Byron Mallott Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 465.5400 Fax WWW.LTGOV.ALASKA.GOV

DATE:



530 West 7<sup>th</sup> Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 269.0263 LT.GOVERNOR@ALASKA.GOV

Ch

#### OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

### MEMORANDUM

**TO:** Kevin Messing, Department of Fish and Game

FROM: Scott Meriwether, Office of the Lieutenant Governor 465.4081

June 16, 2016

RE: Filed Permanent Regulations: Board of Fisheries

Board of Fisheries Regulations re: March 8-11, 2016 Anchorage Meeting: Statewide Finfish Provisions; Supplemental Issues: Bristol Bay; Graveyard Point (5 AAC 06.331(m)(5))

Attorney General File:JU2015200517 (Part 2)Regulation Filed:June 15, 2016Effective Date:July 15, 2016Print:219, October 2016

cc with enclosures:

Linda Miller, Department of Law Dianne Blumer, Administrative Regulation Review Committee Judy Herndon, LexisNexis

#### ORDER CERTIFYING THE CHANGES TO REGULATIONS OF THE ALASKA BOARD OF FISHERIES

The attached one page of regulations, dealing with commercial salmon fishing in the Bristol Bay Area are certified to be a correct copy of the regulation changes that the Alaska Board of Fisheries adopted at its March 8–11, 2016 meeting in Anchorage, Alaska, under the authority of AS 16.05.251 and after compliance with the Administrative Procedure Act (AS 44.62), specifically including notice under AS 44.62.190 and 44.62.200 and opportunity for public comment under AS 44.62.210.

This action is not expected to require an increased appropriation.

On the record, in considering public comments, the Alaska Board of Fisheries paid special attention to the cost to private persons of the regulatory action being taken.

The regulation changes described in this order take effect on the 30th day after they have been filed by the lieutenant governor, as provided in AS 44.62.180.

DATE: June 8, 2016

Kevin Brooks, Deputy Commissioner Department of Fish and Game

#### **FILING CERTIFICATION**

Byron Mallott, Lieutenant Governor for the State of Alaska, certify that on 2016 at <u>445 p</u>.m., I filed the attached regulations according to the provisions of AS 44.62.040 - 44.62.120.

Byron Mallott, Lieutenant Governor State of Alaska

Effective:

July 15, 2016 219. October 2016

Register:

### STATE OF ALASKA DEPARTMENT OF DEPARTMENT OF FISH AND GAME P.O. BOX 115526 JUNEAU, ALASKA 99811

#### **DELEGATION OF AUTHORITY**

UNDER AS 44.17.010, THE AUTHORITY AND RESPONSIBILITY FOR ADOPTING REGULATIONS OF THE DEPARTMENT OF FISH AND GAME UNDER THE ALASKA \_ ADMINISTRATIVE PROCEDURE ACT ARE DELEGATED TO <u>KEVIN BROOKS</u>, <u>DEPUTY COMMISSIONER</u>.

SIGNED:

SAM COTTEN (Please print name)

[NOTARY SEAL] SIGNED AND SWORN TO before me this 2 day of Ebway, 2015 Notary Public in and for the

Notary Public in and for the State of Alaska My commission expires: With Dffice

TATE OF ALASKA OFFICIAL SEAL Abby Smith NOTARY PUBLIC My Commission Expires

Register <u>219</u>, <u>October</u> 2016 FISH AND GAME

#### Title 5. Fish and Game.

#### Chapter 06. Bristol Bay Area.

The introductory language of 5 AAC 06.331(m)(5) is amended to read:

(5) in the Kvichak Section of the Naknek-Kvichak District from Libbyville Dock to a point near Graveyard Point at <u>58° 52.07' N. lat., 157° 00.80' W. long.</u> [58° 52.07' N. LAT., 157° 00.89' W. LONG.] and from the unnamed creek on the northwest shore of Kvichak Bay at 58° 52.25' N. lat., 157° 06.75' W. long. north to a point on the northwest shore of Kvichak Bay [,] at 58° 53.37' N. lat., 157° 04.26' W. long., the maximum distance that a set gillnet may be operated offshore is as follows:

...

(In effect before 1984; am 4/28/84, Register 90; am 5/11/85, Register 94; am 7/14/85, Register 95; am 4/18/86, Register 98; am 4/2/88, Register 105; am 6/10/90, Register 114; am 5/15/91, Register 118; am 6/19/92, Register 122; am 7/12/92, Register 123; am 6/24/93, Register 126; am 6/5/94, Register 130; am 4/9/95, Register 134; am 5/24/96, Register 138; am 6/21/97, Register 142; am 5/14/98, Register 146; am 6/22/2001, Register 158; am 4/9/2004, Register 170; am 6/13/2004, Register 170; am 12/1/2004, Register 172; am 5/26/2006, Register 178; am 3/30/2007, Register 181; am 4/9/2010, Register 194; am 4/4/2013, Register 206; am 5/18/2014, Register 210; am 5/24/2015, Register 214; am 4/16/2016, Register 218; am 6/26/2016, Register 218; am  $\frac{7}{15}$ /2016, Register 219; add'l am  $\frac{7}{15}$ /2016, Register 219)

