### **BEFORE THE ALASKA OFFICE OF ADMINISTRATIVE HEARINGS ON REFERRAL** BY THE COMMISSIONER OF HEALTH

)

In the Matter of

K. X.

OAH No. 23-0381-SNA

### DECISION

#### I. **INTRODUCTION**

K. X. applied for Supplemental Nutrition Assistance Program ("SNAP") benefits and the Department of Health, Division of Public Assistance ("DPA") granted the application. K. X. appealed, stating that her benefit amount should be higher. DPA was late in referring this matter to OAH, failed to provide a position statement, failed to appear for a hearing, and failed to provide a position statement for a rescheduled hearing. Continuing to postpone this matter will only continue to deprive K. X. of her rights on appeal. The decision is therefore issued based on the minimal information DPA has provided. That information shows its decision was incorrect and that K. X. is indeed entitled to greater SNAP benefits. Accordingly, DPA's decision is reversed.

#### II. BACKGROUND

K. X. applied for SNAP on January 23, 2023.<sup>1</sup> DPA issued an application approval on April 20, 2023. The approval states that K. X. applied for benefits for a two-person household and that K. X. has a monthly income of \$934 from Social Security and \$521 from Adult Public Assistance. DPA further stated that for benefit calculation purposes, K. X.'s monthly income is \$1125 and therefore her prorated benefits for January 2023 are \$88 and her monthly SNAP benefits for February through December 2023 are \$275.<sup>2</sup>

K. X. timely appealed on April 26, stating that her "benefits should be increased because she makes less this year than last year."

K. X.'s appeal triggered a 60-day deadline of June 25, 2023 for the Department to "assure that the hearing is conducted, a decision is reached, and the household and local agency are

1 Application Approval attached to case referral. Id.

notified of the decision."<sup>3</sup> DPA was further required to provide K. X. and OAH with a position statement and the documents DPA relied on for its decision such that K. X. has reasonable time to examine the documents in advance of the hearing.<sup>4</sup> And DPA is required to attend the hearing.<sup>5</sup>

DPA met none of these legal obligations. First, DPA did not refer this matter to OAH until June 13, 2023, which was insufficient time to provide notice of a hearing, conduct a hearing, issue a proposed decision, and issue a final decision before the June 25 deadline mandated by federal law. Second, DPA did not provide a position statement or the documents it relied on for its decision. With its case referral form, DPA provided its decision on K. X.'s application and her appeal, but no other documents and no position statement. A week before this matter was scheduled for hearing, DPA's hearing representative emailed OAH, stating that he was going home sick and would not be able to complete a position statement.<sup>6</sup> In the following week, DPA neither provided its position statement and documents nor requested the hearing be rescheduled. The ALJ called the parties for the scheduled hearing on June 27, 2023. K. X. appeared; DPA did not. The ALJ issued an order rescheduling the hearing for July 10 and ordering DPA to provide a position statement well in advance of the hearing.<sup>7</sup> DPA failed to do so or to even respond to the order. The July 10 hearing thus had to be cancelled.

#### **III. DISCUSSION**

K. X. has the burden of proving, by a preponderance of the evidence, that she is entitled to greater SNAP benefits.<sup>8</sup> DPA, however, has effectively prevented her from doing so. It failed to comply with state and federal law requiring it to provide her with its own evidence, to which she might respond. It failed to appear for the hearing — thereby preventing the hearing from moving forward and depriving K. X. of her right to present evidence at a hearing. And after the hearing was rescheduled and DPA ordered to provide again failed to provide the position statement and evidence necessary for that hearing to move forward. DPA's hearing representative is not to blame here. Certainly no one person is solely responsible for satisfying

<sup>&</sup>lt;sup>3</sup> 7 C.F.R. § 273.15(c)(1).

<sup>&</sup>lt;sup>4</sup> 7 C.F.R. 273.15(p); 7 AAC 49.115. See also 2 AAC 64.120(4).

<sup>&</sup>lt;sup>5</sup> 7 C.F.R. 273.15(o).

<sup>&</sup>lt;sup>6</sup> June 20, 2023 email.

<sup>&</sup>lt;sup>7</sup> June 27, 2023 order.

