Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 465.5400 Fax WWW.LTGOV.ALASKA.GOV



530 West 7th Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 269.0263 LT GOVERNOR@ALASKA.GOV

OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO: Micaela Fowler

Commerce, Community, and Economic Development

FROM: Scott Meriwether, Office of the Lieutenant Governor

465.4081

DATE: June 5, 2017

RE: Filed Permanent Regulations: Marijuana Control Board

Marijuana Control Board regulations re: testing of marijuana and marijuana products (3

AAC 306.645; 3 AAC 306.660)

Attorney General File: JU2016200611

Regulation Filed: 6/5/2017

Effective Date: 7/5/2017

Print: 223, October 2017

cc with enclosures: Linda Miller, Department of Law

Judy Herndon, LexisNexis

ORDER CERTIFYING THE CHANGES TO REGULATIONS OF THE ALCOHOL & MARIJUANA CONTROL OFFICE

The attached four pages of regulations, dealing with laboratory testing of marijuana and marijuana products is certified to be a correct copy of the regulation changes that the Marijuana Control Board adopted at its April 5, 2017 meeting, under the authority of AS 17.38.121 and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

Although no public comments were received, the Marijuana Control Board paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor as provided in AS 44.62.180.

Date: May 3, 2017

Erika McConnell, Director

FILING CERTIFICATION

I, Byron Mallott, Lieutenant Governor for the State of Alaska, certify that on

, 20 17 at 1070 A .m., I filed the attached regulations according to

the provisions of AS 44.62.040 - 44.62.120.

Lieutenant Governor

Effective:

July 5, 2017

Register:

223, October 2017

Words in boldface and underlined indicate language being added; words [CAPITALIZED AND BRACKETED] indicate language being deleted.)

3 AAC 306.645 is amended to read:

- and marijuana products. (a) A marijuana testing facility shall use the general body of required laboratory tests as set out in this section for marijuana plant material, an extract or concentrate of marijuana, and an edible marijuana product. Required tests may include potency analysis, moisture content, foreign matter inspection, microbial screening, pesticide, other chemical residue, and metals screening, and residual solvents levels. A marijuana testing facility shall establish a schedule of fees and sample size required for each test it offers.
 - (b) The tests required for each marijuana type or marijuana product, are as follows:
- (1) potency testing is required on marijuana bud and flower, marijuana concentrate, and a marijuana product, as follows:
 - (A) the required cannabinoid potency test must at least determine the concentration of THC, THCA, CBD, CBDA and CBN cannabinoids; a marijuana testing facility may test and report results for any additional cannabinoid if the test is conducted in compliance with a validated method;
 - (B) a marijuana testing facility shall report potency test results as follows:
 - (i) for a potency test on marijuana and marijuana concentrate,
 marijuana testing facility shall list for each required cannabinoid a single
 percentage concentration that represents an average of all samples within the test

Register 2017 COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT batch; alternatively, the sum of THC and THCA may be reported as total THC; the sum of CBD and CBDA may be reported as total CBD;

- (ii) for a potency test on a marijuana product, whether conducted on each individual production lot or using process validation, marijuana testing facility shall list for each cannabinoid the total number of milligrams contained within a single retail marijuana product unit for sale;
- (iii) for testing whether the THC content is homogenous, the marijuana testing facility shall report the THC content of each single serving in a multi-unit package; the reported content must be within 20 percent of the manufacturer's target; for example, in a 25 milligrams total THC package with five servings, each serving must contain between four and six milligrams of THC;
- (C) the marijuana testing facility shall determine an edible marijuana product to have failed potency testing if
 - (i) an individually packaged edible retail marijuana product contained within a test lot is determined to have more than [50] 60 milligrams of THC within it; or
 - (ii) the THC content of an edible marijuana product is not homogenous;
- (2) microbial testing for the listed substances on the listed marijuana products is required as follows:

Substance	Acceptable Limits Per Gram	Product to be Tested
-Shiga-toxin producing	less than 1 colony forming unit	flower; retail marijuana Products;
Escherichia coli (STEC)-	(CFU/g)	water- and food-based

Register 273, October 2017 COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT

Bacteria		concentrates
Salmonella species – bacteria	less than 1 colony forming unit (CFU/g)	
Aspergillus fumigatus, Aspergillus flavus, Aspergillus niger - fungus	less than 1 colony forming unit (CFU/g)	

