Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 465.5400 Fax WWW.LTGOV.ALASKA.GOV



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OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO: Do

Doug Rickey, AAC Contact

Commercial Fisheries Entry Commission

FROM:

Scott Meriwether, Special Assistant

907.465.4081

DATE:

October 19, 2016

RE:

Filed Permanent Regulations: Commercial Fisheries Entry Commission

Regulation re: Reduced permit fees, temporary emergency transfer of entry permits (20 AAC 05.245; 20 AAC 05.250; 20 AAC 05.1725; 20 AAC 05.1740; 20 AAC 05.1910)

Attorney General File:

JU2016200641

Regulation Filed:

October 17, 2016

Effective Date:

November 16, 2016

Print:

220, January 2017

cc with enclosures:

Linda Miller, Department of Law

Dianne Blumer, Administrative Regulation Review Committee

Judy Herndon, LexisNexis

ORDER CERTIFYING THE CHANGES TO REGULATIONS OF THE COMMERCIAL FISHERIES ENTRY COMMISSION

The attached six (6) pages of regulations, dealing with estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer, are certified to be a correct copy of the regulation changes that the Commercial Fisheries Entry Commission adopted at its September 29, 2016 meeting, under the authority of AS 16.43.110 and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

One public comment was received, and the Commercial Fisheries Entry Commission paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor, as provided in AS 44.62.180.

Date: Odroc 3, 2016

Juneau, Alaska

Bruce Twomley, Commissioner

FILING CERTIFICATION

Lieutenant Governor for the State of Alaska, certify that on

_, 2016 at _5\6_\Q_.m., I filed the attached regulations

according to the provisions of AS 44.62.040-44.62.120.

ieutenant Governoi

Effective:

November 16, 2016

Register:

220, January 2017

Register 220, January 2016 MISCELLANEOUS BOARDS

20 AAC 05.245(a) is amended to read:

7ublisher: No Change to 20 AAC 05.245(a).

(a) The commission will determine, on a yearly basis, the annual fee for the issuance or renewal of an entry permit or interim-use permit according to the following:

- (1) the annual base fee for the issuance or renewal of an entry permit or interim-use permit in a limited fishery is four-tenths of one percent of the estimated value of the entry permit, as determined under 20 AAC 05.1990, rounded to the nearest fee class amount established in (4) of this subsection; if insufficient data are available to determine the estimated value of an entry permit or no permit sale values have been recorded for the most recent three years, the annual fee in a limited fishery will be calculated according to (2) or (3) of the subsection;
- (2) the annual base fee for the issuance or renewal of an interim-use permit in an unlimited fishery is four-tenths of one percent of the estimated average gross earnings per permit in the most recent three years for which data are available, rounded to the nearest fee Publishes 20 AAC 05.245(4)(2) is unchanged class amount established in (4) of this subsection;
- (3) notwithstanding (1) and (2) of this subsection, and subject to the limits for an annual base fee in AS 16.43.160(e), the commission may make an appropriate adjustment to an annual base fee if Publisher: 20 AAc 05. 245(a)(3)(A)-(B) are unchanged.
- (A) more than one permit type allows the directed harvest of the same species with the same gear in the same area or if one permit allows the directed harvest of the same species by a combination of gears in the same area; or
- (B) strict application of (1) and (2) of this subsection results in an annual base fee that is not appropriate in light of the rate of economic return for the fisheries covered by that permit;

Register 220, January 2016 MISCELLANEOUS BOARDS 20 AAC 05.245(c) is amended to read:

- (c) A resident of this state may apply for a reduced fee for the issuance of an interim-use permit or the annual renewal of an interim-use or entry permit if the resident's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the January 25, 2016 [2015] and adopted by reference, and the resident's assets and resources do not exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference. The reduced fee for a resident entry or interim-use permit is 50 percent of the annual base fee determined under (a)(1) (6) of this section.
- (d) A nonresident may apply for a reduced base fee for the issuance of an interimuse permit or the annual renewal of an interim-use or entry permit if the nonresident's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the Doballol January 25, 2016 [2015] and adopted by reference, and the nonresident's assets and resources do not exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference. The reduced base fee for a nonresident entry or interim-use permit is 50 percent of the total fee determined under (a)(4) of this section. In addition to the reduced annual base fee, a nonresident who qualifies for a reduced fee shall pay the annual nonresident surcharge determined under (a)(7) of this section.

Register 220, January 2016 MISCELLANEOUS BOARDS

20 AAC 05.245(e) is amended to read:

(e) An applicant for a reduced fee under (c) or (d) of this section must apply on the 2017 [2016] Federal Income Guidelines and Reduced Permit Fee Application, provided by the commission, as revised as of July 2016 [2015] and adopted by reference, and must provide the documentation identified on that form. (Eff. 10/27/2001, Register 160; am 5/16/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register 168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register 180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register 192; am 12/31/2010, Register 196; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register 208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am 11/16/2016, Register 220)

Authority: AS 16.43.100 AS 16.43.140 AS 16.43.160

AS 16.43.110 AS 16.43.150 AS 16.43.990

Editor's note: A copy of the Commercial Fisheries Entry Commission's form 2017 [2016] Federal Income Guidelines and Reduced Permit Fee Application adopted by reference in 20 AAC 05.245 may be obtained from the Commercial Fisheries Entry Commission, 8800 Glacier Hwy., Suite 109, P.O. Box 110302, Juneau, AK 99811-0302. The form is also available at the Commercial Fisheries Entry Commission's website at http://www.cfec.state.ak.us/.

