Commission of Alaska						
2.	General subject of regulation: Annual Operations Reporting Obligations						
3.	Citation of regulation (may	be grouped): 3	AAC 52.390 and 3 AAC 53.290				
4.	Department of Law file number, if any: Not yet assigned						
5.	Reason for the proposed ac	Reason for the proposed action:					
	() Compliance with federal law						
	() Compliance with new or changed state statute						
	() Compliance with court order						
	() Development of progr						
			perations reporting requirements for				
	telecommunications utilitie						
6.	Appropriation/Allocation:	N/A					
7		14-4					
7.	•	the state agency	and available funding (in thousands of				
	dollars):						
77		Initial Year	Calegoguent				
		FY 2016	Subsequent Years				
	Onorating Coat	\$ 0	\$_0				
	Operating Cost Capital Cost	\$ 0	\$ 0				
	Capital Cost	Φ	\$ <u> </u>				
	1002 Federal receipts	\$ 0	\$ 0				
	1003 General fund match	\$ 0	\$ 0				
	1004 General fund	\$ 0	\$_0				
	1005 General fund/						
	program	\$_0	\$ <u>0</u>				
	Other (identify)	\$_0	\$_O				
8.	The name of the contact person for the regulation:						
	Name: Richard Gazaway						
		Title: Advisory Section Manager					
		Address: 701 W. Eighth Avenue, Suite 300					

	Anchorage, AK 99501
	Telephone: 907-263-2164
	E-mail address: richard.gazaway@alaska.gov
9.	The origin of the proposed action:
	X Staff of state agency
	Federal government
	General public
	Petition for regulation change
	Other (identify)
10	
10.	Date: January 20, 2016 Prepared by: [signature]
	[Signature]
	Name (printed) T.W. Patch
	Title (printed): Chairman
	Telephone: 907-276-6222

AFFIDAVIT OF NOTICE OF PROPOSED REGULATION AND FURNISHING OF ADDITIONAL INFORMATION

I, James L. Walker, Administrative Law Judge, of Regulatory Commission of Alaska, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to annual ongoing reporting obligations (3 AAC 47.060, 3 AAC 52.390, 3 AAC 53.290) has been given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulation;
- (5) furnished electronically to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Division of Legal and Research Services;
- (7) posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulation, to the Legislative Affairs Agency, the chair of the Labor & Commerce Committee of the Alaska Senate and House of Representatives, the Administrative Regulation Review Committee, and the legislative council.

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date: Jyno 28, 2017

James L. Walker, Administrative Law Judge

Subscribed and sworn to before me at Anchorage, Alaska, on ________.

Notary Public in and for the State of Alaska My commission expires with this office.

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AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Emma Dunlap being first duly sworn on oath deposes and says that he/she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

February 15, 2017

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 15th day of February, 2017

Notary Public and for The State of Alaska. Third Division Anchorage, Alaska

MY COMMISSION EXPIRES

Notary Public BRITNEY L. THOMPSON State of Alaska

My Commission Expires Feb 23, 2019

AO#08-106972-17

NOTICE OF PROPOSED CHANGES IN ANNUAL REPORTING REQUIREMENTS REGULATIONS OF THE REGULATORY COMMISSION OF ALASKA

The REGULATORY COMMISSION of ALASKA (Commission) proposes, in Docket R 15-005, to adopt regulations in Title 3 of the Alaska Administrative Code dealing with the annual operations reporting requirements of regulated utilities and pipeline carriers. Specifically, the Commission is considering revisions to the annual regulatory cost charge (RCC) reporting requirements. Also, the Commission is considering revisions to reporting requirements of public utilities that provide intrastate interexchange and local exchange telecommunications service.

telecommunications service.

For regulated utilities and pipeline carriers, the Commission is considering changing 3 AAC 47.060, by specifying an April 30 due date for the filling of the annual RCC report.

For intrastate interexchange carriers (IXCs), the Commission is considering:

(1) Changing the filling due date from March 31 to April

https://rca.alaska.gov/RCAWeb/WhatsNew/PublicNoticesComments.aspx.

Comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Initial comments must be received no later than 5:00 p.m., on March 16, 2017, and should reference Docket R-15-005. If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Joyce McGowan at (907) 276-6222, toll-free at 1-800-390-2782, TTY (907) 276-4533, via electronic mail to rca.mail@alaska.gov no later than March 9, 2017, to ensure that any necessary accommodations can be provided.