(3) testing for the listed residual solvents and metals on the listed marijuana products is required as follows:

Substance	Acceptable Limits Per Gram	Product to be Tested
Butanes	less than 800 parts per million (PPM)	solvent-based concentrates
Heptanes	less than 500 parts per million (PPM)	
Benzene	less than [.025] parts per million (PPM)	
Toluene	less than 1 parts per million (PPM)	
Hexane	less than 10 parts per million (PPM)	
Total Xylenes (meta-xylenes, para-xylenes, or ortho-xylenes)	less than 1 parts per million (PPM)	

(Eff. 2/21/2016, Register 217; am 7/5/2017, Register 223)

Authority: AS17.38.010 AS 17.38.150 AS 17.38.200

AS17.38.070 AS 17.38.190 AS 17.38.900

AS 17.38.121

3 AAC 306.660 is amended to read:

3 AAC 306.660. Failed materials, retests. (a) If a sample tested by a marijuana testing facility does not pass the required tests based on the standards set out in 3 AAC 306.645, including a visual foreign matter inspection, the marijuana establishment that

Register 223, October 2017 COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT provided the sample shall

- (1) dispose of the entire harvest batch or production lot from which the sample was taken; and
- (2) document the disposal of the sample using the marijuana establishment's marijuana inventory tracking system.
- (b) If a sample of marijuana fails a required test, any marijuana plant trim, leaf, and other usable material from the same plants automatically fail the required test. The board <u>or director</u> may approve a request to allow a batch of marijuana that fails a required test to be used to make a carbon dioxide or solvent-based extract. After processing, the carbon dioxide or solvent-based extract must pass all required tests.
- (c) If a marijuana cultivation facility or a marijuana product manufacturing facility petitions for a retest of marijuana or a marijuana product that failed a required test, the board <u>or</u> <u>director</u> may authorize a retest to validate the test results. The marijuana cultivation facility or a marijuana product manufacturing facility shall pay all costs of a retest. (Eff. 2/21/2016, Register 217; am 7/5/2017, Register 223)

Authority: A\$17.38.010 A\$ 17.38.150 A\$ 17.38.200

A\$17.38.070 A\$ 17.38.190 A\$ 17.38.900

A\$ 17.38.121

MEMORANDUM

State of Alaska

Department of Law

To: Hon. Byron Mallott Lieutenant Governor Date: June 5, 2017

File No.: JU2016200611

Tel. No.: 465-3600

From: Steven C. Weaver

Sr. Assistant Attorney General and Assistant Regulations Attorney Legislation and Regulations Section

Marijuana Control Board regulations re: testing of marijuana and marijuana products (3 AAC 306.645; 3 AAC

306.660)

We have reviewed the attached regulations from the Marijuana Control Board against the statutory standards of the Administrative Procedure Act. I have reviewed this project under a general delegation dated December 5, 2014 from the regulations attorney. The regulations update requirements for testing of marijuana and marijuana products.

We find no legal problems with the regulations. Though the attached affidavit of agency record refers to the Alcohol and Marijuana Control Office not receiving public comments, the office serves as support staff to the Marijuana Control Board: the agency that considers public comments and formally keeps the record of public comments if any are received. The certification of adoption order indicates that the board did not receive public comments for this project. The informal reference in the affidavit to the board's support staff is not a substantive violation of the Administrative Procedure Act. Also, though the title of the certification of adoption order reads "Alcohol and Marijuana Control Office", the substantive body of the order plainly states that the adopting body is the Marijuana Control Board, as does the accompanying affidavit of board action and informal minutes. The clerical error in the title of the certification of adoption order is not a substantive violation of the Administrative Procedure Act.

This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The February 28, 2017 public notice and the May 3, 2017 certification of adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

Hon. Byron Mallott, Lieutenant Governor

Our file: JU2016200611

Page 2

We have made some technical corrections to the regulations in accordance with AS 44.62.125, as shown on the attached copy.

