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# OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

#### MEMORANDUM

TO: Teri Rasmussen, Department of Administration

**FROM:** April Simpson, Office of the Lieutenant Governor

465.4081

**DATE:** November 3, 2023

RE: Filed Permanent Regulations: Department of Administration

Department of Administration, Division of Retirement non-APA regulations re: Retiree

Major Medical & Dental Insurance Coverage (2 AAC 39.390 - .399, .280-.290)

Attorney General File: 2023200515

Regulation Filed: 11/3/2023

Effective Date: 11/30/2023

Print: 248, January 2024

cc with enclosures: Colleen Bailey, Department of Law

Judy Herndon, LexisNexis

# Department of Law



CIVIL DIVISION

P.O. Box 110300 Juneau, Alaska 99811 Main: 907.465.3600 Fax: 907.465.2520

November 2, 2023

The Honorable Nancy Dahlstrom Lieutenant Governor State of Alaska P.O. Box 110015 Juneau, AK 99811-0015

Re: 2 AAC 39.390-.399, .280-.290: Div. of Retirement - Retiree Major Medical

& Dental Insurance Coverage

Our file: 2023200515

#### Dear Lieutenant Governor Dahlstrom:

The Department of Law has reviewed the attached regulations of the Department of Administration, Division of Retirement and Benefits against the statutory standards of AS 14.25.005, AS 39.35.005, and the technical requirements of the Administrative Procedure Act. Based upon our review, we find no legal problems. This letter constitutes the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations. The regulations were adopted by the Commissioner of Administration after the close of the public comment period.

The regulations concern the revision of the standards applicable to alterations of the medical and dental plans offered to public pension retirees under the Public Employees' Retirement System, Teachers' Retirement System, the Judicial Retirement System, and the Elected Public Officials Retirement System. The regulations delineate the process for making changes and amendment to the respective plans and plan booklets.

The attached regulations are generally exempt from the requirements of the APA under AS 14.25.005 and AS 39.35.005, however, the December 13, 2022, public notice states that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.060 is not required.

We have made some technical corrections to conform the regulations in accordance with AS 44.62.060. The corrections are incorporated into the attached copy of

the regulations.

AS 14.25.005, AS 39.35.005, and the order of adoption indicate that the regulations are effective 30 days after adoption by the commissioner of administration. The commissioner adopted the regulations on October 31, 2023.

Sincerely,

# TREG TAYLOR ATTORNEY GENERAL

Rebecca C. Digitally signed by Rebecca C. Polizzotto

By: Polizzotto Date: 2023.11.02 12:25:08 -08'00'

Rebecca C. Polizzotto

Chief Assistant Attorney General Legislation, Regulations, and Legislative Research Section

#### RCP/KMD

CC w/enclosure:

Ajay Desai, Division Director

Division of Retirement and Benefits Department of Administration

Teri Rasmussen, Program Coordinator Division of Retirement and Benefits Department of Administration

Andrew Bocanmenth, Assistant Attorney General

Department of Law

#### APPENDIX I: Adoption Order

# ORDER ADOPTING CHANGES TO THE REGULATIONS OF THE DIVISION OF RETIREMENT AND BENEFITS

The attached eight pages of regulations, dealing with the process the Division of Retirement and Benefits will use to make changes to the benefits provided by the AlaskaCare retiree Dental-Vision-Audio (DVA) plan and major medical (medical) insurance plans and to amend the description of the DVA and medical insurance coverage published in the plan booklet are adopted and certified to be a correct copy of the regulation changes that the Division of Retirement and Benefits adopts under the authority of AS 14.25.003, AS 14.25.168, AS 22.25.027, AS 22.25.090, AS 39.30.090, AS 39.30.098, AS 39.35.003, and AS 39.35.535.

The attached regulations are exempt from the adoption procedures of the Administrative Procedure Act and take effect on the 30<sup>th</sup> day after their adoption by the Commissioner of Administration.

Date: 10/31/2023\_\_\_\_

Paula Vrana Commissioner

Department of Administration

Yaula Vrara

#### FILING CERTIFICATION

I, Nancy Dahlstrom, Lieutenant Governor for the State of Alaska, certify that on

November 3, 2023, at 1:47 g.m., I filed the attached regulation.

for Lieutenant Governor Nancy Pahlstrom

Effective:

Register:

# FOR DELEGATION OF THE LIEUTENANT GOVERNOR'S AUTHORITY

I, NANCY DAHLSTROM, LIEUTENANT GOVERNOR OF THE STATE OF ALASKA, designate the following state employees to perform the Administrative Procedures Act filing functions of the Office of the Lieutenant Governor:

April Simpson, Regulations and Initiatives Specialist

IN TESTIMONY WHEREOF, I have signed and affixed the Seal of the State of Alaska, in Juneau, on May 15th, 2023.