Authority: AS 16.05.060 AS 16.05.251

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## **MEMORANDUM**

To: The Honorable Byron Mallott Lieutenant Governor (hand delivery)

Susan R. Pollard SROW

Chief Assistant Attorney General and Regulations Attorney Legislation and Regulations Section

## State of Alaska Department of Law

Date: June 15, 2016

File No.: JU2015200517 Part 2

Tel. No.: 465-3600

Re: Board of Fisheries Regulations re: March 8 - 11, 2016 Anchorage Meeting: Statewide Finfish Provisions; Supplemental Issues: Bristol Bay; Graveyard Point (5 AAC 06.331(m)(5))

We have reviewed the attached regulations from the Board of Fisheries (board) against the statutory standards of the Administrative Procedure Act. The regulations are regarding a technical correction to a corresponding section that needs to be changed to be consistent with the GPS coordinate closed water boundary change for Graveyard Point adopted by the board.

We find no legal problems. This memorandum constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The original October 31, 2015 affidavit of newspaper publication for these regulations was filed with Department of Law project file JU2015200514 Part 1, Register 217 (April 2016); we have included a copy of that affidavit of publication. The October 31, 2015 public notice and the June 8, 2016 certification of adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

SRP:ljm

From:

cc w/enc: (via email)

Honorable Sam Cotten, Commissioner Department of Fish and Game

## **MEMORANDUM**

To: Honorable Sam Cotten, Commissioner Department of Fish and Game (via email)

From: Susan R. Pollard Chief Assistant Attorney General and Regulations Attorney Legislation and Regulations Section

## State of Alaska Department of Law

Date: June 15, 2016

File No.: JU2015200517 Part 2

Tel. No.: 465-3600

Re: Board of Fisheries Regulations re: March 8 - 11, 2016 Anchorage Meeting: Statewide Finfish Provisions; Supplemental Issues: Bristol Bay; Graveyard Point (5 AAC 06.331(m)(5))

Under AS 44.62.060, we have reviewed the attached regulations changes by the Board of Fisheries against the statutory standards of the Administrative Procedure Act and approve the changes for filing by the lieutenant governor.

You might wish to contact the lieutenant governor's office to confirm the filing date and effective date of the attached regulations changes.

The October 31, 2015 public notice and the June 8, 2016 certification of adoption order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

SRP:ljm cc w/enc: (via email)

Kevin J. Messing, Fishery Regulations Program Coordinator AAC Contact Department of Fish and Game

Glenn Haight, Executive Director Board of Fisheries Department of Fish and Game

Forrest Bowers, Deputy Director Division of Commercial Fisheries Department of Fish and Game

Tom Taube, Deputy Director Division of Sport Fish Department of Fish and Game Lisa Olson, Deputy Director Division of Subsistence Department of Fish and Game

Enforcement Commander Division of Wildlife Troopers Department of Public Safety

Seth Beausang, Assistant Attorney General Natural Resources Section

#### NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA BOARD OF FISHERIES

The Alaska Board of Fisheries (board) proposes to adopt regulation changes in Title 5 of the Alaska Administrative Code, dealing with fishery and aquatic plant resources in the areas designated below, including the following regulations:

- 1. IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE ARCTIC-KOTZEBUE, NORTON SOUND-PORT CLARENCE, YUKON, AND KUSKOKWIM AREAS (collectively referred to as Arctic-Yukon-Kuskokwim or A-Y-K Areas), INCLUDING THE KUSKOKWIM AND BERING SEA-KOTZEBUE COMMERCIAL HERRING AREAS, AND IN THE NORTH SLOPE, NORTHWESTERN, YUKON RIVER, TANANA RIVER, AND KUSKOKWIM-GOODNEWS SPORT FISH AREAS; IN THE ALASKA PENINSULA, ALEUTIAN ISLANDS, CHIGNIK, AND ATKA-AMLIA AREAS, INCLUDING THE ALASKA PENINSULA-ALEUTIAN ISLANDS COMMERCIAL HERRING AREA AND THE ALASKA PENINSULA AND ALEUTIAN ISLANDS SPORT FISH AREA; IN THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, SOUTH ALASKA PENINSULA, CHIGNIK, BERING SEA-ALEUTIAN ISLANDS, AND CHUKCHI-BEAUFORT COMMERCIAL GROUNDFISH AREAS; AND STATEWIDE (GENERAL PROVISIONS) FINFISH REGULATIONS:
  - A. In the commercial, sport, guided sport, personal use, and aquatic plant fisheries: fishing seasons, periods, opening and closing times; bag, possession, size, sex, and harvest limits, harvest levels, thresholds or quotas; bycatch provisions; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; methods and means; gear and vessel restrictions, marking, definitions, operational requirements and limitations, registration and permit requirements; registration areas (including nonexclusive, exclusive and superexclusive registration areas), permits, harvest record, harvest marking requirements; management plans for conservation, development and allocation among beneficial uses; guiding principles; require, restrict or prohibit the retention, tendering, sale, release, or purchase of fish; methods of release; registration and reporting requirements for fish guides, guided anglers, catchers, processors, buyers and transporters; onboard observer requirements; fish storage and inspection requirements.
  - B. In the **subsistence fisheries:** identify subsistence uses and users; fishing seasons, periods, opening and closing times, harvest levels; methods and means; size, age, and sex limitations; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; gear and vessel restrictions and operational requirements; harvest limits, registration and permit requirements, requirements for marking and possession of fish; management plans for conservation, development and allocation among beneficial uses, and users; identify customary and traditional uses of fish stocks, determine amounts reasonably necessary for subsistence uses, and establish, change or adjust subsistence and personal use fisheries.