<sup>&</sup>lt;sup>8</sup> 7 AAC 49.135.

an agency's legal obligations, particularly when experiencing health issues. But having an ill employee does not absolve an agency of its obligations to the public. K. X. has a right to appeal, a right to access to the agency's documents, a right to a position statement, a right to a hearing, and a right to a timely decision. By continuing to not provide the documents or appear for hearing — or to even request a postponement and timeline for complying with its obligations — DPA is depriving K. X. of these rights. And without DPA meeting its legal obligations, the ALJ has no ability to provide K. X. with a fair and just hearing. Accordingly, the hearing will not be rescheduled again. Instead, this decision is issued based on the evidence the parties have provided — as minimal as that evidence might be.

According to DPA's decision, K. X. has a combined gross income of \$1455 from SSI and APA benefits. DPA uses a worksheet to calculate an applicant's SNAP benefits.<sup>9</sup> A copy of this worksheet, filled out with the information DPA has provided, is set forth below.

Based on this information, DPA's decision correctly determined that K. X.'s total income for SNAP purposes is \$1125.<sup>10</sup> But for a two-person household with a monthly income of \$1125 in an urban location, the worksheet indicates K. X. should receive \$306 per month, not \$275, as DPA found. That \$306 prorates to \$88 in benefits for January, as DPA correctly determined. The \$275 monthly benefit DPA found would translate to \$79 for January. How DPA could have calculated \$88 from \$275 is unclear.

Based on the information provided, the preponderance of the evidence demonstrates that K. X. is entitled to \$88 in SNAP benefits for January 2023 and \$306 in benefits for the remainder of 2023 unless her income or eligibility change during the year. Accordingly, DPA's decision is affirmed as to January and reversed as to February through December 2023, with instructions to provide \$306 in monthly benefits. The Commissioner may want to remand this matter for the parties to provide more evidence.<sup>11</sup> But OAH ordering DPA to provide evidence and attend hearings has proven fruitless and continuing to deprive K. X. of her rights on appeal is unacceptable.

<sup>&</sup>lt;sup>9</sup> This worksheet appears at http://dpaweb.hss.state.ak.us/e-forms/pdf/fsp74-1022-0923.pdf. *See also* <u>http://dpaweb.hss.state.ak.us/manuals/fs/fsp.htm#t=addenda%2Faddendum\_1.htm</u>, indicating that No Name, where K. X. lives, is considered urban for SNAP purposes.

<sup>&</sup>lt;sup>10</sup> Application Approval attached to case referral.

<sup>&</sup>lt;sup>11</sup> AS 44.64.060(e)(2). K. X. will also get an opportunity to request that the Commissioner remand.

#### State of Alaska Department of Health Division of Public Assistance FOOD STAMP BUDGET WORK SHEET

## For Households with Elderly (60 or Over) or Disabled Member

	PART I: Find Net Income	Reset Form					
	Case Number (Optional)						
	Case Name (Optional)						
A.	Household Size	2	(A)				
В.	Gross Monthly Earned Income		(B)				
C.	Subtract Earned Income Deduction (20% of Earned Income) (B ÷ 5)		(C)				
D.	Net Monthly Earned Income (B - C)	=	(D)				
E.	Add Other Unearned Income (SSI, Social Security, Pensions, TA, GA, UIB etc.)	\$1,455.00	(E)				
F.	Subtotal Monthly Income (D + E)	= 1455	(F)				
G.	Subtract Standard Deduction (\$330 for HH of 5 or less, \$330 for HH > 5)	330	(G)				
H.	Subtotal (F - G) Enter the total allowable medical costs here:	= 1125	(H)				
I.	Subtract Medical Costs over \$35 (Total medical cost - \$35)		(1)				
J.	Subtotal (H – I)	=	(J)				
K. L. M.	Subtract Dependent Care Costs Subtract Child Support Deduction (Actual amount expected to be paid) Subtract Homeless Shelter Deduction		(K) (L) (M)				
N.	TOTAL INCOME [J – (K + L+M)]	=	(N)				
	FIND MONTHLY SHELTER COSTS:       Select Region: Central (CE)         (Do not enter Monthly Shelter Costs if N. Homeless Shelter Deduction selected)         1. Rent/Mortgage         2. Insurance on Home         3. Property Tax         4. Garbage Collection         5. Heating Fuel         6. Telephone         7. Electricity         8. Water         9. Sewer         (b) Subtotal SUD or total 4, 6, 7, 8, 9						
0.	TOTAL MONTHLY SHELTER COSTS (a + b) =	- <u> </u>	(O)				
Ρ.	Subtract ½ OF Total Adjusted Income (N ÷ 2) -		(P)				
Q.	Excess Shelter Costs (O – P) =	=	(Q)				
	Enter Total Adjusted Income (N)		(N)				
	Subtract Excess Shelter Costs (Q)		(Q)				
R.	MONTHLY NET INCOME (N – Q) Calculate Net Income	=	(R)				