OF THE STATE OF ALASEA

NANCY DAHLSTROM LIEUTENANT GOVERNOR

- 2 AAC 39.280 is amended by adding new subsections to read:
- (b) To change the benefits provided under dental-vision-audio insurance coverage, the administrator shall
- (1) propose changes to the coverage; in drafting the proposal, the administrator shall consider the
  - (A) background and rationale for the proposed change;
  - (B) details and objectives of the proposed change;
  - (C) potential impact on benefit recipients;
  - (D) actuarial, financial, and operational impacts on the dental-vision-audio insurance plan; and
    - (E) input from stakeholders;
- (2) post notice of the proposed change on the Alaska Online Public Notice System and the administrator's public Internet website, providing a minimum 30-day public notice and comment period, during which benefit recipients may review and provide comment prior to the adoption of a final proposal; notice under this paragraph must include
  - (A) a summary of the proposed change;
  - (B) instructions for accessing the draft proposed change;
  - (C) a deadline for written comments on the proposed change to be submitted by the public; and
  - (D) the time and place of any hearings at which oral comments from the public will be accepted;
    - (3) provide outreach to benefit recipients about the proposed change;

- (4) consider comments submitted in response to public notice under this subsection; and
- (5) issue a decision to adopt or reject a final proposal to change the benefits provided under dental-vision-audio insurance coverage after the close of the public comment period.
- (c) The administrator may amend the description of dental-vision-audio insurance coverage published in the plan booklet. To amend the description of dental-vision-audio insurance coverage published in the plan booklet, the administrator shall
- (1) propose amendments that clarify the benefits provided under the existing dental-vision-audio insurance coverage or that implement the changes adopted under (b) of this section;
- (2) post notice of the proposed amendment on the Alaska Online Public Notice System and the administrator's public Internet website, providing a minimum 30-day public notice and comment period, during which benefit recipients may review and provide comment prior to the adoption of a final amendment; notice under this paragraph must include
  - (A) a summary of the proposed amendment;
  - (B) instructions for accessing the draft proposed amendment and comparison of proposed changes to current plan booklet language;
  - (C) a deadline for written comments on the proposed amendment to be submitted by the public; and
  - (D) the time and place of any hearings at which oral comments from the public will be accepted;
    - (3) provide outreach to benefit recipients about the proposed amendment;

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- (4) consider comments submitted in response to the public notice; and
- (5) issue a decision to adopt or reject a final amendment to the description of dental-vision-audio insurance coverage published in the plan booklet after the close of the public comment period.
- (d) Notwithstanding (b) and (c) of this section, the administrator may adopt an emergency amendment to the description of dental-vision-audio insurance coverage published in the plan booklet. An emergency amendment to the description of dental-vision-audio insurance coverage published in the plan booklet is effective immediately. To adopt an emergency amendment to the description of dental-vision-audio insurance coverage published in the plan booklet, the administrator must find that the emergency amendment is necessary in response to
  - (1) a public health or other state or national emergency;
  - (2) emerging technology or medical treatments and services; or
- (3) a need for the immediate preservation of the orderly operation of the dentalvision-audio insurance plan.
- (e) The administrator shall, not later than 10 days after the adoption of an emergency amendment, give public notice of the emergency coverage in accordance with (c) of this section. (Eff. 2/1/93, Register 125; am 1/30/2013, Register 248)

**Authority:** AS 39.30.090 AS 39.30.098

2 AAC 39.290(1) is amended to read:

(1) "administrator" means the <u>commissioner</u> [DIRECTOR OF THE DIVISION OF RETIREMENT AND BENEFITS] of the <u>Department of Administration</u> [DEPARTMENT OF ADMINISTRATION] or their designee;

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2 AAC 39.290 is amended by adding new paragraphs to read:

- (7) "dental-vision-audio insurance coverage" means the benefits that are provided under AS 39.30.090(10), excluding benefits provided by major medical insurance coverage under AS 14.25.168, AS 22.25.090, and AS 39.35.535;
- (8) "plan booklet" means publications of the Retiree Insurance Information Booklet issued by the administrator from time to time containing a written description of dental-vision-audio insurance coverage. (Eff. 7/1/82; am 5/31/87, Register 102; am 5/11/90, Register 114; am 2/1/93, Register 125; am 10/24/2020, Register 236; am 11/30/2023, Register 248)