2. The following topics are added to the Bristol Bay Finfish Meeting (December 2-8, 2015):

A. IN THE BRISTOL BAY COMMERCIAL SALMON FISHERY:

- i. Consider addressing allocation impacts that may come from potential changes in escapement goals and trigger points in the Nushagak River Coho salmon Management Plan (*newly assigned Proposal 219*).
- ii. Consider prohibiting net barges, floating processors, tenders, and hard fixed buoys in waters of the Egegik District during open drift gillnet fishing periods (*newly assigned Proposal 220*).
- iii. Consider prohibiting tenders, fish buyers, and fish transport vessels from anchoring within 1,500 feet of set gillnet sites (*newly assigned Proposals 221*).
- 3. The following topics are added to the Arctic Yukon Kuskokwim Finfish Meeting (January 12-16, 2016):
  - A. IN THE KUSKOKWIM RIVER SUBSISTENCE SALMON FISHERY: Consider establishing a permit system for regulating the king salmon subsistence fishery (newly assigned Proposal 222 which was a board generated proposal created at the 2015 Work Session, October 2015).
  - B. IN THE NORTON SOUND COMMERCIAL KING CRAB FISHERY: Consider establishing pot limits for the Norton Sound Section winter through the ice commercial fishery (newly assigned Proposal 223 which was accepted at the 2015 Work Session, October 2015).
- 4. The following topics are added to the Statewide Finfish and Supplemental Issues Meeting (March 8-11, 2016):
  - A. IN THE SOUTHEASTERN ALASKA AREA HERRING COMMERCIAL FISHERY: Consider establishing a commercial open pound herring spawn-onkelp fishery in Sitka Sound (Proposal 126 from the 2014/2015 Cycle, was tabled at the 2014 Southeast Finfish meeting until the Statewide Finfish meeting, March 2016).
  - B. IN THE KODIAK GROUNDFISH COMMERCIAL FISHERY: Consider changing the fishing season for walleye pollock (*newly assigned Proposal 217*).
  - C. IN THE KODIAK SUBSISTENCE SHELLFISH FISHERY: Consider establishing customary and traditional use findings, and amounts reasonably necessary for subsistence, for Dungeness crab, king crab, Tanner crab, miscellaneous shellfish, and shrimp in the Kodiak Area. (newly assigned Proposal 224 which was accepted at the 2015 Work Session, October 2015).

- D. IN THE EASTERN GULF OF ALASKA GROUNDFISH COMMERCIAL FISHERY: Consider establishing a state-waters walleye pollock purse seine fishery (*newly assigned Proposal 216*).
- E. IN THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, CHIGNIK, SOUTH ALASKA PENINSULA, AND THE BERING SEA-ALEUTIAN ISLAND AREAS GROUNDFISH COMMERCIAL FISHERY: Consider establishing state-waters walleye pollock jig fishery management plans with guideline harvest levels deducted from total allowable catch for the corresponding federal areas (*newly assigned Proposal 218*).

Through the 2014/2015 meeting cycle, the board continued its work through the Gulf of Alaska Pollock Work Group, which culminated in a supplemental call for pollock state-waters proposals which were received by September 4, 2015. The new proposals (216-218) are slated for consideration at the March Statewide Finfish meeting, March 2016.

There were three Bristol Bay commercial salmon fishery proposals not included in the original proposal book that were later determined as responsive to the call. Proposals 219-221 are listed above and will be considered at the Bristol Bay Finfish meeting.

The board will continue consideration of Proposal 126, tabled at the February 2015 Southeast Finfish meeting heard during the 2014/2015 meeting cycle. The board tabled Proposal 126 in anticipation of additional regulatory consideration by the Commercial Fisheries Entry Commission concerning Proposal 126. Proposal 126 (2014/2015) will be considered at the Statewide Finfish meeting in March 2016.

At the 2014 Work Session, the board created the Kuskokwim Subsistence Salmon Panel (panel) to meet with Kuskokwim communities and stakeholders to obtain feedback on Kuskokwim River subsistence related proposals, and Kuskokwim River king salmon subsistence fishing. The panel met twice in Bethel over the last year: on January 15-16, 2015, and August 24-25, 2015. The panel observations and recommendations were reported to the board at its October 2015 work session. Based on this input, the board generated Proposal 222 for consideration at the A-Y-K meeting in January 2016.