20 AAC 05.250(b) is amended to read:

(b) Instead of the \$100 application fee required under (a) of this section, an applicant may pay a fee of \$50 if the applicant's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the Federal Register on January 25, 2016

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Register 220, January 2016 MISCELLANEOUS BOARDS

[2015] and adopted by reference, and the applicant's assets and resources do not exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference. (Eff. 1/30/87, Register 101; am 1/1/2000, Register 152; am 5/16/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register 168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register 180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register 192; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register 208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am 11/16/2016, Register 220)

Authority: AS 16.43.100

AS 16.43.110

20 AAC 05.1725 (c) is amended to read:

Publish: 20 AAC 65.1725 (c)(1) - (2) are

- (e) In addition to the requirements under (b) of this section, the proposed transferee shall certify on the request form an understanding that the transferee
 - (1) is authorized to hold a second entry permit for the purpose of fleet consolidation under AS 16.43.140(c)(5);
 - (2) may not engage in fishing under the second permit and will not be issued a permit card for the second permit; and
 - (3) may not emergency transfer the second permit, except under 20 AAC 05.1946(3)(B).

Authority: AS16.43.100 AS 16.43.140 AS 16.43.170

20 AAC 05.1740(b) is amended to read:

. (b) The commission will grant an emergency transfer of an entry permit if the proposed transferee is not a permit holder in the fishery and is presently able to participate



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Register 220, January 2018 MISCELLANEOUS BOARDS

actively in the fishery, and if it is established that illness, disability, death, required military or government service, or other unavoidable hardship of a temporary, unexpected, and unforeseen nature prevents the transferor from participating in the fishery. If the entry permit is not transferable under AS 16.43.170(e), the emergency transfer will be granted only to allow the continued operation of the transferor's vessel or setnet site and fishing gear or, in the dive fisheries, the transferor's dive fishery operation. Temporary emergency transfer of an interim-use permit issued under AS 16.43.210(b), 16.43.225, or 16.43.227 or of a permit held by an estate will be granted by the commission to alleviate hardship. Temporary emergency transfer of an interim-use permit in an unlimited fishery issued under AS 16.43.210(a), will be granted by the commission if reasonably necessary in order for the fishing operation to continue until another permit may be obtained. The commission may grant a temporary emergency transfer of an entry permit to a proposed permanent transferee to alleviate hardship if the intent to permanently transfer the entry permit cannot presently be fulfilled in spite of substantial and good faith efforts to do so.

(Eff. 12/18/74, Register 52; am 12/27/79, Register 72; am 5/15/81, Register 77; am 1/29/82, Register 81; am 10/30/82, Register 84; am 6/5/83, Register 86; am 2/29/84, Register 89; am 5/20/90, Register 114; am 1/2/92, Register 121; am 7/3/94, Register 130; am 12/29/2000, Register 156, am11/20/2009, Register 192; am 12/31/2010, Register 196 am 12/25/2013, Register 208; am // /6 /20/6, Register 220)

Authority: AS 16.43.100 AS 16.43.180 AS 16.43.227

AS 16.43.110 AS 16.43.225

20 AAC 05.1910(h) is amended to read:

(h) The fee to process permanent transfers and emergency transfers of interim-use and entry permits is \$50. Instead of the \$50 processing fee, the transferor or transferee may

Register 220, January 2018 MISCELLANEOUS BOARDS

pay a fee of \$25 if both the transferor and transferee's total family incomes, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, fall within the poverty guidelines published by the United States

Department of Health and Human Services, in the Federal Register on January 25, 2016

January 22,

[2015] and adopted by reference, and neither the transferor's or transferee's assets and resources exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference.

(Eff. 12/18/74, Register 52; am 11/26/87, Register 104; am 7/16/94, Register 131; am 5/4/95, Register 134; am 10/7/95, Register 136; am 12/29/2000, Register 156; am 10/31/2001, Register 160; am 5/6/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register 168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register 180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register 192; am 12/31/2010, Register 196; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register 208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am 11/16/2016, Register 220)

Authority: AS 16.05.520 AS 16.43.110

AS 16.43.100 AS 16.43.160

MEMORANDUM

State of Alaska

Department of Law

To:

The Honorable Byron Mallott

Lieutenant Governor

Date:

October 13, 2016

File:

JU2016200641

Tele.:

465-3600

From:

Susan R. Pollard SPP

Chief Assistant Attorney General and Regulations Attorney

Legislation and Regulations Section

Re:

Regulation re: 20 AAC 05.245, .250, .1725, .1740,

.1910: CFEC: Reduced permit fees, temporary emergency transfer of entry permits

We have reviewed the attached changes by the Commercial Fisheries Entry Commission to these regulations and approve the changes for filing by the lieutenant governor. The commission requests these by filed as soon as possible with a desired effective date of November 15, 2016.