Automated FSP 74 (06-3828) (Effective 10/2022 through 9/2023)

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## FOOD STAMP BUDGET WORK SHEET, page 2 For Households with Elderly (60 or Over) or Disabled Member

S. Compare MONTHLY NET INCOME (R) to chart. Check Net Income If prospective net income exceeds the amount on the chart, the household is ineligible.

Household Size	1	2	3	4	5	6	7	8	+1
Maximum Net Income	\$1,416	\$1,908	\$2,400	\$2,891	\$3,383	\$3,875	\$4,366	\$4,858	\$492

#### PART II: Find SNAP Benefit Amount

T.	Find MAXIMUM SNAP ALLOTMENT from chartbelow:						\$644 (T)			
HH Size		1	2	3	4	5	6	7	8	+1
Maximum	Urban	\$351	\$644	\$923	\$1,172	\$1,391	\$1,670	\$1,846	\$2,109	\$264
FS	Rural I	\$448	\$822	\$1,177	\$1,494	\$1,774	\$2,129	\$2,354	\$2,690	\$336
Allotment	Rural II	\$545	\$1,000	\$1,432	\$1,819	\$2,160	\$2,592	\$2,865	\$3,274	\$409
U.		tiply the MC			E (R) by 0.3	3 (R x 0.3)	to find the –	_	337.50	(U)
V.	Subtract the ADJUSTED SNAP INCOME (U) from the MAXIMUM SNAP ALLOTMENT (T) (T – U) = $306.50$ (V)								0 (V)	
W.	Round down to the next whole dollar to find the 306 (V							(W)		
	X. If there are 3 or more household members, and (W) is \$1, \$3, or \$5, Round up to \$2, \$4, or \$6 (X)									(X)
	<ul> <li>Y. If there are 1 or 2 household members, and (W) is less than the minimum benefit, round up to the minimum benefit. If the ADJUSTED</li></ul>									
Ζ.	MONTHLY SNAP BENEFIT AMOUNT: (Enter (W), or (X), or (Y) if they apply)       Calculate Benefit Amt       306       (Z								(Z)	
PART III: Pro-rate the First Month SNAP Benefit										
1)	Number of	days in mo	onth + 1					32	2	(1)
2)	Subtract t	he day of th	ne month th	nehouseho	oldapplied			_ 23	\$	(2)
3)	Subtotal (1	- 2)						= _	9	(3)
4)	Divide by	number of (	days in mo	nth (28 <i>or</i> 2	29 or 30 or	31)		÷ 31	l	(4)
5)	Subtotal (3	3 ÷ 4)						=	0.29	(5)
6)	Multiply by	y the MON⁻	THLY SNA	P BENEFIT	AMOUNT	(5 x Z)	х		306	(6)
7)	Unrounde	d SNAP ber	nefit amoun	it				= _	88.74	(7)
8)	Round down to the next whole dollar to find the SNAP BENEFIT AMOUNT. If rounded amount is less than \$10, household gets no allotment for first month.) Calculate Pro-rated Amt									
Automated FSP 74 (06-3828) (Effective 10/2022 through 9/2023) Alaska SNAP Manual Addendum 7 Page 2										

## **IV.** CONCLUSION

DPA's decision as to February through December 2023 benefits is reversed. Based on the information DPA has provided, K. X. is entitled to \$306 in SNAP benefits for those months, subject to continued eligibility.

DATED: July 10, 2023.

Signed

Rebecca Kruse Administrative Law Judge

# Adoption

The undersigned, by delegation from the Commissioner of Health, adopts this Decision, under the authority of AS 44.64.060(e)(1), as the final administrative determination in this matter.

Judicial review of this decision may be obtained by filing an appeal in the Alaska Superior Court in accordance with Alaska R. App. P. 602(a)(2) within 30 days after the date of this decision.

DATED this 28<sup>th</sup> day of July, 2023.

By: <u>Signed</u>

Daniel R. Phelps II Project Coordinator

[This document has been modified to conform to the technical standards for publication. Names may have been changed to protect privacy.]