At its 2015 Work Session, the board took two administrative actions of note. It directed the Board of Fisheries/Board of Game Subcommittee to review potential budgetary savings that may come from changes in board process. Subcommittee meetings will occur throughout the meeting cycle as announced through subsequent notices. The board also agreed to consider whether to change the location of the board's 2017 Upper Cook Inlet meeting, which is currently scheduled to be held in Anchorage. The board will consider whether to change the meeting location from Anchorage to another location during miscellaneous business at the conclusion of the Bristol Bay Finfish meeting, December 2-8, 2015.

At the 2015 Work Session, the board also agreed to consider creating two delegations of authority to the Alaska Department of Fish & Game (ADF&G). One delegation would allow the ADF&G to make changes to the regulations in 5 AAC 41, including changes to streamline fish transport and

fish resource permit regulations into a single regulation. Another delegation would allow ADF&G to make changes throughout Title 5 of the Alaska Administrative Code to update regulatory fishing district coordinates and other locations with global positioning satellite coordinates. The board will consider these two delegations at its Bristol Bay Finfish meeting, December 2-8, 2015.

For a copy of the proposed regulation changes contact the ADF&G, Boards Support Section, P.O. Box 115526, Juneau, AK 99811-5526, (907) 465-4110, or *http://www.adfg.alaska.gov/index.cfm?adfg=fisheriesboard.main*.

You may comment on the proposed regulation changes, including the potential costs to the private persons of complying with the proposed changes, by submitting written comments limited to no more than 100 single-sided or 50 double-sided pages to the ADF&G, Boards Support Section, at P.O. Box 115526, Juneau, AK 99811-5526. Additionally, the Boards Support Section will accept comments by facsimile at (907) 465-6094, by email to <u>dfg.bof.comments@alaska.gov</u> (PDF format only), or online at <u>http://www.adfg.alaska.gov/index.cfm?adfg=fisheriesboard.main</u>. Comments are due no later than two weeks prior to the meeting during which the topics are considered. Unless otherwise specified for a particular meeting in a published notice, written comments exceeding the page limit from any one individual or group relating to proposals at any one meeting will not be accepted. Written comments limited to 10 single-sided or 5 double-sided pages in length from any one individual or group are accepted after the two-week deadline and inserted in board member workbooks at the beginning of the meeting, and accepted until the board begins proposal deliberations.

#### ADDITIONAL PUBLIC COMMENT STANDARD:

During a meeting written comments from any one individual or group may be submitted by hand delivery at any time if necessary copies are provided. The number of copies may be more than 25, but will vary at the meeting. Individuals not in attendance at a meeting may fax comments to 907-465-6094. As a practical matter, comments submitted after the board begins deliberations on relevant proposals are likely to receive less consideration than comments submitted earlier.

Once proposal deliberations begins at meetings, the board will <u>ONLY</u> accept written comments on the topics being considered at the meeting from any one individual or group that are not more than five single-sided pages, or the equivalent number of double-sided pages, unless specific information is requested by the board that requires more pages than allowed under this standard.

Each meeting will generally start at 8:30 a.m. on the first day of the meeting dates below unless the board directs a different start time. The public oral testimony period of each regulatory meeting begins after staff reports and continues until everyone who has signed up timely and is present has an opportunity to be heard. The board will take oral testimony only from those who register before the cut-off time announced by the board chair at each meeting. The length of oral statements may be limited to three minutes or less. Anyone interested in, or affected by, the subject matter contained in this legal notice should make written or oral comments to have their views considered by the board. Additional public hearings with board committees may be held during the meeting before proposal deliberation.

Based on a review of workload for the current meeting cycle, at the 2015 Work Session, the board agreed to reduce by one day, three of its meetings including the Bristol Bay Finfish, the A-Y-K Finfish, and the Statewide Finfish meetings. New meeting dates are as follows.

### **TENTATIVE MEETING SCHEDULE**

### Alaska Peninsula / Bering Sea – Aleutian Islands / Chignik Pacific Cod November 30-December 1, 2015 Egan Convention Center, 555 W. 5<sup>th</sup> Avenue, Anchorage, Alaska Comment Deadline: November 19, 2015

#### **Bristol Bay Finfish**

December 2-8, 2015 *(revised)* Egan Convention Center, 555 W. 5<sup>th</sup> Avenue, Anchorage, Alaska Comment Deadline: November 19, 2015

#### Arctic / Yukon / Kuskokwim Finfish

January 12-16, 2016 *(revised)* Alpine Lodge, 4920 Dale Road, Fairbanks, Alaska Comment Deadline: December 28, 2015

Alaska Peninsula / Bering Sea-Aleutian Islands / Chignik Finfish February 23-March 1, 2016 Sheraton Hotel, 401 E. 6th Avenue Anchorage, Alaska Comment Deadline: February 8, 2016

Statewide Finfish General Provisions, State-waters Pollock, and Supplemental Issues March 8-11, 2016 (revised) Hilton Hotel, 500 W 3rd Avenue, Anchorage, Alaska Comment Deadline: February 18, 2016

Any changes to meeting locations, dates or times, or rescheduling of topics or subject matter will be announced by news release. Please watch for these announcements in the news media or call (907) 465-4110. Please carefully review the *PROPOSAL INDEX* available for the meeting for specific proposals to be addressed by the board. Copies of the proposal indices are in the proposal book, available online at <u>http://ww.boards.adfg.state.ak.us/</u>, and at the relevant meeting.