SCW

cc w/enc: (via email)

Erika McConnell, Executive Director Alcoholic Beverage Control Board and Marijuana Control Board

Micaela Fowler, Regulations Contact Department of Commerce, Community, and Economic Development

Jedediah Smith Alcohol and Marijuana Control Office Department of Commerce, Community, and Economic Development

Harriet Dinegar Milks, Assistant Attorney General Commercial and Fair Business Section

MEMORANDUM

State of Alaska

Department of Law

To: The Honorable Byron Mallott

Lieutenant Governor

Date: December 5, 2014

Tel. No.: 465-3600

From: Susan R. Pollard Was Folluth
Chief Assistant Attorney General

Chief Assistant Attorney General and Regulations Attorney

Legislation and Regulations Section

Re: Delegation of Authority for

Regulations Matters

In my absence, when I am traveling or otherwise out of the office, Senior Assistant Attorney General and Assistant Regulations Attorney Steven C. Weaver is designated as Acting Regulations Attorney. Under this delegation, Steve Weaver has my full authority under AS 44.62 to conduct the legal review of regulations or take necessary actions as Acting Regulations Attorney.

This delegation is effective immediately and is in effect until revoked by me.

If you have any questions, please let me know.

•

SRP/pav

cc: Scott Meriwether, AAC Coordinator
Office of the Lt. Governor

Jim Cantor, Deputy Attorney General Civil Division

Nancy Gordon, Statewide Office Chief Civil Division

Steven C. Weaver, Sr. Assistant Attorney General and Assistant Regulations Attorney Legislation and Regulations Section

Cori Mills, Assistant Attorney General Legislation and Regulations Section

Linda Miller, Legal Editor Legislation and Regulations Section

Lisa Rickey, Legal Editor Legislation and Regulations Section

NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE MARIJUANA CONTROL BOARD

The Marijuana Control Board proposes to amend 3 AAC 306.645 and 3 AAC 306.660, relating to marijuana testing.

The Marijuana Control Board proposes to adopt regulations in Title 3 of the Alaska Administrative Code, dealing with standards and requirements for marijuana testing facilities, including the following:

- (1) 3 AAC 306.645(b)(1)(C)(i) Marijuana testing tolerances for potency testing are proposed to be changed as they apply to the THC content of edible marijuana products.
- (2) 3 AAC 306.645(b)(3) Marijuana testing tolerances for residual solvents are proposed to be changed as they apply to the acceptable limit for benzene residual solvents.
- (3) 3 AAC 306.660(a) and (c) Failed materials and retests requirements are proposed to be changed as by including a visual foreign matter inspection failure and by giving the director, in addition to the board, the authority to authorize retesting and to approve use of marijuana that fails a required test in an extract.

You may comment in writing on the proposed regulations, including the potential costs to private persons of complying with the proposed regulations, by submitting written comments to Jedediah Smith, Alcohol & Marijuana Control Office at 550 W. 7th Ave, Suite 1600, Anchorage, AK 99501. Additionally, the Alcohol & Marijuana Control Office will accept written comments by electronic mail at amoc.regs@alaska.gov. Please notate "Comment on Testing Regulations" on the subject line of any emailed comment. Written comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Please indicate the article and section number to which each comment refers, if applicable. Please indicate in the subject line "Comment on testing regulations". All written comments must be received no later than 4:30 p.m. on March 30, 2017.

You may submit written <u>questions</u> relevant to the proposed regulations by email to amco.regs@alaska.gov or to Jedediah Smith at the above physical address. Please do not submit <u>questions</u> through the Alaska Online Public Notice System. The written questions must be received at least 10 days before the end of the public comment period, by March 20, 2017 at 4:30 p.m. The Alcohol & Marijuana Control Office will aggregate its response to substantially similar written questions and make the questions and response available on the Alcohol & Marijuana Control Office website. The Alcohol & Marijuana Control Office may, but is not required to, answer written questions received after the 10-day cut-off date and before the end of the comment period.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Jedediah Smith at (907) 334-2195 no later than March 20, 2017 to ensure that any necessary accommodations can be provided.

A copy of the proposed regulations are available through the electronic link to the complete text on the Alaska Online Public Notice System, on the Alcohol & Marijuana Control Office website at https://www.commerce.alaska.gov/web/amco/ or by contacting Jedediah Smith at amco.regs@alaska.gov

or 550 W. 7th Ste 1600, Anchorage, AK 99501.

After the written public comment period ends, the Marijuana Control Board will either adopt the proposed regulations or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. You should comment in writing during the time allowed if your interests could be affected. No verbal public comment will be taken on the proposed changes.

Statutory Authority: AS 17.38.190

Statutes Being Implemented, Interpreted, or Made Specific: AS 17.38.190

Fiscal Information: The proposed regulations are not expected to require an increased appropriation.