The commission allows a reduction in the permit fees when an applicant can show their annual income is within federal poverty guidelines and food stamp limits. The commission annually amends its forms to match the federal law changes in time to be reflected on the annual renewal forms sent out early each November. Although the commission's proposed regulations referenced the updated federal law and 2017 Federal Income Guidelines and Reduced Permit Fee Application, it appears the commission did not post copies of this updated form to be adopted by reference with the regulations on the Alaska Online Public Notice System. However the application form has existed for many years, and is updated annually to reflect the current year. We have compared the 2016 form with the 2017 and find that except for the adjusted income levels (updated to reflect federal law); the form is the same as the 2016 form. Further, the commission had the 2017 form and updated federal materials available for the public at its September 29, 2016. Therefore, we conclude that the commission's apparent omission to post copies to these materials is not a substantial failure to comply with the Alaska Administrative Procedure Act. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The July 15, 2016 public notice and the October 3, 2016 certification of adoption both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

We have made some technical corrections to conform the regulations in accordance with AS 44.62.125. The corrections are shown on the attached copy of the regulations.

SRP:srp

cc w/encl. (by email):

Honorable Bruce Twomley, Commissioner Commercial Fisheries Entry Commission

Doug Rickey, Law Specialist and Regulations Contact Commercial Fisheries Entry Commission

Thomas Lenhart, Senior Assistant Attorney General Natural Resources Section

NOTICE OF PROPOSED CHANGES IN REGULATIONS AND OF A PUBLIC MEETING

COMMERCIAL FISHERIES ENTRY COMMISSION

BRIEF DESCRIPTION

The Commercial Fisheries Entry Commission proposes to change regulations regarding estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer.

The Alaska Commercial Fisheries Entry Commission proposes to adopt regulation changes in Title 20, Chapter 05 of the Alaska Administrative Code dealing with miscellaneous regulations, including the following:

The Commission proposes to:

- 1. Amend 20 AAC 05.245(a)(1) to clarify that the same estimated permit values are used for both setting permit renewal fees and determining appraised value for loans under 20 AAC 05.1990;
- 2. Amend 20 AAC 05.245(a)(3) to correct a consistency error in the regulation allowing the commission in certain circumstances to adjust permit renewal fees based on estimated permit values;
- 3. Amend 20 AAC 05.245(c-e), 20 AAC 05.250(b), and 20 AAC 05.1910(h) to update the references to the federal guidelines used to determine eligibility for reduced permit fees;
- 4. Amend 20 AAC 05.1725(c) to conform to a 2015 change to 20 AAC 05.1946(3)(B) regarding the emergency transfer of second salmon permits; and
- 5. Amend 20 AAC 05.1740(b) to allow the temporary emergency transfer of an entry permit to avoid hardship when an intent to permanently transfer the permit cannot presently be fulfilled in spite of substantial, good faith efforts to do so.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Doug Rickey at Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079 or by email: doug.rickey@alaska.gov. The comments must be received **no later than 5:00 p.m. on August 22, 2016.**

If you are a person with a disability who may need a special accommodation in order to participate in this process, please contact Doug Rickey at (907) 789-6160 no later than August 17, 2016, to ensure that any necessary accommodations can be provided.

A copy of the proposed regulation changes is available online at the Alaska Online Public Notice System at https://aws.state.ak.us/OnlinePublicNotices/Default.aspx or at the Commercial Fisheries Entry Commission webpage at http://www.cfec.state.ak.us; or you may contact Doug Rickey, Law Specialist, Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, (907) 789-6160, Fax: (907) 789-6170, email doug.rickey@alaska.gov.

After the public comment period ends, the Commercial Fisheries Entry Commission will either adopt these or other provisions dealing with the same subject without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 16.43.100; AS 16.43.110(a)

Statutes Being Implemented, Interpreted, or Made Specific: AS 16.43.100; AS 16.43.110; AS 16.43.140; AS 16.43.150; AS 16.43.160; AS 16.43.170; and AS 16.43.180.

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

Under the Open Meetings Act (AS 44.62.310), the Commission will conduct a public meeting in the Commission's Conference Room, 8800 Glacier Highway, Suite 109, Juneau, Alaska, on **August 24**, **2016 at 3:30 p.m.** to consider action upon the proposed regulations. You can contact Doug Rickey for a copy of the agenda on the Friday before the scheduled meeting. No public testimony will be accepted at this meeting.

The Commission keeps a list of individuals and organizations interested in its regulations. Those on the list will automatically be sent a copy of all of the Commission's Notice of Proposed Regulation Changes. To be added to or removed from the list, send a request to CFEC at 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, or email: doug.rickey@alaska.gov, giving your name, and either your email address or mailing address, as you prefer for receiving notices.

By Direction of the Commercial Fisheries Entry Commission Bruce Twomley, Chairman Benjamin Brown, Commissioner

/s/ Bruce Twomley

Date: July 15, 2016.