  Authority: AS 39.30.090 AS 39.30.098
- 2 AAC 39.390 is amended by adding new subsections to read:
- (b) To change the benefits provided under major medical insurance coverage, the administrator shall
- (1) propose changes to the coverage; in drafting the proposal, the administrator shall consider the
  - (A) background and rationale for the proposed change;
  - (B) details and objectives of the proposed change;
  - (C) potential impact on benefit recipients;
  - (D) actuarial, financial, and operational impacts on the major medical insurance plan; and
    - (E) input from stakeholders;
- (2) post notice of the proposed change on the Alaska Online Public Notice System and the administrator's public Internet website, providing a minimum 30-day public notice and

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comment period, during which benefit recipients may review and provide comment prior to the adoption of a final proposal; notice under this paragraph must include

- (A) a summary of the proposed change;
- (B) instructions for accessing the draft proposed change;
- (C) a deadline for written comments on the proposed change to be submitted by the public; and
- (D) the time and place of any hearings at which oral comments from the public will be accepted;
  - (3) provide outreach to benefit recipients about the proposed change;
- (4) consider comments submitted in response to public notice under this subsection; and
- (5) issue a decision to adopt or reject a final proposal to change the benefits provided under major medical insurance coverage after the close of the public comment period.
- (c) The administrator may amend the description of major medical insurance coverage published in the plan booklet. To amend the description of major medical insurance coverage published in the plan booklet, the administrator shall
- (1) propose amendments that clarify benefits provided under the existing major medical insurance coverage or that implement the changes adopted under (b) of this section;
- (2) post notice of the proposed amendment on the Alaska Online Public Notice System and the administrator's public Internet website, providing a minimum 30-day public notice and comment period, during which benefit recipients may review and provide comment prior to the adoption of a final amendment; notice under this paragraph must include
  - (A) a summary of the proposed amendment;

- (B) instructions for accessing the draft proposed amendment and comparison of proposed changes to current plan booklet language;
- (C) a deadline for written comments on the proposed amendment to be submitted by the public; and
- (D) the time and place of any hearings at which oral comments from the public will be accepted;
  - (3) provide outreach to benefit recipients about the proposed amendment;
  - (4) consider comments submitted in response to the public notice; and
- (5) issue a decision to adopt or reject a final amendment to the description of major medical insurance coverage published in the plan booklet after the close of the public comment period.
- (d) Notwithstanding (b) and (c) of this section, the administrator may adopt an emergency amendment to the description of major medical insurance coverage published in the plan booklet. An emergency amendment to the description of major medical insurance coverage published in the plan booklet is effective immediately. To adopt an emergency amendment to the description of major medical insurance coverage published in the plan booklet, the administrator must find that the emergency amendment is necessary in response to
  - (1) a public health or other state or national emergency;
  - (2) emerging technology or medical treatments and services; or
- (3) a need for the immediate preservation of the orderly operation of the major medical insurance coverage.
- (e) The administrator shall, not later than 10 days after the adoption of an emergency amendment, give public notice of the emergency coverage in accordance with (c) of this section.

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(Eff. 2/1/93, Register 125; am 1 / 30 / 2013, Register 248)

**Authority:** AS 14.25.003 AS 22.25.090 AS 39.35.003

AS 14.25.168 AS 39.30.090 AS 39.35.535

AS 22.25.027 AS 39.30.098

# 2 AAC 39.399 (1) is amended as follows:

(1) "administrator" means the <u>commissioner</u> [DIRECTOR OF THE DIVISION OF RETIREMENT AND BENEFITS] of the Department of Administration <u>or their designee</u>;

# 2 AAC 39.399 is amended by adding new paragraphs to read:

- (7) "major medical insurance coverage" means the benefits that are provided under AS 14.25.168, AS 22.25.090, and AS 39.35.535, excluding the benefits provided by dental-vision-audio insurance and long-term care insurance under AS 39.30.090(a)(10) (11);
- (8) "plan booklet" means publications of the Retiree Insurance Information

  Booklet issued by the administrator from time to time containing a written description of major medical insurance coverage. (Eff. 2/1/93, Register 125; am 1 / 30 / 2023, Register 248)

**Authority:** AS 14.25.003 AS 22.25.090 AS 39.35.003

AS 14.25.168 AS 39.30.090 AS 39.35.535

AS 22.25.027 AS 39.30.098