Since this is a regulation proceeding, commenters are not required to serve their comments on the other entities set out on the service list of this notice. Interested persons may request from the Commission copies of the comments filed in this proceeding. For a copy of the proposed regulation changes and related material, contact the Commission's Records & Filings Section at the above address or at (907) 276-6222 or go to: http://rca.alaska.gov/RCAWeb/home.aspx.

Those seeking to obtain the materials at the website may select "All Open Rule-making Dockets" under Top Searches, and choose Matter Number "R-15-005."

After the public comment period ends, the Regulatory Commission of Alaska will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 42.05.141; AS 42.05.151

Statutes Being Implemented, Interpreted, or Made Specific: AS 42.05.141; AS 42.05.145; AS 42.05.151; AS 42.05.254; AS 42.05.291; AS 42.05.451; AS 42.05.800; AS 42.06.140; AS 42.06.286

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATED at Anchorage, Alaska, this 14th day of February, 2017.

REGULATORY COMMISSION OF ALASKA

Robert M. Pickett Chairman

Published: February 15, 2017



16 JAN 25 AM 11: 42

AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Emma Dunlap

being first duly sworn on oath deposes and says that he/she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

January 21, 2016

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 21st day of January, 2016

Mulla

Notary Public in and for The State of Alaska. Third Division

Anchorage, Alaska

MY COMMISSION EXPIRES Notary Public BRITNEY L. THOMPSON

State of Alaska My Commission Expires Feb 23, 2019

NOTICE OF PROPOSED CHANGES IN THE ANNUAL OPERATIONS REPORTING REQUIREMENTS REGULATIONS OF THE REGULATORY COMMISSION OF ALASKA

The REGULATORY COMMISSION of ALASKA (Commission) proposes, in Docket R-15-005, to adopt regulations in Title 3 of the Alaska Administrative Code dealing with the annual operations reporting requirements of regulated utilities. Specifically, the Commission is considering revisions to reporting requirements of public utilities that provide intrastate interexchange and local exchange telecommunications service. Annual operations reporting requirement revisions for electric, natural gas, and water/wastewater utilities will be issued for public comment at a future date.

For intrastate interexchange carriers (IXCs), the Commission is considering:
(1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission

(2) requiring that verified financial statements be filed to satisfy the IXCs' AS 42.05.451(b) annual operations reporting requirements.

For local exchange carriers (LECs), the Commission is considering:
(1) changing the filing due date from March 31 to April 30, and replacing the current reporting requirements with the information required by the Commission since 2005 under directive of the Commission

(2) requiring that verified financial statements be filed to satisfy the LECs' AS 42.05.451(b) annual operations reporting requirements; and
(3) requiring incumbent LECs with certificated IXC affiliates to annually file a certificate of compliance with cost allocation principles prescribed by 47 C.F.R. 64.901.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to the Regulatory Commission of Alaska at 701 West 8th Avenue, Suite 300, Anchorage, Alaska 99501. Additionally, the Regulatory Commission of Alaska will accept comments via its website at:

https://rca.alaska.gov/RCAWeb/WhatsNew/PublicNoticesComments.aspx

Comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Initial comments must be received no later than 5:00 p.m., on Friday, February 19, 2016, and should reference Docket R-15-005. Reply comments must be received no later than 5:00 p.m., March 11, 2016 and should also reference Docket R-15-005.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Joyce McGowan at (907) 276-6222, toll-free at 1-800-390-2782, TTY (907) 276-4533, via electronic mail to rca.mail@alaska.gov no later than Friday, February 12, 2016 to ensure that any necessary accommodations can be provided.

Since this is a regulation proceeding, commenters are not required to serve their comments on the other entities set out on the service list of this notice. Interested persons may request from the Commission copies of the comments filed in this proceeding. For a copy of the proposed regulation changes and related material, contact the Commission's Records & Filings Section at the above address or at (907) 276-6222 or go to: http://rca.alaska.gov/RCAWeb/home.aspx. Those seeking to obtain the materials at the website may select "All Open Rule-making Dockets" under Top Searches, and choose Matter Number "R-15-005." After the public comment period ends, the Regulatory Commission of Alaska will either adopt the proposed regulation changes or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 42.05.141; AS 42.05.151

Statutes Being Implemented, Interpreted, or Made Specific: AS 42.05.141; AS 42.05.145; AS 42.05.151; AS 42.05.291; AS 42.05.451; AS 42.05.711; AS 42.05.800; AS 42.05.990.

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATED at Anchorage, Alaska, this 20th day of January, 2016.