$\frac{ADDITIONAL\ REGULATION\ NOTICE\ INFORMATION}{\left(AS\ 44.62.190(d)\right)^{1}}$

1.	Adopting agency: Commercial Fisheries Entry Commission			
 General subject of regulation: <u>Amends regulations on estimated permit values</u> renewal fees, and temporary emergency transfers of entry permits pending 			ulations on estimated permit values, permit	
			insfers of entry permits pending permanent	
	transfer.	1841		
3.	Citation of regulation (may	be grouped):_2	0 AAC 05.245, 250, 1725, 1740, and 1910.	
4.				
5.	Reason for the proposed action:			
	() Compliance with federal law or action (identify):			
	() Compliance with new or changed state statute			
	() Compliance with fede	eral or state cour	t decision (identify):	
	(x) Development of progr	(x) Development of program standards		
	() Other (identify):	() Other (identify):		
6.	Appropriation/Allocation: Commercial Fisheries/Commercial Fisheries Entry Commission			
7.	Estimated annual cost to co	stimated annual cost to comply with the proposed action to:		
	A private person:0-			
	Another state agency:0-	Another state agency:0-		
	A municipality: -0-			
8.	Cost of implementation to t	he state agency	and available funding (in thousands of	
0	dollars):			
		Initial Year	Subsequent	
		FY <u>2017</u>	•	
	Operating Cost	\$ -0-		
	Capital Cost	\$ -0-	\$ -0-	
	- ··· [- · · · · · · · · · · · · · · ·			
	1002 Federal receipts	\$ -0-	\$0	
	1003 General fund match	\$0	\$0	
	1004 General fund	\$0-	\$0	
	1005 General fund/			
	program	\$0-	\$0-	

	Other (identify) \$0 \$0				
9.	The name of the contact person for the regulation:				
	Name: Doug Rickey				
	Title: Law Specialist				
	Address: 8800 Glacier Hwy., Ste. 109; PO Box 110302; Juneau, AK 99811-0302				
	Telephone: (907) 789-6160				
	E-mail address: doug.rickey@alaska.gov				
10.	The origin of the proposed action:				
	x Staff of state agency				
	Federal government				
	Federal government General public Petition for regulation change				
	Other (identify):				
11.	Date: July 19, 2016 Prepared by: /s/ Doug Rickey				
	[signature]				
	Name (printed): Doug Rickey				
	Title (printed): Law Specialst				
	Telephone: (907) 789-6160				
	1010phone. (907) 709-0100				

SUPPLEMENTAL NOTICE OF PROPOSED CHANGES IN REGULATIONS AND OF A PUBLIC MEETING

COMMERCIAL FISHERIES ENTRY COMMISSION

BRIEF DESCRIPTION

The Commercial Fisheries Entry Commission proposes to change regulations regarding estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer.

The Alaska Commercial Fisheries Entry Commission proposes to adopt regulation changes in Title 20, Chapter 05 of the Alaska Administrative Code dealing with miscellaneous regulations, including the following:

The Commission proposes to:

- 1. Amend 20 AAC 05.245(a)(1) to clarify that the same estimated permit values are used for both setting permit renewal fees and determining appraised value for loans under 20 AAC 05.1990;
- 2. Amend 20 AAC 05.245(a)(3) to correct a consistency error in the regulation allowing the commission in certain circumstances to adjust permit renewal fees based on estimated permit values:
- 3. Amend 20 AAC 05.245(c-e), 20 AAC 05.250(b), and 20 AAC 05.1910(h) to update the references to the federal guidelines used to determine eligibility for reduced permit fees;
- 4. Amend 20 AAC 05.1725(c) to conform to a 2015 change to 20 AAC 05.1946(3)(B) regarding the emergency transfer of second salmon permits; and
- 5. Amend 20 AAC 05.1740b) to allow the temporary emergency transfer of an entry permit to avoid hardship when an intent to permanently transfer the permit cannot presently be fulfilled in spite of substantial, good faith efforts to do so.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Doug Rickey at Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079 or by email: doug.rickey@alaska.gov. The comments must be received **no later than 5:00 p.m. on September 23, 2016.**

If you are a person with a disability who may need a special accommodation in order to participate in this process, please contact Doug Rickey at (907) 789-6160 no later than September 16, 2016, to ensure that any necessary accommodations can be provided.

A copy of the proposed regulation changes is available online at the Alaska Online Public Notice System at https://aws.state.ak.us/OnlinePublicNotices/Default.aspx or at the Commercial Fisheries Entry Commission webpage at http://www.cfec.state.ak.us; or you may contact Doug Rickey, Law Specialist, Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, (907) 789-6160, Fax: (907) 789-6170, email doug.rickey@alaska.gov.

After the public comment period ends, the Commercial Fisheries Entry Commission will either adopt these or other provisions dealing with the same subject without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 16.43.100; AS 16.43.110(a)

Statutes Being Implemented, Interpreted, or Made Specific: AS 16.43.100; AS 16.43.110; AS 16.43.140; AS 16.43.150; AS 16.43.160; AS 16.43.170; and AS 16.43.180.