Anyone interested in or affected by subsistence, personal use, commercial fishing, sport, guided sport, or aquatic plant regulations is hereby informed that the Board of Fisheries may consider any or all of the subject areas covered by this notice. Under AS 44.62.200(b), the board may review the full range of activities appropriate to any of the subjects listed in this notice. The board may make changes to the personal use, sport, guided sport commercial, or subsistence fishing regulations as may be required to ensure the subsistence priority in AS 16.05.258. On its own motion, after public hearing, the board may adopt, amend, reject, supplement, or take no action on these subjects without further notice. In addition, the board may adopt other regulations necessary to implement, administer, or enforce the regulations adopted. THE BOARD IS NOT LIMITED BY THE

SPECIFIC LANGUAGE OR CONFINES OF THE ACTUAL PROPOSALS THAT HAVE BEEN SUBMITTED BY THE PUBLIC OR STAFF. The language of the final regulations may be different from that of the proposed regulations. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED.

If you are a person with a disability who needs special accommodation in order to participate in the proposed regulation process, please contact Glenn Haight at (907) 465-4110 no later than two weeks prior to the beginning of each meeting to ensure necessary accommodations can be provided.

Statutory Authority: AS 16.05 - AS 16.20, AS 16.40 Statutes Being Implemented, Interpreted, or Made Specific: AS 16.05 - AS 16.20, AS 16.40 Fiscal Information: The proposed regulatory actions are not expected to require an increased appropriation.

Glenn Haight, Executive Director Alaska Board of Fisheries

<u>10/29/2015</u> Date

#### ADDITIONAL REGULATIONS NOTICE INFORMATION

#### (AS 44.62.190(g))

- 1. Adopting Agency: Alaska Board of Fisheries.
- 2. General subject of regulations: IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE ARCTIC-KOTZEBUE, NORTON SOUND-PORT CLARENCE, YUKON, AND KUSKOKWIM AREAS (collectively referred to as Arctic-Yukon-Kuskokwim or A-Y-K Areas), INCLUDING THE KUSKOKWIM AND BERING SEA-KOTZEBUE COMMERCIAL HERRING AREAS, AND IN THE NORTH SLOPE, NORTHWESTERN, YUKON RIVER, TANANA RIVER, AND KUSKOKWIM-GOODNEWS SPORT FISH AREAS; IN THE ALASKA PENINSULA, ALEUTIAN ISLANDS, CHIGNIK, AND ATKA-AMLIA AREAS, INCLUDING THE ALASKA PENINSULA-ALEUTIAN ISLANDS COMMERCIAL HERRING AREA AND THE ALASKA PENINSULA AND ALEUTIAN ISLANDS SPORT FISH AREA; IN THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, SOUTH ALASKA PENINSULA, CHIGNIK, BERING SEA-ALEUTIAN ISLANDS, AND CHUKCHI-BEAUFORT COMMERCIAL GROUNDFISH AREAS; AND STATEWIDE (GENERAL PROVISIONS) FINFISH.
- 3. Citation of regulations: 5 AAC 01 5 AAC 77.
- 4. Department of Law file number (if any):
  - o JU2015200514 Bristol Bay Finfish and Pacific Cod
  - o JU2015200515 Arctic, Yukon, and Kuskokwim Finfish
  - o JU2015200516 Alaska Peninsula, Aleutian Islands, and Chignik Finfish
  - o JU2015200517 Statewide Finfish and Supplemental Issues
- 5. Reason for proposed actions: Implement, interpret, or make specific the provisions of AS 16.05 AS 16.20, AS 16.40.
- 6. Appropriation/Allocation: Natural Resources and all RDUs
- 7. Cost of implementation to the state agency and available funding: It is not possible to estimate the costs. However, these actions are not expected to require any additional costs.
- 8. The name of the contact person for the regulations:

Glenn Haight, Executive Director Alaska Board of Fisheries PO Box 115526 Juneau, AK 99811-5526 (907) 465-4110 Email: glenn.haight@alaska.gov

- 9. The origin of the proposed action:
  - [X] staff or state agency
  - [X] general public

10. Date: October 30, 2015

Prepared by: Glenn Haight, Executive Director Alaska Board of Fisheries (907) 465-4110

#### AFFIDAVIT OF NOTICE OF PROPOSED ADOPTION OF REGULATIONS AND FURNISHING OF ADDITIONAL INFORMATION

I, Glenn Haight, Executive Director of the Alaska Board of Fisheries, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to 5 AAC dealing with subsistence, sport, and commercial finfish and shellfish fisheries in the state has been given by being

- published in a newspaper or trade publication; (1)
- (2)furnished to interested persons;
- (3) furnished to appropriate state officials;
- furnished to the Department of Law, along with a copy of the proposed regulations; (4)
- electronically transmitted to incumbent State of Alaska legislators; (5)
- furnished to the Legislative Affairs Agency, Legislative Legal and Research (6)Services:
- posted on the Alaska Online Public Notice System as required by AS (7)44.62.175(a)(1) and (b) and 44.62.190(a)(1).