REGULATORY COMMISSION OF ALASKA

T.W. Patch Chairman

Published: January 21, 2016

AO#OF-106748-16

AFFIDAVIT OF COMMISSION ACTION

I, Steven Kramer, Common Carrier Specialist IV, for the Regulatory Commission of Alaska, being duly sworn, state the following:

The attached motion dealing with annual ongoing reporting obligations was passed by the Regulatory Commission of Alaska during its May 17, 2017, meeting.

Date: June 22, 2017

Steven Kramer, Common Carrier Specialist IV

Subscribed and sworn to before me at Anchorage, Alaska, on 6.22.17

Notary Public in and for the State of Alaska My commission expires with this office.

	1	STATE OF ALASKA
	2	REGULATORY COMMISSION OF ALASKA
	3	
	4	
	5	Before Commissioners: Robert M. Pickett, Chairman
		Stephen McAlpine
	6	Rebecca Pauli
		Norman Rokeberg
	7	Janis W. Wilson
	8	
	9	
	10	
	11	of the state of th
	12	
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	15	
		REGULATORY COMMISSION OF ALASKA
	16	701 West Eighth Avenue, Suite 300
		Anchorage, Alaska 99501
	17	
	18	
		CONTINUATION OF THE PUBLIC MEETING
	19	May 17, 2017
		9:00 a.m.
	20	
	21	
	22	
	23	
	24	
	25	
- 1		

		REGULA	ATORY	COMMISSION	OF	ALASKA
Continuation	of	Public Public	Meet	ing		

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1	PROCEEDINGS				
2	CHAIRMAN PICKETT: Good morning.				
3	This is a continuation of the public meeting from				
4	Wednesday, May the 10th, 2017. Today is				
5	Wednesday, May the 17th, 2017, at 9:00 a.m. With				
6	me on the dais are Commissioners Pauli,				
7	Commissioner McAlpine, and Commissioner Wilson.				
8	Commissioner Rokeberg is on his way. We will be				
9	adjusting the order of business to accommodate				
10	that.				
11	Is there any member of the public who would				
12	care to address the Commission this morning? Is				
13	there anyone online who would care to address the				
14	Commission?				
15	Hearing none, we will close agenda item				
16	number one. We will now jump over item number two				
17	and go to item number three, which is R-15-005, In				
18	the Matter of the Consideration of Revisions to				
19	Regulations Governing Annual Operations Reports				
20	for Economically Regulated Utilities and Pipeline				
21	Carriers.				
22	Commissioner McAlpine?				
23	COMMISSIONER MCALPINE: Thank you,				
24	Mr. Chairman. I almost feel guilty that so many				
25	people showed up and this is going to go so				

- 1 quickly. R-15-005 has been discussed so many
- 2 times and we had opened it up for further comment.
- 3 So, Mr. Kramer, if you could address just the
- 4 changes that have taken place since we last
- 5 noticed this, and we'll go from there.
- 6 MR. KRAMER: Yes. I could do a
- 7 summary of the comments that we received as well,
- 8 if you would like.
- 9 COMMISSIONER MCALPINE: Please.
- 10 MR. KRAMER: Generally, the
- 11 comments that we received were supportive of the
- 12 revised regulations. However, there was a concern
- 13 over the July 1 reporting date that was proposed
- 14 for 3 AAC 52.390(p) and 53.290 (k), which I can
- 15 get into later.
- 16 But the first regulation which would have
- 17 been on the annual operating reports for the RCC,
- 18 the regulatory cost charge annual report, we
- 19 received no comments in opposition. Actually, we
- 20 received comments in support of that. So there
- 21 really is nothing to do on that.
- 22 So on the changes that we made in the other
- 23 regulations, I would like to pair 3 AAC 52.390(m)
- 24 and the 53.290(i) reports since they are similar.
- 25 The first one that I mentioned is for the

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- 1 intrastate interexchange carriers, and the second
- 2 report that I mentioned was for the local exchange
- 3 carriers.
- 4 The changes that were made from proposal
- 5 number four was that we tweaked the language to
- 6 address Chugach's concern and made it more
- 7 understandable what the items are to be reported
- 8 in the reports.
- 9 And the second change -- and this is only in
- 10 the requirement for the IXCs -- is that staff
- 11 exempted our registered IXCs from having to file
- 12 this report. And I can explain the reasons why
- 13 that was made if you care to hear.
- 14 COMMISSIONER MCALPINE: Go ahead.
- 15 MR. KRAMER: Sure. So the first
- 16 reason is because there's a whole separate process
- 17 in place for registered IXCs, as they have to
- 18 annually renew their registration under
- 19 3 AAC 52.358. And in the application process, we
- 20 do not ask for financial information when they
- 21 apply to be registered.
- Therefore, staff thought it was unusual for
- 23 the Commission to ask for financial information
- 24 once they're already in place. So it's just
- 25 trying to be consistent with the application