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

Under the Open Meetings Act (AS 44.62.310), the Commission will conduct a public meeting in the Commission's Conference Room, 8800 Glacier Highway, Suite 109, Juneau, Alaska, on **September 29, 2016 at 3:30 p.m.** to consider action upon the proposed regulations. You can contact Doug Rickey for a copy of the agenda on the Friday before the scheduled meeting. No public testimony will be accepted at this meeting.

The Commission keeps a list of individuals and organizations interested in its regulations. Those on the list will automatically be sent a copy of all of the Commission's Notice of Proposed Regulation Changes. To be added to or removed from the list, send a request to CFEC at 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, or email: doug.rickey@alaska.gov, giving your name, and either your email address or mailing address, as you prefer for receiving notices.

This is a SUPPLEMENTAL NOTICE adding to the NOTICE OF PROPOSED CHANGES IN REGULATIONS AND OF A PUBLIC MEETING dated July 15, 2016, concerning these proposed regulation revisions contained in the Department of Law file number JU2016200641. This SUPPLEMENTAL NOTICE is being issued because the Commercial Fisheries Entry Commission has decided to extend the public comment period on these proposed revisions to September 23, 2016, and change the date of the public meeting to September 29, 2016.

By Direction of the Commercial Fisheries Entry Commission Bruce Twomley, Chairman Benjamin Brown, Commissioner

/s/ Bruce Twomley

Date: August 5, 2016.

SUPPLEMENTAL ADDITIONAL REGULATION NOTICE INFORMATION (AS 44.62.190(d))

1.	Adopting agency: Comm	ercial Fisheries	Entry Commission	
2.	General subject of regulation	ubject of regulation: Amends regulations on estimated permit values, permit		
	renewal fees, and temporary emergency transfers of entry permits pending permanent			
	transfer.			
3.	Citation of regulation (may	be grouped):_2	20 AAC 05.245, 250, 1725, 1740, and 1910.	
4.	-		U2016200641	
5.	Reason for the proposed action:			
	() Compliance with federal law or action (identify):			
	() Compliance with new	or changed sta	te statute	
	() Compliance with fede	eral or state cou	rt decision (identify):	
	(x) Development of progr	(x) Development of program standards		
	() Other (identify):			
6.		riation/Allocation: Commercial Fisheries/Commercial Fisheries Entry		
	Commission			
_	The state of the state of	1 24 4	1 - 2	
7.	Estimated annual cost to co	mply with the p	proposed action to:	
	A minute manage. O			
	A private person:0-			
	Another state agency:0- A municipality:0-			
	A municipality: -0-			
8.	Cost of implementation to t dollars):	he state agency	and available funding (in thousands of	
	donard).			
		Initial Year	Subsequent	
		FY <u>2017</u>	•	
	Operating Cost	\$0-		
	Capital Cost	\$ -0-	\$ -0-	
	cup iiii. cooi	*	* <u></u>	
	1002 Federal receipts	\$0	\$0	
	1003 General fund match	\$0	\$0	
	1004 General fund	\$0	\$0	
	1005 General fund/			
	program	\$0-	\$0	

	Other (identify) \$0 \$0
9.	The name of the contact person for the regulation:
	Name: Doug Rickey Title: Law Specialist Address: 8800 Glacier Hwy., Ste. 109; PO Box 110302; Juneau, AK 99811-0302 Telephone: (907) 789-6160 E-mail address: doug.rickey@alaska.gov
10.	The origin of the proposed action:
	_x Staff of state agency Federal government General public Petition for regulation change Other (identify):
11.	Date: August 5, 2016 Prepared by: /s/ Doug Rickey [signature] Name (printed): Doug Rickey Title (printed): Law Specialist Telephone: (907) 789-6160

STATE OF ALASKA)
)ss.
FIRST JUDICIAL DISTRICT)

AFFIDAVIT OF NOTICE OF PROPOSED REGULATIONS AND FURNISHING OF ADDITIONAL INFORMATION

I, Bruce Twomley, Commissioner, Commercial Fisheries Entry Commission, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to regulations on estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer has been given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulation;
- (5) furnished electronically to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Division of Legal and Research Services;
- (7) posted on the Alaska Online Public Notice System as required by AS 44.62.175(a)(1) and (b) and 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulation, to the Legislative Affairs Agency, the chair of the Resources Committee of the Alaska Senate and House of Representatives, the Administrative Regulation Review Committee, and the legislative council.

As required by AS 44.62.190, additional regulation notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulation notice information also has been posted on the Alaska Online Public Notice System.