DATE: March 21, 2016

Erika McConnell, Director

Euha M'Connell

Alcohol & Marijuana Control Office

ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(d))

Department of Barring hair		
Reason for the proposed action		
		ı (identify);
() Compliance with new	_	
• •		rt decision (identify)
(X) Development of prog		
() Other (identify):		
Appropriation/Allocation:		
Estimated annual costs in the	aggregate to con	nply with the proposed action to:
Private Persons: \$0		
Other State Agencies: \$0		
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•	e state agency and Initial Year	d available funding (in thousands of dollars Subsequent
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	0350
-mail address <u>Cynthi</u>	a.franklin@alaska.gov
The origin of the propose	ed action:
_x Staff of state a	gency
Federal govern	nment
General public	
Petition for reg	gulation change
Other (identify)
Date: 7/13/2016	Prepared by:
	[signature]
	Name (printed): Cynthia A. Franklin
	Title (printed): Director, Marijuana Control Board
	Telephone: (907)269-0350

AFFIDAVIT OF NOTICE OF PROPOSED REGULATION AND FURNISHING OF ADDITIONAL INFORMATION

I, Erika McConnell, director for the Alcohol & Marijuana Control Office, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to 3 AAC 306.645 and 3 AAC 306.660, testing requirements for marijuana and marijuana products has been given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulation;
- (5) furnished electronically to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Division of Legal and Research Services;
- (7) posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulation, to the Legislative Affairs Agency, the chair of the Labor and Commerce Committee of the Alaska Senate and House of Representatives, the Administrative Regulation Review Committee, and the legislative council.

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date: May 3, 2017

Erika McConnell, Director

Eutra M. Cennell

Subscribed and sworn to before me at Anchorage, Alaska, on

Notary Public in and for the State of Alaska

AFFIDAVIT OF AGENCY RECORD OF PUBLIC COMMENT

I, Erika McConnell, director for the Alcohol & Marijuana Control Office, being duly sworn, state the following:

The Alcohol & Marijuana Control Office did not receive any factual or other substantive information that was submitted in writing as public comment and that was relevant to the accuracy, coverage, or other aspect of the Alcohol & Marijuana Control Office regulation on marijuana testing requirements.

Date: May 3, 2017

Erika McConnell, Director

Subscribed and sworn to before me at Mchorage, Alaska on (date)

Notary Public in and for the State of Alaska

AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Emma Duniap

being first duly sworn on oath deposes and says that he/she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

February 28, 2017

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 28th day of February, 2017

Notary Public in and for The State of Alaska. Third Division

Anchorage, Alaska MY COMMISSION EXPIRES

> **Notary Public** BRITNEY L. THOMPSON State of Alaska

My Commission Expires Feb 23, 2019

NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE MARIJUANA CONTROL BOARD

The Marijuana Control Board proposes to amend 3 AAC 306.645 and 3 AAC 306.660, relating to marijuana testing.

The Marijuana Control Board proposes to adopt regulations in Title 3 of the Alaska Administrative Code, dealing with standards and requirements for marijuana testing facilities, including the following:

- 3 AAC 306.645(b)(1)(C)(l) Marijuana testing tolerances for potency testing are proposed to be changed as they apply to the THC content of edible marijuana products. (1)
- 3 AAC 306.645(b)(3) Marijuana testing tolerances for residual solvents are proposed to be changed as they apply to the acceptable limit for benzene residual solvents. (2)
- 3 AAC 306.660(a) and (c) Failed materials and retests requirements are proposed to be changed as by including a visual foreign matter inspection failure and by giving the director, in addition to the board, the authority to authorize retesting and to approve use of marijuana that falls a required test in a extract. (3)

You may comment in writing on the proposed regulations, including the potential costs to private persons of complying with the proposed regulations, by submitting written comments to Jedediah Smith, Alcohol & Marijuana Control Office at 550 W. 7th Ave, Suite 1600, Anchorage, AK 99501. Additionally, the Alcohol & Marijuana Control Office will accept written comments by electronic mall at amco.regs@alaska.gov. Please notate "Comment on Testing Regulations" on the subject line of any emailed comment. Written comments may also be submitted through the Alaska Online Public Notice System, by accessing this notice on the system and using the "comment" link. Please Indicate the article and section number to which each comment refers, if applicable. Please Indicate in the subject line "Comment on testing regulations". All written comments must be received no later than 4:30 p.m. on March 30, 2017.