- 1 process.
- 2 And the third reason is because our
- 3 registered IXCs, they do not pay the RCC. So we
- 4 don't really need that information to calculate
- 5 RCCs for them. So that was the -- basically the
- 6 changes on those two requirements.
- 7 Now, I would also like to pair the 52.390(p)
- 8 and the 53.290(k). Again, the first one is for
- 9 IXCs, and the second one is for LECs. So,
- 10 generally, those requirements state -- and this
- 11 regulation was built to address the verification
- 12 requirement in our annual operating reports.
- 13 Because the statute says that public
- 14 utilities need to file verified annual operating
- 15 reports. And the reports that we just talked
- 16 about, there's no verification element to that.
- 17 So the second group of regulations was proposed to
- 18 handle the verification.
- 19 So, generally, if a utility is a publicly
- 20 traded company, that we would accept their SEC
- 21 Form 10-K to satisfy that. And, if they're a
- 22 privately held company, that they would file
- 23 either audited or reviewed financial statements
- 24 only if it's done in the normal course of
- 25 business. If it's not done in the normal course

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- 1 of business, we are requiring a full set of
- 2 financial statements with a corporate officer
- 3 attesting to their accuracy.
- 4 There's a couple minor changes that were made
- 5 in this one. First of all, staff accepted GCI's
- 6 suggestion that a subsidiary of a publicly traded
- 7 company could file the SEC form to meet this
- 8 requirement. Also, staff changed the
- 9 term "holding company" to "parent company." I did
- 10 some research in what the proper accounting term
- 11 was and I came up with "parent" as better
- 12 describing than what "holding" is.
- And, also, the final change on that was to
- 14 add in our permissive electronic filing
- 15 requirements that we just adopted in Docket
- 16 R-15-002 because that had not previously been in
- 17 this report.
- 18 The only thing -- okay. Then the last
- 19 regulation was 53.290(1). And the only change to
- 20 that was, again, adding the permissive electronic
- 21 filing to this report.
- Now, I want to talk about the July 1st
- 23 timeline. So staff appreciated the commenters
- 24 expressing their concerns with the July 1 filing
- 25 date, as it conflicts with statute and that this

- 1 needed to be addressed. The statute provides that
- 2 within 90 days after the close of the authorized
- 3 annual accounting period or additional time
- 4 granted upon showing of good cause, a public
- 5 utility shall file with the Commission a verified
- 6 annual report.
- 7 So establishing July 1st for the telecoms
- 8 would synchronize the annual operating report
- 9 filing date with the federal filing dates that
- 10 Alaska utilities adhere to under federal ETC rules
- 11 in 47 C.F.R. 54.313. And staff believes that
- 12 making the filing requirement similar for all
- 13 telephone companies would minimize confusion for
- 14 industry and, to be quite frank, Commission staff.
- 15 Therefore, staff recommends that the
- 16 Commission find good cause to grant an annual
- 17 operating report date of July 1st for the IXCs and
- 18 for the LECs on a permanent basis. And if that's
- 19 not -- there's also an alternative two under the
- 20 AS 42.05.711(d) exemption which provides that the
- 21 Commission can exempt a class of utilities from
- 22 all or a portion of AS 42.05 if the Commission
- 23 finds that is in the public interest.
- 24 So I think we have several options to go to
- 25 to get the July 1st date into effect somehow.

Anyway, that's all I really have to report. 1 2 you have any questions... 3 COMMISSIONER MCALPINE: No. CHAIRMAN PICKETT: Any Commissioner 4 5 questions for Mr. Kramer? Commissioner Wilson? COMMISSIONER WILSON: I'd like to 6 7 hear from Mr. Goering on the item that Mr. Kramer 8 just addressed. 9 MR. GOERING: Thank you, Commissioner Wilson. As Mr. Kramer indicates, the 10 statute itself includes a provision that allows 11 12 the Commission to relax the filing date on a showing of good cause. And he also correctly 13 indicated that even if that were not something 14 that could be done on a blanket basis, that the 15 Commission has the authority under 42.05.711(d) to 16 17 modify that on a showing that that's in the public interest. And the reasons indicated would -- if 18 19 the Commission agreed with him -- would certainly 20 be sufficient to do that. 21 I guess what I'd point out is that the 22 finding of good cause to extend a deadline or to change a deadline, in some cases shorten it, is 23 24 not unusual in your regulations. For example, in the telecom field itself, you have tariffs that 25