Date: Odolis 3, 2016

Bruce Twomley

Subscribed and sworn to before me at wear Hlaska on 10/3/2014

(date)

otary Public in and for the State of Alaska

OFFICIAL SEAL
Fred Harmon
NOTARY PUBLIC
My Commission Expires With Office

AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Emma Dunlap being first duly sworn on oath deposes and says that she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

July 20, 2016

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed_

Subscribed and sworn to before

Notary Public in and for The State of Alaska. Third Division

Anchorage, Alaska
MY COMMISSION SKRIJATER DIC
BRITTIEY L. THOMPS OF MY Commission Expires Feb 23, 2019

COTICE OF PROPOSED CHANGES IN REGULATIONS AND OF A PUBLIC MEETING COMMERCIAL FISHERIES ENTRY COMMISSION

The Commercial Fisheries Entry Commission proposes to change regulations regarding estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer

The Alaska Commercial Fisheries Entry Commission proposes to adopt regulation changes in Title 20, Chapter 05 of the Alaska Administrative Code dealing with miscellaneous regulations, including the following:

The Commission proposes to:

- Amend 20 AAC 05.245(a)(1) to clarify that the same estimated permit values are used for both setting permit renewal fees and determining appraised value for loans under 20 AAC 05.1990;
- 2. Amend 20 AAC 05.245(a)(3) to correct a consistency error in the regulation allowing the commission in certain circumstances to adjust permit renewal fees based on estimated permit values;
- 3. Amend 20 AAC 05.245(c-e), 20 AAC 05.250(b), and 20 AAC 05.1910(h) to update the references to the federal guidelines used to determine eligibility for reduced permit fees;
- 4. Amend 20 AAC 05.1725(c) to conform to a 2015 change to 20 AAC 05.1946(B)(3) regarding the emergency transfer of second salmon permits; and
- 5. Amend 20 AAC 05.1740b) to allow the temporary emergency transfer of an entry permit to avoid hardship when an intent to permanently transfer the permit cannot presently be fulfilled in spite of substantial, good faith efforts to do so.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Doug Rickey at Commercial Fisheries Entry Commission, 8800 Glacier Highway, Sulte 109, P.O. Box 110302, Juneau, AK 99801-8079 or by email: doug.rickey@alaska.gov. The comments must be received no later than 5:00 p.m. on August 22, 2016.

If you are a person with a disability who may need a special accommodation in order to participate in this process, please contact Doug Rickey at (907) 789-6160 no later than August 17, 2016, to ensure that any necessary accommodations can be provided.

A copy of the proposed regulation changes is available online at the Alaska Online Public Notice System at https://aws.state.ak.us/OnlinePublicNotlces/Default.aspx or at the Commercial Fisheries Entry Commission webpage at http://www.cfec.state.ak.us; or you may contact Doug Rickey, Law Specialist, Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, (907) 789-6160, Fax: (907) 789-6170, email doug.rickey@alaska.gov.

After the public comment period ends, the Commercial Fisheries Entry Commission will either adopt these or other provisions dealing with the same subject without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations, YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

Statutory Authority: AS 16.43.100; AS 16.43.110(a)

Statutes Being Implemented, Interpreted, or Made Specific: AS 16.43.100; AS 16.43.110; AS 16.43.140; AS 16.43.150; AS 16.43.160; AS 16.43.170; and AS 16.43.180.

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AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Emma Dunlap being first duly sworn on oath deposes and says that she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

August 8, 2016

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before

Notary Public in and for The State of Alaska. Third Division Anchorage, Alaska

MY COMMISSION, EXPIRES

Notary Paris 1019 BRITNEY L. THOMPSON State of Alaska My Commission Expires Feb 23, 2019

SUPPLEMENTAL NOTICE OF PROPOSED CHANGES IN REGULATIONS AND OF A PUBLIC MEETING

COMMERCIAL FISHERIES ENTRY COMMISSION

BRIEF DESCRIPTION

The Commercial Fisheries Entry Commission proposes to change regulations regarding estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer.

The Alaska Commercial Fisheries Entry Commission proposes to adopt regulation changes in Title 20, Chapter 05 of the Alaska Administrative Code dealing with miscellaneous regulations, including the following:

The Commission proposes to:

Amend 20 AAC 05.245(a)(1) to clarify that the same estimated permit values are used for both setting permit renewal fees and determining appraised value for loans under 20 AAC

Amend 20 AAC 05.245(a)(3) to correct a consistency error in the regulation allowing the commission in certain circumstances to adjust permit renewal fees based on estimated permit values;
Amend 20 AAC 05.245(c-e), 20 AAC 05.250(b), and 20 AAC 05.1910(h) to update the references to the federal guidelines

used to determine eligibility for reduced permit fees; Amend 20 AAC 05.1725(c) to conform to a 2015 change to 20 AAC 05.1946(3)(B) regarding the emergency transfer of second

Amend 20 AAC 05.1740b) to allow the temporary emergency transfer of an entry permit to avoid hardship when an intent to permanently transfer the permit cannot presently be fulfilled in spite of substantial, good faith efforts to do so.

You may comment on the proposed regulation changes, including the potential costs to private persons of complying with the proposed changes, by submitting written comments to Doug Rickey at Commercial Fisheries Entry Commission, 8800 Glacler Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079 or by email: doug.rickey@alaska.gov. The comments must be received no later than 5:00 p.m. on September 23, 2016.

If you are a person with a disability who may need a special accommodation in order to participate in this process, please contact Doug Rickey at (907) 789-6160 no later than September 16, 2016, to ensure that any necessary accommodations can be provided.