As required by AS 44.62.190(g), additional regulations notice information regarding the proposed adoption of the regulation changes described above has been furnished to interested persons and those in (5) and (6) of the list above. The additional regulations notice information also has been posted on the Alaska Online Public Notice System.

DATE: Opril 20, 2016 Juneau. Alaska

Hait

Glenn Haight, Executive Director Alaska Board of Fisheries

SUBSCRIBED AND SWORN TO before me this 20th day of April , 2016.

Notary Public SHANNON J. MOESER State of Alaska My Commission Expires With Office

Notary Public in and for the State of Alaska

My commission expires: with Office .

#### **AFFIDAVIT OF ORAL HEARING**

I, Glenn Haight, Executive Director of the Alaska Board of Fisheries, being sworn, state the following:

On March 8–11, 2016, at the Hilton Hotel, 500 West 3<sup>rd</sup> Avenue, Anchorage, Alaska, the Alaska Board of Fisheries presided over a public hearing held under AS 44.62.210 for the purpose of taking testimony in connection with the adoption of changes to 5 AAC dealing with subsistence, sport, and commercial finfish and shellfish fisheries in the state.

DATE: <u>April 20</u>, 2016 Juneau, Alaska

Glenn Haight, Executive Director Alaska Board of Fisheries

SUBSCRIBED AND SWORN TO before me this 20th day of April , 2016.

Notary Public SHANNON J. MOESER State of Alaska My Commission Expires With Office

Notary Public in and for the State of Alaska

My commission expires: with office

# AFFIDAVIT OF PUBLICATION

STATE OF ALASKA

THIRD JUDICIAL DISTRICT

#### Emma Dunlap

being first duly sworn on oath deposes and says that he/she is a representative of the Alaska Dispatch News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

October 31, 2015

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Signed

Subscribed and sworn to before me this 2nd day of November, 2015

Notary Public in and for The State of Alaska. Third Division Anchorage, Alaska MY COMMISSION EXPIRES

Notary Public BRITNEY L. THOMPSON State of Alaska My Commission Expires Feb 23, 2019

### NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA BOARD OF FISHERIES

The Alaska Board of Fisheries (board) proposes to adopt regulation changes in Title 5 of the Alaska Ad aquatic plant resources in the areas designated below, including the following regulations:

IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE 1. IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE CLARENCE, YUKON, AND KUSKOKWIM AREAS (collectively referred to as Arctic-Yukon-Kuskokwim or A-Y-BERING SEA-KOTZEBUE COMMERCIAL HERRING AREAS, AND IN THE NORTH SLOPE, NORTHWESTEI KUSKOKWIM-GOODNEWS SPORT FISH AREAS; IN THE ALASKA PENINSULA, ALEUTIAN ISLANDS, CHIGNIK, ALASKA PENINSULA-ALEUTIAN ISLANDS COMMERCIAL HERRING AREA AND THE ALASKA PENINSULA ANI THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, SOUTH ALASKA PEI ISLANDS, AND CHUKCHI-BEAUFORT COMMERCIAL GROUNDFISH AREAS; AND STATEWIDE (GENERAL PROVI

A. In the commercial, sport, guided sport, personal use, and aquatic plant fisheries: fit times; bag, possession, size, sex, and harvest limits, harvest levels, thresholds or quotas; bycatch | subsections, areas, and other management boundaries; locations open and closed to fishing; methods marking, definitions, operational requirements and limitations, registration and permit requirements; exclusive and superexclusive registration areas), permits, harvest record, harvest marking requireme development and allocation among beneficial uses; guiding principles; require, restrict or prohibit the rete of fish; methods of release; registration and reporting requirements for fish guides, guided anglers, catc onboard observer requirements; fish storage and inspection requirements.

B. In the subsistence fisherles: identify subsistence uses and users; fishing seasons, periods, methods and means; size, age, and sex limitations; districts, subdistricts, sections, subsections, areas, and open and closed to fishing; gear and vessel restrictions and operational requirements; harvest lim requirements for marking and possession of fish; management plans for conservation, development and a identify customary and traditional uses of fish stocks, determine amounts reasonably necessary for subsit subsistence and personal use fisheries.

The following topics are added to the Bristol Bay Finfish Meeting (December 2-8, 2015): 2

A. IN THE BRISTOL BAY COMMERCIAL SALMON FISHERY:

Consider addressing allocation impacts that may come from potential changes in e Nushagak River Coho salmon Management Plan (newly assigned Proposal 219).
Consider prohibiting net barges, floating processors, tenders, and hard fixed buoys drift gillnet fishing periods (newly assigned Proposal 220).
Consider prohibiting tenders, fish buyers, and fish transport vessels from anchoring assigned Proposals 221).