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- 1 take effect in much less than 45 days' notice.
- 2 That statute provides that you can shorten the
- 3 timeline on a showing of good cause. And you've
- 4 done that in regulation and found that there's
- 5 good cause for that. You've done the same thing
- 6 with COPA filings and gas cost adjustment filings
- 7 that take effect in less than 45 days' notice.
- 8 And there are a variety of other places where
- 9 you've exercised a good cause standard on a
- 10 blanket basis for a class of utilities or class of
- 11 filings. So it's not particularly unusual to do
- 12 that here.
- 13 Probably the thing you could not do is move
- 14 that time up. If you decided you wanted to see
- 15 those reports on February 15th, you probably could
- 16 not do that. But moving it back to July 1st or
- 17 eliminating it entirely would be within the
- 18 Commission's authority.
- 19 COMMISSIONER MCALPINE:
- 20 Mr. Goering, when you say "on a blanket basis,"
- 21 are you referring to our extending it ad infinitum
- on a good cause showing?
- MR. GOERING: Yes. So you're
- 24 accepting the concept that there is good cause
- 25 shown to change the filing date from March 31st to

- 1 July 1st on an essentially permanent basis. That
- 2 certainly is subject to being revisited by the
- 3 Commission if you, through a regulations revision,
- 4 decide that some other date is appropriate.
- 5 You could move it back to March 31st or
- 6 change it to some other date if they became
- 7 appropriate. But as of today and for the
- 8 foreseeable future, that certainly appears to be
- 9 appropriate.
- 10 COMMISSIONER MCALPINE: And my only
- 11 thought about it was that if we did it on a
- 12 blanket basis -- which is what we intend to do --
- 13 when it gets to the regs attorneys, they're going
- 14 to look at the statute and say this is in
- 15 conflict.
- 16 Have you already discussed it with them, or
- 17 are you comfortable that's going to pass through?
- 18 MR. GOERING: Well, as I've
- 19 mentioned, you've done this multiple times in your
- 20 other regulations. It's not a particularly
- 21 controversial thing for a Commission or an agency
- 22 to make a determination on a class of
- 23 circumstances as opposed to doing it on a
- 24 case-by-case basis.
- 25 So, I mean, you certainly could do it on a

1 case-by-case basis. But I believe what your staff 2 is telling you is that that would be unnecessarily 3 burdensome and there would not be any 4 corresponding benefit to doing it on a case-by-case basis. 5 That is 6 COMMISSIONER MCALPINE: 7 correct. Okay. 8 CHAIRMAN PICKETT: Let the record 9 reflect that Commissioner Rokeberg has joined us. 10 So what is the recommendation of the CDM? COMMISSIONER MCALPINE: I'd move 11 12 approval, Mr. Chairman, of 15-005. And let me --13 before I do that, Mr. Kramer, did you or staff 14 have anything else you wanted to --15 MR. KRAMER: Yes. What was 16 provided to the audience and to you was a markup of what the regulations would -- that we would 17 18 adopt if so moved. 19 CHAIRMAN PICKETT: And just for the record, you're referring to a document that at the 20 bottom says, "R-15-005(5), Appendix, Page 1 of 8, 21 22 Last updated 5/16/2017"; is that correct? 23 MR. KRAMER: That is correct. 24 COMMISSIONER MCALPINE: Did vou 25 have any further input that you wanted to provide?

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1
                   MR. KRAMER:
                                Oh, no.
                                         I thought it
 2
     would be easier if the recommendation would be,
    move to accept this instead of going through the
 3
     matrix one by one and accepting the same -- option
 4
     two, option three, option four, sort of thing.
 5
                   COMMISSIONER MCALPINE: AS I
 6
 7
     observed at the outfit -- or at the outfit -- the
     outset, we've gone over this enough times in
8
     public meetings and with industry that I'm
9
     comfortable that everyone's had plenty of time to
10
     digest all of it.
11
12
         So, Mr. Chairman, I would move for approval.
13
                   CHAIRMAN PICKETT:
                                      Is there a
14
     second?
15
                   COMMISSIONER ROKEBERG:
                                            Second.
16
                   CHAIRMAN PICKETT: Further
17
     discussion?
         Seeing none, we'll move on to the vote. All
18
     those in favor say aye.
19
20
                   (Collective aye.)
21
                   CHAIRMAN PICKETT:
                                      Opposed?
         Passes unanimously. That will close out
22
23
     agenda item number three.
24
         we'll go back to agenda item number two,
     R-15-004. In the Matter of the Consideration of
25
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