A copy of the proposed regulation changes is available online at the Alaska Online Public Notice System at https://aws.state.ak.us/OnlinePublicNotices/Default.aspx or at the Commercial Fisheries Entry Commission webpage at http://www.cfec.state.ak.us; or you may contact Doug Rickey, Law Specialist, Commercial Fisheries Entry Commission, 8800 Glacier Highway, Suite 109, P.O. Box 110302, Juneau, AK 99801-8079, (907) 789-6160, Fax: (907) 789-6170, email doug.rickey@alaska.gov.

After the public comment period ends, the Commercial Fisheries Entry Commission will either adopt these or other provisions dealing with the same subject without further notice, or decide to take no action on them. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments received are public records and are subject to public inspection.

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STATE OF ALASKA)	
) ss.	
FIRST JUDICIAL DISTRICT)	

AFFIDAVIT OF COMMISSION ACTION

I, Randy Lippert, Paralegal for the Commercial Fisheries Entry Commission, being duly sworn, state the following:

The attached motion, dealing with estimated permit values, permit renewal fees, and temporary emergency transfers of entry permits pending permanent transfer, was adopted by the Commercial Fisheries Entry Commission during its September 29, 2016 meeting.

Date:

Juneau, Alaska

Randy Lippert

SUBSCRIBED AND SWORN TO before me this 30

day of

extember, 201

Notary Public in and for the State of Alaska



COMMERCIAL FISHERIES ENTRY COMMISSION

September 29, 2016

Excerpt from Unapproved Minutes

Commissioner Brown moved and Commissioner Bruce Twomley seconded the following motion:

I move that we adopt the amendments to 20 AAC 05.245(a)(c) (d) and (e), 250(b), 1725(c), 1740(b), and 1910(h), as proposed on pages one through six in the document before us.

The motion carried unanimously.

Register _____, _____2016 MISCELLANEOUS BOARDS

20 AAC 05.245(a) is amended to read:

- (a) The commission will determine, on a yearly basis, the annual fee for the issuance or renewal of an entry permit or interim-use permit according to the following:
- (1) the annual base fee for the issuance or renewal of an entry permit or interim-use permit in a limited fishery is four-tenths of one percent of the estimated value of the entry permit, as determined under 20 AAC 05.1990, rounded to the nearest fee class amount established in (4) of this subsection; if insufficient data are available to determine the estimated value of an entry permit or no permit sale values have been recorded for the most recent three years, the annual fee in a limited fishery will be calculated according to (2) or (3) of the subsection;
- (2) the annual base fee for the issuance or renewal of an interim-use permit in an unlimited fishery is four-tenths of one percent of the estimated average gross earnings per permit in the most recent three years for which data are available, rounded to the nearest fee class amount established in (4) of this subsection;
- (3) notwithstanding (1) and (2) of this subsection, and subject to the limits for an annual base fee in AS 16.43.160(e), the commission may make an appropriate adjustment to an annual base fee if
- (A) more than one permit type allows the directed harvest of the same species with the same gear in the same area or if one permit allows the directed harvest of the same species by a combination of gears in the same area; or
- (B) strict application of (1) and (2) of this subsection results in an annual base fee that is not appropriate in light of the rate of economic return for the fisheries covered by that permit;

Register _____, _____ 2016 MISCELLANEOUS BOARDS 20 AAC 05.245(c) is amended to read:

(c) A resident of this state may apply for a reduced fee for the issuance of an interim-use permit or the annual renewal of an interim-use or entry permit if the resident's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the Federal Register on January 25, 2016 [2015] and adopted by reference, and the resident's assets and resources do not exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference. The reduced fee for a resident entry or interim-use permit is 50 percent of the annual base fee determined under (a)(1) – (6) of this section.

20 AAC 05.245(d) is amended to read:

(d) A nonresident may apply for a reduced base fee for the issuance of an interimuse permit or the annual renewal of an interim-use or entry permit if the nonresident's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, 2016 [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the Federal Register on January 25, 2016 [2015] and adopted by reference, and the nonresident's assets and resources do not exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference. The reduced base fee for a nonresident entry or interim-use permit is 50 percent of the total fee determined under (a)(4) of this section. In addition to the reduced annual base fee, a nonresident who qualifies for a reduced fee shall pay the annual nonresident surcharge determined under (a)(7) of this section.

Register _____, _____ 2016 MISCELLANEOUS BOARDS 20 AAC 05.245(e) is amended to read:

(e) An applicant for a reduced fee under (c) or (d) of this section must apply on the 2017 [2016] Federal Income Guidelines and Reduced Permit Fee Application, provided by the commission, as revised as of July 2016 [2015] and adopted by reference, and must provide the documentation identified on that form. (Eff. 10/27/2001, Register 160; am 5/16/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register 168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register 180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register 192; am 12/31/2010, Register 196; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register 208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am ____/____, Register _____)

Authority: AS 16.43.100 AS 16.43.140 AS 16.43.160

Editor's note: A copy of the Commercial Fisheries Entry Commission's form 2017

[2016] Federal Income Guidelines and Reduced Permit Fee Application adopted by reference in 20 AAC 05.245 may be obtained from the Commercial Fisheries Entry Commission, 8800 Glacier Hwy., Suite 109, P.O. Box 110302, Juneau, AK 99811-0302. The form is also available at the Commercial Fisheries Entry Commission's website at http://www.cfec.state.ak.us/.