3. The following topics are added to the Arctic Yukon Kuskokwim Finfish Meeting (January 12-16, 20

A. IN THE KUSKOKWIM RIVER SUBSISTENCE SALMON FISHERY: Consider establishing a perr subsistence fishery (newly assigned Proposal 222 which was a board generated proposal created

B. IN THE NORTON SOUND COMMERCIAL KING CRAB FISHERY: Consider establishing pot limits for the ice commercial fishery (newly assigned Proposal 223 which was accepted at the 2015 Work 5

4. The following topics are added to the Statewide Finfish and Supplemental Issues Meeting (March

A. IN THE SOUTHEASTERN ALASKA AREA HERRING COMMERCIAL FISHERY: Consider establishin; on-kelp fishery in Sitka Sound (Proposal 126 from the 2014/2015 Cycle, was tabled at the 2014 S Finfish meeting, March 2016).

B. IN THE KODIAK GROUNDFISH COMMERCIAL FISHERY: Consider changing the fishing season fi 217).

C. IN THE KODIAK SUBSISTENCE SHELLFISH FISHERY: Consider establishing customary and tradi necessary for subsistence, for Dungeness crab, king crab, Tanner crab, miscellaneous shellf assigned Proposal 224 which was accepted at the 2015 Work Session, October 2015).

D. IN THE EASTERN GULF OF ALASKA GROUNDFISH COMMERCIAL FISHERY: Consider establishin; fishery (newly assigned Proposal 216). 1 17

E. IN THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, CHIGNIK, S SEA-ALEUTIAN ISLAND AREAS GROUNDFISH COMMERCIAL FISHERY. Consider establishing management plans with guideline harvest levels deducted from total allowable catch for the c Proposal 218).

Through the 2014/2015 meeting cycle, the board continued its work through the Gulf of Alaska Po supplemental call for pollock state-waters proposals which were received by September 4, 2015. The consideration at the March Statewide Finfish meeting, March 2016.

There were three Bristol Bay commercial salmon fishery proposals not included in the original pro responsive to the call. Proposals 219-221 are listed above and will be considered at the Bristol Bay Finfish

The board will continue consideration of Proposal 126, tabled at the February 2015 Southeast Finfish m cycle. The board tabled Proposal 126 in anticipation of additional regulatory consideration by the Comme Proposal 126. Proposal 126 (2014/2015) will be considered at the Statewide Finfish meeting in March 201

At the 2014 Work Session, the board created the Kuskokwim Subsistence Salmon Panel (panel) to stakeholders to obtain feedback on Kuskokwim River subsistence related proposals, and Kuskokwim River met twice in Bethel over the last year: on January 15-16, 2015, and August 24-25, 2015. The panel observ to the board at its October 2015 work session. Based on this input, the board generated Proposal 22: January 2016.

# FFIDAVIT OF PUBLICATION

### NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA BOARD OF FISHERIES

The Alaska Board of Fisheries (board) proposes to adopt regulation changes in Title 5 of the Alaska Administrative Code, dealing with fishery and aquatic plant resources in the areas designated below, including the following regulations:

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1. IN THE BRISTOL BAY AREA, INCLUDING THE BRISTOL BAY COMMERCIAL HERRING AREA; IN THE ARCTIC-KOTZEBUE, NORTON SOUND-PORT CLARENCE, YUKON, AND KUSKOKWIM AREAS (collectively referred to as Arctic-Yukon-Kuskokwim or A-Y-K Areas), INCLUDING THE KUSKOKWIM AND BERING SEA-KOTZEBUE COMMERCIAL HERRING AREAS, AND IN THE NORTH SLOPE, NORTHWESTERN, YUKON RIVER, TANANA RIVER, AND KUSKOKWIM-GOODNEWS SPORT FISH AREAS; IN THE ALASKA PENINSULA, ALEUTIAN ISLANDS, CHIGNIK, AND ATKA-AMLIA AREAS, INCLUDING THE ALASKA PENINSULA-ALEUTIAN ISLANDS COMMERCIAL HERRING AREA AND THE ALASKA PENINSULA AND ALEUTIAN ISLANDS SPORT FISH AREAS; INCLUDING THE HE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, SOUTH ALASKA PENINSULA, CHIGNIK, BERING SEA-ALEUTIAN ISLANDS, AND CHUKCHI-BEAUFORT COMMERCIAL GROUNDFISH AREAS; AND STATEWIDE (GENERAL PROVISIONS) FINFISH REGULATIONS:

A. In the **commercial, sport, guided sport, personal use, and aquatic plant fisheries**: fishing seasons, periods, opening and closing times; bag, possession, size, sex, and harvest limits, harvest levels, thresholds or quotas; bycatch provisions; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; methods and means; gear and vessel restrictions; marking, definitions, operational requirements and limitations; registration and permit requirements; registration areas (including nonexclusive exclusive and superexclusive registration areas), permits, harvest record, harvest marking requirements; management plans for conservation, development and allocation among beneficial uses; guiding principles; require, restrict or prohibit the retention, tendering, sale, release, or purchase of fish; methods of release; registration and reporting requirements for fish guides, guided anglers, catchers, processors, buyers and transporters; onboard observer requirements; fish storage and inspection requirements.