You may submit written questions relevant to the proposed regulations by email to amco.regs@alaska.gov or to Jedediah Smith at the above physical address. Please do not submit questions through the Alaska Online Public Notice System. The written questions must be received at least 10 days before the end of the public comment period, by March 20, 2017 at 4:30 p.m. The Alcohol & Marijuana Control Office will aggregate its response to substantially similar written questions and make the questions and response available on the Alcohol & Marijuana Control Office website. The Alcohol & Marijuana Control Office may, but is not required to, answer written questions received after the 10-day cut-off date and before the end of the comment period.

If you are a person with a disability who needs a special accommodation in order to participate in this process, please contact Jededlah Smith at (907) 334-2195 no later than March 20, 2017 to ensure that any necessary accommodations can be provided.

A copy of the proposed regulations are available through the electronic link to the complete text on the Alaska Online Public Notice System, on the Alcohol & Marijuana Control Office website at https://www.commerce.alaska.gov/web/amco/ or by contacting jedediah Smith at amco.regs@alaska.gov The Marijuana Control Board proposes to amend 3 AAC 306.645 and 3 AAC 306.660, relating to marijuana testing.or 550 W. 7th Ste 1600, Anchorage, AK 99501.

After the written public comment period ends, the Marijuana Control Board will either adopt the proposed regulations or other provisions dealing with the same subject, without further notice, or decide to take no action. The language of the final regulations may be different from that of the proposed regulations. You should comment in writing during the time allowed if your interests could be affected. No verbal public comment will be taken on the proposed changes.

Statutory Authority: AS 17.38.190

Statutes Being Implemented, Interpreted, or Made Specific: AS 17.38.190

Fiscal Information: The proposed regulations are not expected to require an increased appropriation.

DATE: February 24, 2017_

Sara Chambers, Acting Director Alcohol & Marijuana Control Office

Published: February 28, 2017

AFFIDAVIT OF MARIJUANA CONTROL BOARD ACTION

I, Erika McConnell, director for the Marijuana Control Board, being duly sworn, state the following:

The attached draft meeting minutes dealing with the testing of marijuana and marijuana product requirements reflect action approved by the Marijuana Control Board during its April 5, 2017, meeting.

Date: May 3, 2017

Erika McConnell, Director

Subscribed and sworn to before me at Anchorage, Alaska, on

Notary Public in and for the State of Alaska



Department of Commerce, Community, and Economic Development

ALCOHOL & MARIJUANA CONTROL OFFICE 550 West 7th Avenue, Suite 1600 Anchorage, AK 99501

Main: 907.269.0350

Marijuana Control Board Excerpt from Unapproved Meeting Minutes April 5, 2017

Third Judicial District Atwood Building Rooms 102 & 104 Anchorage, Alaska

REGULATIONS

B. Effect on Restriction of Sale (if Opt-out by Ordinance)

10:12am

1. Draft (No New Public Comments Received)

TAB 45

Mark Springer motions to adopt 3 AAC 306.250 as amended. Brandon Emmett seconds the motion. Motion carries unanimously.

C. Food Safety Permit

10:13am

1. Draft; New Public Comment Received

TAB 46

Mark Springer motions to adopt 3 AAC 306.315 and 3 AAC 306.520 as amended. Brandon Emmett seconds the motion.
The Board members consider the public comment received.
Motion carries unanimously.

D. Ownership Change Requirements

10:14am

1. Draft (No New Public Comments Received)

TAB 47

Mark Springer motions to adopt 3 AAC 306.040 and 3 AAC 306.100 as amended. Brandon Emmett seconds the motion.

Motion carries unanimously.

E. Retail Marijuana Store Notice Requirements

10:14am

1. Draft; New Public Comment Received

TAB 48

Mark Springer motions to adopt new section 3 AAC 306.365. Brandon Emmett seconds the motion.
The Board members consider the public comment received.
Motion carries unanimously.

F. Testing Requirements

10:15am

1. Draft (No New Public Comments Received)

TAB 49

Mark Springer motions to adopt 3 AAC 306.645 and 3 AAC 306.660 as amended. Brandon Emmett seconds the motion.

Motion carries unanimously.

Minutes prepared by:

San

Sarah D. Oates

Program Coordinator