AS 16.43.110 AS 16.43.150 AS 16.43.990

20 AAC 05.250(b) is amended to read:

(b) Instead of the \$100 application fee required under (a) of this section, an applicant may pay a fee of \$50 if the applicant's total family income, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, **2016** [2015] and adopted by reference, falls within the poverty guidelines published by the United States Department of Health and Human Services, in the Federal Register on January 25, **2016**

Register,2016 MISCELLANEOUS BOARDS			
[2015] and adopted by reference, and the applicant's assets and resources do not exceed			
those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1,			
2016 [2015] and adopted by reference. (Eff. 1/30/87, Register 101; am 1/1/2000, Register			
152; am 5/16/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register			
168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register			
180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register			
192; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register			
208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am/,			
Register)			
Authority : AS 16.43.100 AS 16.43.110			
20 AAC 05.1725 (c) is amended to read:			
(c) In addition to the requirements under (b) of this section, the proposed transferee			
shall certify on the request form an understanding that the transferee			
(1) is authorized to hold a second entry permit for the purpose of fleet			
consolidation under AS 16.43.140(c)(5);			
(2) may not engage in fishing under the second permit and will not be issued			
a permit card for the second permit; and			
(3) may not emergency transfer the second permit, except under 20 AAC			
<u>05.1946(3)(B)</u> .			
(Eff. 12/21/2002, Register 164; am 11/20/2009, Register 192; am/,			
Register)			
20 AAC 05.1740(b) is amended to read:			

. (b) The commission will grant an emergency transfer of an entry permit if the proposed transferee is not a permit holder in the fishery and is presently able to participate

Register,2016 MISCELLANEOUS BOARDS
actively in the fishery, and if it is established that illness, disability, death, required military
or government service, or other unavoidable hardship of a temporary, unexpected, and
unforeseen nature prevents the transferor from participating in the fishery. If the entry
permit is not transferable under AS 16.43.170(e), the emergency transfer will be granted
only to allow the continued operation of the transferor's vessel or setnet site and fishing
gear or, in the dive fisheries, the transferor's dive fishery operation. Temporary emergency
transfer of an interim-use permit issued under AS 16.43.210(b), 16.43.225, or 16.43.227 or
of a permit held by an estate will be granted by the commission to alleviate hardship.
Temporary emergency transfer of an interim-use permit in an unlimited fishery issued
under AS 16.43.210(a), will be granted by the commission if reasonably necessary in order
for the fishing operation to continue until another permit may be obtained. The
commission may grant a temporary emergency transfer of an entry permit to a
proposed permanent transferee to alleviate hardship if the intent to permanently

(Eff. 12/18/74, Register 52; am 12/27/79, Register 72; am 5/15/81, Register 77; am 1/29/82, Register 81; am 10/30/82, Register 84; am 6/5/83, Register 86; am 2/29/84, Register 89; am 5/20/90, Register 114; am 1/2/92, Register 121; am 7/3/94, Register 130; am 12/29/2000, Register 156, am11/20/2009, Register 192; am 12/31/2010, Register 196 am 12/25/2013, Register 208; am ____/____, Register ____)

Authority: AS 16.43.100 AS 16.43.180 AS 16.43.227

AS 16.43.110 AS 16.43.225

transfer the entry permit cannot presently be fulfilled in spite of substantial and good

20 AAC 05.1910(h) is amended to read:

faith efforts to do so.

(h) The fee to process permanent transfers and emergency transfers of interim-use and entry permits is \$50. Instead of the \$50 processing fee, the transferor or transferee may

Register, 2016	MISCELLANEOUS BOARDS
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pay a fee of \$25 if both the transferor and transferee's total family incomes, as defined for the food stamp program in 7 C.F.R. 273.9 – 273.11, as revised as of January 1, **2016** [2015] and adopted by reference, fall within the poverty guidelines published by the United States Department of Health and Human Services, in the Federal Register on January 25, 2016 [2015] and adopted by reference, and neither the transferor's or transferee's assets and resources exceed those established for the food stamp program in 7 C.F.R. 273.8, as revised as of January 1, 2016 [2015] and adopted by reference.

(Eff. 12/18/74, Register 52; am 11/26/87, Register 104; am 7/16/94, Register 131; am 5/4/95, Register 134; am 10/7/95, Register 136; am 12/29/2000, Register 156; am 10/31/2001, Register 160; am 5/6/2002, Register 162; am 12/21/2002, Register 164; am 12/6/2003, Register 168; am 12/1/2004, Register 172; am 11/6/2005, Register 176; am 10/28/2006, Register 180; am 11/10/2007, Register 184; am 11/23/2008, Register 188; am 11/20/2009, Register 192; am 12/31/2010, Register 196; am 12/25/2011, Register 200; am 12/27/2012, Register 204; am 12/25/2013, Register 208; am 11/13/2014, Register 212; am 11/4/2015, Register 216; am ___/___, Register ____) Authority: AS 16.05.520

AS 16.43.110

AS 16.43.100

AS 16.43.160