B. In the **subsistence fisheries**: identify subsistence uses and users; fishing seasons, periods, opening and closing times, harvest levels; methods and means; size, age, and sex limitations; districts, subdistricts, sections, subsections, areas, and other management boundaries; locations open and closed to fishing; gear and vessel restrictions and operational requirements; harvest limits, registration and, permit requirements, requirements for marking and possession of fish; management plans for conservation, development and allocation among beneficial uses, and users; identify customary and traditional uses of fish stocks, determine amounts reasonably necessary for subsistence uses, and establish, change or adjust subsistence and personal use fisheries

The following topics are added to the Bristol Bay Finfish Meeting (December 2-8, 2015):

A. IN THE BRISTOL BAY COMMERCIAL SALMON FISHERY:

i. Consider addressing allocation impacts that may come from potential changes in escapement goals and trigger points in the Nushagak River Coho salmon Management Plan (newly assigned Proposal 219). II. Consider prohibiting net barges, floating processors, tenders, and hard fixed buoys in waters of the Egegik District during open drift gilnet fishing periods (newly assigned Proposal 220). III. Consider prohibiting tenders, fish buyers, and fish transport vessels from anchoring within 1,500 feet of set gillnet sites (newly assigned Proposals 221).

The following topics are added to the Arctic Yukon Kuskokwim Finfish Meeting (January 12-16, 2016):

A. IN THE KUŠKOKWIM RIVER SUBSISTENCE SALMON FISHERY: Consider establishing a permit system for regulating the king salmon subsistence fishery (newly assigned Proposal 222 which was a board generated proposal created at the 2015 Work Session, October 2015).

B. IN THE NORTON SOUND COMMERCIAL KING CRAB FISHERY: Consider establishing pot limits for the Norton Sound Section winter through the ice commercial fishery (newly assigned Proposal 223 which was accepted at the 2015 Work Session, October 2015).

The following topics are added to the Statewide Finfish and Supplemental Issues Meeting (March 8-11, 2016):

A. IN THE SOUTHEASTERN ALASKA AREA HERRING COMMERCIAL FISHERY: Consider establishing a commercial open pound herring spawn-on-kelp fishery in Sitka Sound (Proposal 126 from the 2014/2015 Cycle, was tabled at the 2014 Southeast Finfish meeting until the Statewide Finfish meeting, March 2016).

B. IN THE KODIAK GROUNDFISH COMMERCIAL FISHERY: Consider changing the fishing season for walleye pollock (newly assigned Proposal 217).

C. IN THE KODIAK SUBSISTENCE SHELLFISH FISHERY: Consider establishing customary and traditional use findings, and amounts reasonably necessary for subsistence, for Dungeness crab, king crab, Tanner crab, miscellaneous shellfish, and shrimp in the Kodiak Area. (newly assigned Proposal 224 which was accepted at the 2015 Work Session, October 2015).

D. IN THE EASTERN GULF OF ALASKA GROUNDFISH COMMERCIAL FISHERY: Consider establishing a state-waters walleye pollock purse seine fishery (newly assigned Proposal 216).

E. IN THE EASTERN GULF OF ALASKA, PRINCE WILLIAM SOUND, COOK INLET, KODIAK, CHIGNIK, SOUTH ALASKA PENINSULA, AND THE BERING SEA-ALEUTIAN ISLAND AREAS GROUNDFISH COMMERCIAL FISHERY: Consider establishing state-waters walleye pollock jig fishery management plans with guideline harvest levels deducted from total allowable catch for the corresponding federal areas (newly assigned Proposal 218).

Through the 2014/2015 meeting cycle, the board continued its work through the Gulf of Alaska Pollock Work Group, which culminated in a supplemental call for pollock state-waters proposals which were received by September 4, 2015. The new proposals (216-218) are slated for consideration at the March Statewide Finfish meeting, March 2016.

There were three Bristol Bay commercial salmon fishery proposals not included in the original proposal book that were later determined as responsive to the call. Proposals 219-221 are listed above and will be considered at the Bristol Bay Finfish meeting.

The board will continue consideration of Proposal 126, tabled at the February 2015 Southeast Finfish meeting heard during the 2014/2015 meeting cycle. The board tabled Proposal 126 in anticipation of additional regulatory consideration by the Commercial Fisheries Entry Commission concerning Proposal 126. Proposal 126 (2014/2015) will be considered at the Statewide Finfish meeting in March 2016.

At the 2014 Work Session, the board created the Kuskokwim Subsistence Salmon Panel (panel) to meet with Kuskokwim communities and stakeholders to obtain feedback on Kuskokwim River subsistence related proposals, and Kuskokwim River king salmon subsistence fishing. The panel met twice in Bethel over the last year: on January 15-16, 2015, and August 24-25, 2015. The panel observations and recommendations were reported to the board at its October 2015 work session. Based on this input, the board generated Proposal 222 for consideration at the A-Y-K meeting in January 2016.

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